IN THE COURT OF APPEAL OF THE STATE OF CALIFORNIA

SECOND APPELLATE DISTRICT

DIVISION 4

EILEEN CONNOR AND JOSE GONZALEZ,

Plaintiffs-Appellants,

V.

FIRST STUDENT, INC.; FIRST TRANSIT, INC.; HIRERIGHT SOLUTIONS, INC.; HIRERIGHT, INC.,

Defendants-Respondents.

Appeal Nos. B256075, B256077

Los Angeles Superior Court No. JCCP 4624 (In re First Student, Inc. Cases)

Trial Judge: The Hon. John S. Wiley

COURT OF APPEAL – SECOND DIST.



Oct 16, 2014

JOSEPH A. LANE, Clerk

S. Veverka Deputy Clerk

APPELLANTS' MOTION FOR JUDICIAL NOTICE, MEMORANDUM OF POINTS AND AUTHORITIES AND DECLARATION IN SUPPORT

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TODD F. JACKSON, SBN 202598 CATHA WORTHMAN, SBN 230399 LEWIS, FEINBERG, RENAKER, LEE & JACKSON, P.C. 476 9th Street Oakland, CA 94607 Telephone: (510) 839-6824 tjackson@lewisfeinberg.com, cworthman@lewisfeinberg.com Pursuant to Evidence Code sections 451, 452 and 459, as well as Rule 8.252 of the California Rules of Court, Plaintiffs-Appellants Eileen Connor and Jose Gonzalez ("Appellants") hereby move the Court to take judicial notice of the documents listed below.

This motion is based upon the declarations of counsel and Jan Raymond attached hereto, and upon the supporting memorandum of points and authorities.

Exhibits A through K are true and correct copies of documents obtained by counsel for Appellants that pertain to the legislative history of the Investigative Consumer Reporting Agencies Act ("ICRAA"), Civil Code § 1786 et seq., and the Consumer Credit Reporting Agencies Act ("CCRAA), Civil Code § 1785.1 et seq. Exhibits A through K include copies of legislative bills and legislative history, as follows:

Exhibit A: Assembly Bill No. 600, Chapter 1271, filed with the

Secretary of State on October 1, 1975 (1975 enactment

of CCRÁA);

Exhibit B: Assembly Bill No. 601, Chapter 1272, filed with the

Secretary of State on October 1, 1975 (1975 enactment

of ICRAA);

Exhibit C: Assembly Bill No. 601, Enrolled Bill Report,

Department of Consumer Affairs (February 17, 1975);

Exhibit D: Senate Bill No. 1454, Chapter 988, filed with the

Secretary of State on September 30, 1998 (1998)

amendments to ICRAA);

Exhibit E: Senate Final History of SB 1454;

Exhibit F: Memorandum to Legislative Counsel from Kevin

Smith (December 29, 1997);

Exhibit G: Memorandum to Members, Senate Judiciary

Committee (May 4, 1998):

Exhibit H: Letter to the Hon. Pete Wilson, Governor, from

Senator Leslie re: SB 1454(September 8, 1998);

Exhibit I: All versions of SB 1454 as introduced, amended, and

finally adopted by the Legislature;

Exhibit J: Bill analyses from the files of the Senate Committee

> on the Judiciary, the Office of Senate Floor Analyses; the Assembly Committee on Consumer Protection,

Governmental Efficiency, and Economic

Development; and the Chaptered Bill File of former

Governor Pete Wilson;

Exhibit K: Assembly Bill No. 655, Chapter 354, filed with the

Secretary of State September 27, 2001.

Appellants also seek judicial notice of Exhibits L and M, which are

dockets of federal court cases, as follows:

Civil Docket of Roe v. LexisNexis Risk Solutions, Inc., Exhibit L:

Civ. No. 12-6284 (C.D. Cal., filed Dec. 17, 2013);

Exhibit M: Civil Docket of Moran v. the Screening Pros, Court of

Appeals Docket No. 12-57245 (9th Cir., filed Dec. 11,

2012).

October 16, 2014 Respectfully submitted,

LEWIS, FEINBERG, RENAKER, LEE

& JACKSON, P.C.

By: /s/ Catha Worthman

> CATHA WORTHMAN, SBN 230399 TODD F. JACKSON, SBN 202598

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Oakland, CA 94607

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By:	/s/ Hunter Pyle

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MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF PLAINTIFFS-APPELLANTS' MOTION FOR JUDICIAL NOTICE

Pursuant to Evidence Code sections 451, 452, and 459, as well as Rule 8.252 of the California Rules of Court, Appellants move the Court to take judicial notice of the documents contained in Exhibits A through M, attached hereto. The documents are bills of the California Legislature, legislative history of California Assembly Bill 601 of 1975 (Enactment of ICRAA) and Senate Bill Number 1454, Chapter 988 (1998 Amendments to ICRAA), as well as the dockets of two federal court cases. These documents are submitted under the declarations of Catha Worthman and Jan Raymond as true and correct copies of the originals.

Under Evidence Code section 459, appellate courts have the same power to take judicial notice as do the trial courts. Therefore, appellate courts must take judicial notice of the "(a) [t]he decisional, constitutional, and public statutory law of this state" Evid. Code § 451(a). Appellate courts also have the power to take judicial notice of "[o]fficial acts of the legislative, executive, and judicial departments . . . of any state of the United States." Evid. Code, § 452(c). Appellate courts further have the power to take judicial notice of records of "any court of record of the United States" Evid. Code § 452(d). Judicial notice of such facts is mandatory upon request where the opposing party is permitted to raise

objections and the court has enough information to determine that the facts come within a category subject to proper judicial notice. Evid. Code § 453.

A. The Documents in Exhibits A Through M Are Properly the Subject of Judicial Notice.

Courts have taken judicial notice of the types of documents set forth as Exhibits A through M, as described below:

1. Exhibits A, B, D, and K Are Public Statutory Law Appropriate for Judicial Notice Under Evidence Code Section 451(a).

Pursuant to Evidence Code section 451(a), Appellants request that the Court take judicial notice of the following public statutory law of California:

Exhibit A: Assembly Bill No. 600, Chapter 1271, filed with the

Secretary of State on October 1, 1975 (1975 enactment

of CCRÁA);

Exhibit B: Assembly Bill No. 601, Chapter 1272, filed with the

Secretary of State on October 1, 1975 (1975 enactment

of ICRAA):

Exhibit D: Senate Bill No. 1454, Chapter 988, filed with the

Secretary of State on September 30, 1998 (1998

amendments to ICRAA);

Exhibit K: Assembly Bill No. 655, Chapter 354, filed with the

Secretary of State September 27, 2001, attached as

Exhibit E. (2001 Amendments to ICRAA.)

Section 451(a) provides that judicial notice shall be taken of California's statutory law. Courts routinely take judicial notice of such documents. *Alford v. Superior Court* 29 Cal.4th 1033, 1040-41 (2003) (taking judicial notice of two Senate bills and Assembly amendments);

Myers v. Phillip Morris Co., 28 Cal.4th 828, 844 (2002) (taking judicial notice of amendment to Senate bill).

Appellants sought judicial notice of Exhibits A, B, D, and K before the Los Angeles Superior Court. 5 JA 22; 8 JA 29. Respondents did not oppose that request. Indeed, Respondents sought judicial notice of some of the same documents. 3 JA. 14.1 (Exhibits A-C); 1 JA 8 (Exhibit B). The trial court did not rule on any party's request. 10 JA 54 (Register of Action).

There is enough information for the Court to determine that Exhibits A, B, D and K are documents subject to judicial notice as the law of California, and the opposing party has had the opportunity to raise objections. Accordingly, judicial notice of these exhibits is appropriate.

2. Exhibit C and Exhibits E Through J Are Legislative History Appropriate for Judicial Notice Under Evidence Code Sections 452(a) and 452 (c).

Exhibit C and Exhibits E through J contain documents related to the legislative history of ICRAA's enactment and the 1998 amendments to ICRAA. These documents include the following:

Exhibit C: Assembly Bill No. 601, Enrolled Bill Report,

Department of Consumer Affairs (February 17, 1975);

Exhibit E: Senate Final History of SB 1454;

¹ Citations to the Joint Appendix ("JA") are in the format # JA #, where the first number refers to the volume of the Joint Appendix and the second number refers to the tabbed divider within that volume.

Exhibit F: Memorandum to Legislative Counsel from Kevin

Smith (December 29, 1997);

Exhibit G: Memorandum to Members, Senate Judiciary

Committee (May 4, 1998);

Exhibit H: Letter to the Hon. Pete Wilson, Governor, from

Senator Leslie re: SB 1454(September 8, 1998);

Exhibit I: All versions of SB 1454 as introduced, amended, and

finally adopted by the Legislature;

Exhibit J: Bill analyses from the files of the Senate Committee

on the Judiciary, the bill file of the Office of Senate

Floor Analyses; the Assembly Committee on

Consumer Protection, Governmental Efficiency, and Economic Development; and the Chaptered Bill File

of former Governor Pete Wilson.

Evidence Code section 452(a) provides that a court has the power to take judicial notice of, among other things "private acts . . . of the Legislature of this state." Evidence Code section 452(c) provides that a court has the power to take judicial notice of, among other things, "[o]fficial acts of the legislative [and] executive . . . departments of . . . any state in the United States."

Under these sections of the Evidence Code, courts appropriately take judicial notice of California legislative history including the final histories of bills, all versions of a bill, committee analyses, and statements by legislators that bear on legislative intent. *Woodbury v. Brown-Dempsey*, 108 Cal.App.4th 421, 432-33 (2003) (taking judicial notice of committee analyses and bill history); *Post v. Prati*, 90 Cal.App.3d 626, 634 (1979)

(taking judicial notice of final legislative history, testimony at public legislative hearings, and correspondence to the Governor's office from the legislative analyst, a state agency and an individual legislator); see also California Teachers Ass'n v. San Diego Community College Dist., 28 Cal.3d 692, 698 (1981) ("a legislator's statement is entitled to consideration when it is a reiteration of legislative discussion and events leading to adoption of proposed amendments rather than merely an expression of personal opinion"). Under these cases, judicial notice of the above-referenced exhibits is appropriate.

Appellants and/or Respondents sought judicial notice of the abovereferenced exhibits in the Los Angeles Superior Court, with no objections from the opposing party. 3 JA 14.1, 14.2; 8 JA 29.

There is enough information for the court to determine that Exhibit C and Exhibits E through J are documents subject to judicial notice as private and official acts of the California Legislature, and the opposing party has had the opportunity to raise objections. Accordingly, judicial notice of these exhibits is appropriate.

3. Exhibits L and M Are Civil Dockets of Federal Courts Appropriate for Judicial Notice.

The civil dockets in Exhibits L and M are appropriate for judicial notice, as well. Evidence Code section 452(d) provides that a court may

take judicial notice of records of "any court of record of the United States . . ." Exhibits L and M are records of federal court cases, as follows:

Exhibit L: Civil Docket of Roe v. LexisNexis Risk Solutions, Inc.,

Civ. No. 12-6284 (C.D. Cal., filed Dec. 17, 2013).

Exhibit M: Civil Docket of *Moran v. the Screening Pros*, Court of

Appeals Docket No. 12-57245 (9th Cir. filed Dec. 11,

2012).

Judicial notice of these documents is appropriate under Evidence Code section 452(d). *Boeken v. Phillip Morris, Inc.*, 127 Cal.App.4th 1640, 1681 n.23 (2005) (taking judicial notice of United States Supreme Court docket on court's own motion).

B. The Documents Are Relevant to the Issues in This Appeal.

As required by Rule 8.252 of the California Rules of Court, the exhibits for which Appellants seek judicial notice bear on the issues raised on appeal, as reflected in citations to the documents in Appellants' Opening Brief.

Exhibits A through K bear on arguments related to the legislative intent behind the governing statute in this case, ICRAA. Further, they bear on the legislative intent as to the overlapping relationship between ICRAA and CCRAA. These issues are central to the primary issues on appeal. Exhibits L and M are the dockets of two unpublished federal trial court decisions, cited for the Court's reference in relation to Appellant's argument that these decisions are due no deference here.

C. Conclusion

For all of the foregoing reasons, Appellants respectfully move that this Court take judicial notice of Exhibits A through M attached hereto, pursuant to Evidence Code sections 451, 452 and 459.

October 16, 2014 Respectfully submitted,

LEWIS, FEINBERG, RENAKER, LEE & JACKSON, P.C.

By: /s/ Catha Worthman

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By: /s/ Hunter Pyle

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DECLARATION OF COUNSEL IN SUPPORT OF PLAINTIFFS-APPELLANTS' REQUEST FOR JUDICIAL NOTICE

I, Catha Worthman, declare:

- 1. I am an attorney licensed to practice before all courts of the State of California, and a shareholder at Lewis, Feinberg, Lee, Renaker & Jackson, P.C., attorneys of record for Plaintiffs-Appellants in the above-captioned cases along with co-counsel.
- 2. I make this statement based on my personal knowledge. I am prepared and competent to testify to the matters set forth in this declaration.
- 3. Attached hereto is a true and correct copy of the Declaration of Jan S. Raymond, dated October 10, 2014 ("Raymond Declaration"), containing documents relevant to legislative history of the Investigative Consumer Reporting Agencies Act ("ICRAA"), Cal. Civ. Code section 1786 et seq., and the Consumer Credit Reporting Agencies Act ("CCRAA"), Cal. Civ. Code section 1785.1 et seq.
- 4. Also attached hereto are copies of the following documents for which Appellants have sought judicial notice. Where documents are contained in the Raymond Declaration, pagination is noted for cross-referencing purposes:

Exhibit A: Assembly Bill No. 600, Chapter 1271, filed with the

Secretary of State on October 1, 1975 (1975 enactment

of CCRAA);

Exhibit B: Assembly Bill No. 601, Chapter 1272, filed with the

Secretary of State on October 1, 1975 (1975 enactment

of ICRAA);

Exhibit C: Assembly Bill No. 601, Enrolled Bill Report,

Department of Consumer Affairs (February 17, 1975)

(Pages 1-4 of Raymond Declaration);

Exhibit D: Senate Bill No. 1454, Chapter 988, filed with the

Secretary of State on September 30, 1998 (1998)

amendments to ICRAA);

Exhibit E: Senate Final History of SB 1454 (Pages 5-6 of

Raymond Declaration);

Exhibit F: Memorandum to Legislative Counsel from Kevin

Smith (December 29, 1997) (Pages 7-10 of Raymond

Declaration);

Exhibit G: Memorandum to Members, Senate Judiciary

Committee (May 4, 1998) (Pages 11-14 of Raymond

Declaration);

Exhibit H: Letter to the Hon. Pete Wilson, Governor, from

Senator Leslie re: SB 1454(September 8, 1998) (Pages

15-17 of Raymond Declaration);

Exhibit I: All versions of SB 1454 as introduced, amended, and

finally adopted by the Legislature (Pages 19-69 of

Raymond Declaration);

Exhibit J: Bill analyses from the files of the Senate Committee

on the Judiciary, the Office of Senate Floor Analyses; the Assembly Committee on Consumer Protection,

Governmental Efficiency, and Economic

Development; and the Chaptered Bill File of former Governor Pete Wilson (Pages 71-112 of Raymond

Declaration):

Exhibit K: Assembly Bill No. 655, Chapter 354, filed with the

Secretary of State September 27, 2001.

Exhibit L: Civil Docket of *Roe v. LexisNexis Risk Solutions, Inc.*,

Civ. No. 12-6284 (C.D. Cal., filed Dec. 17, 2013), which I personally downloaded from PACER on

October 13, 2014.

Exhibit M: Civil Docket of *Moran v. the Screening Pros*, Court of

Appeals Docket No. 12-57245 (9th Cir. filed Dec. 11, 2012), which I personally downloaded from PACER on October 13, 2014.

I declare under penalty of perjury under the laws of the State of California and of the United States that the foregoing is true and correct.

Executed this 16th day of October at Oakland, California.

By: <u>/s/ Catha Worthman</u>

Catha Worthman

Attorney for Plaintiffs-Appellants

IN THE COURT OF APPEAL OF THE STATE OF CALIFORNIA

SECOND APPELLATE DISTRICT

DIVISION 4

EILEEN CONNOR AND JOSE GONZALEZ,

Plaintiffs-Appellants,

V.

FIRST STUDENT, INC.; FIRST TRANSIT, INC.; HIRERIGHT SOLUTIONS, INC.; HIRERIGHT, INC.,

Defendants-Respondents.

Appeal Nos. B256075, B256077

Los Angeles Superior Court No. JCCP 4624

(In re First Student, Inc. Cases)

Trial Judge: The Hon. John S. Wiley

[PROPOSED] ORDER TAKING JUDICIAL NOTICE

THE COURT:

Having read and considered the Appellants' Motion for Judicial Notice filed on October 16, 2014, and good cause appearing,

IT IS HEREBY ORDERED that the COURT takes judicial notice of Exhibits A through M, containing legislative history and federal court civil dockets, as follows:

Exhibit A: Assembly Bill No. 600, Chapter 1271, filed with the

Secretary of State on October 1, 1975 (1975 enactment

of CCRAA);

Exhibit B: Assembly Bill No. 601, Chapter 1272, filed with the

Secretary of State on October 1, 1975 (1975 enactment

of ICRAA);

Exhibit C: Assembly Bill No. 601, Enrolled Bill Report,

Department of Consumer Affairs (February 17, 1975);

Exhibit D: Senate Bill No. 1454, Chapter 988, filed with the Secretary of State on September 30, 1998 (1998 amendments to ICRAA); Exhibit E: Senate Final History of SB 1454; Exhibit F: Memorandum to Legislative Counsel from Kevin Smith (December 29, 1997); Exhibit G: Memorandum to Members, Senate Judiciary Committee (May 4, 1998); Letter to the Hon. Pete Wilson, Governor, from Exhibit H: Senator Leslie re: SB 1454(September 8, 1998); Exhibit I: All versions of SB 1454 as introduced, amended, and finally adopted by the Legislature: Exhibit J: Bill analyses from the files of the Senate Committee on the Judiciary, the Office of Senate Floor Analyses; the Assembly Committee on Consumer Protection, Governmental Efficiency, and Economic Development; and the Chaptered Bill File of former Governor Pete Wilson: Exhibit K: Assembly Bill No. 655, Chapter 354, filed with the Secretary of State September 27, 2001. Exhibit L: Civil Docket of Roe v. LexisNexis Risk Solutions, Inc., Civ. No. 12-6284 (C.D. Cal., filed Dec. 17, 2013). Exhibit M: Civil Docket of *Moran v. the Screening Pros*, Court of Appeals Docket No. 12-57245, filed Dec. 11, 2012).

SO ORDERED.

Presiding Justice

PROOF OF SERVICE Mail, Electronic Service of				
Case Name: Eileen Connor v. First Student, Inc. et al.; Jose Gonzalez v. HireRight, Inc. et al. Court of Appeal Case Number: B256075; B256077 Superior Court Case Number: JCCP 46				
1. At the time of service I was at least 18 years of age and not a party	to this legal action. Lewis, Feinberg, Lee Renaker & Jackson, P.C.			
2. My residence business address is (specify).	476 9th Street Oakland, CA 94607			
My electronic service address i	s: zhelstrom@lewisfeinberg.com			
I mailed, electronically served or personally delivered a copy of the as indicated below (complete either a, b or c):	Appellants' Motion for Judicial Notice, Memorandum of Points a Authorities, Declaration in Support, and Proposed Order			
a. Mail. I mailed a copy of the document identified above as fo	bllows:			
b. Electronic service. I electronically served a copy of the doc				
c. D Personal delivery. I personally delivered a copy of the docu	ument identified above as follows:			
Date mailed, electronically served or personally served:	Oct 16, 2014			
(1) Name of Person served: Ronald Peters, Ben On behalf of (name or names of parties represented, Defendants-Respondents First Stude (a) Address: Littler Mendelson 50 W. San Fernando, 15th Floor San Jose, CA 95113	if person served is an attorney):			
(b) E-Mail Address: RPeters@littler.com;	BEmmert@littler.com			
(2) Name of Person served: Rod Fliegel, Amand On behalf of (name or names of parties represented, Defendants-Respondants HireRight (a) Address: Littler Mendelson 650 California Street, 20th Floor San Francisco, CA 94108 (b) E-Mail Address: RFliegel@littler.com;	if person served is an attorney): Solutions, Inc. and HireRight, Inc.			
(3) Name of Person served: Hunter Pyle; Tanya				
On behalf of (name or names of parties represented, Plaintiffs-Appellants Eileen Connor a (a) Address: Sundeen Salinas & Pyle 428 13th Street, 8th Floor Oakland, CA 94612 (b) E-Mail Address: hpyle@ssrplaw.com;	if person served is an attorney): Ind Jose Gonzalez			
4. I am a resident of or employed in the county where the mailing occ	urred. The document was served from			
(city and state): Oakland, CA	(0,, 0)			
Additional persons served are listed on the attached page				
I declare under penalty of perjury under the laws of the State of Californ Date: Oct 16, 2014	ia that the foregoing is true and correct.			
Zoe Helstrom (TYPE OR PRINT NAME OF PERSON COMPLETING THIS FORM)	(SIGNATURE OF PERSON COMPLETING THIS FORM)			

DECLARATION OF JAN S. RAYMOND

I, Jan Raymond, declare:

1. I am an attorney licensed to practice by the California State Bar, State Bar number 88703, and admitted to practice in the United States Federal Court for the Eastern District of California. My business is researching the history and intent of legislative and regulatory enactments and adoptions; I have over 20 years experience in research and analysis of legislative and regulatory intent. In cooperation with persons working under my supervision, I undertook to research the following project. All use of the word "project" in this declaration refers to legislative research addressed to this focus:

Civil Code Section 1786.12 & 1786.52As added by Chapter 1272 of 1975.

- 2. At all times, all persons working on this project operated under instructions to locate all documents available pertinent to this adoption. This research was compiled in the days immediately prior to the date of this declaration, and reflects all the documents, and sources, available during that time pertinent to this project.
- 3. The documents listed are the substantive documents collected pertinent to the history of this project. The term "substantive documents" as used in the previous sentence refers to those documents relevant to the scope of the project. Some documents regarding the proposal related to this project may not be forwarded in this report. Documents not forwarded may include fiscal analyses addressing the budgetary impact of legislation, documents addressing other portions of the proposal not directly relevant to the project, documents addressing simple support for or opposition to the proposal, or other documents unlikely to be helpful in understanding the substantive purpose of the proposal. The complete collection of documents is organized in generally chronological order and sequentially numbered.
 - 4. The California Legislature historically has not regularly recorded and/or transcribed

committee or floor proceedings. But in recent decades, individual committees have sporadically recorded, and in some cases transcribed, committee proceedings. In addition, a select few committee, and many floor, proceedings since the early 1990's are available on videotape. Beginning in the 2003-2004 session, an effort has been made to record almost all legislative proceedings in either audio or video format, although the effort is informal rather than mandated by detailed legislative rules and procedures. The recordings available in all media are uniformly difficult and time-consuming to access, rarely transcribed, and rarely contain substantive discussion that goes beyond the most simple and basic assertions about the legislation in question. In general, the documentary history contains much more detailed discussion of the intent and purpose of the bill under consideration. Therefore, this report was compiled using documentary sources only.

- 5. Individual documents may appear in multiple locations or files. We endeavor to obtain only one copy of the document. Where it is clearly important, we endeavor to note each source of the document in this declaration. But some documents for which we cite a single source may in fact have been found in multiple locations. Where this raises an issue important in individual circumstances, all source locations of particular documents can be identified upon request.
- 6. All documents listed are included with this declaration, except as otherwise noted in this declaration. All documents included are true and correct copies of the original documents. Unless otherwise noted in this declaration, all documents were obtained at one of the following sources: legislative offices at the State Capitol, the California State Library, the California State Archives, or libraries at the University of California at Davis. References to "bill file" as used in this declaration refer to files maintained regarding the legislation that is the subject of the document collection. Some documents copied from microfilm originals may be of poor quality; all copies included with this report are the best available copies.

1	7. In this list of documents the abbreviation SFA refers to the Office of Senate Floor				
2	Analyses. The following listed documents that accompany this declaration are true and o	correct			
3	copies:				
4	<u>1975 Chapter 1272</u>				
5	Enrolled Bill Report regarding Assembly Bill 601 as amended September 12, 1975, from the Chaptered Bill File of Governor Brown, three pages.	Page 1			
6 7	1998 Chapter 988				
8	Excerpt regarding Senate Bill 1454 from the Senate Final History, 1998 Regular Session.	Page 5			
9	Memorandum and Attachment regarding Senate Bill 1454, as introduced, from the bill file of former Senator Tim Leslie, four pages.	Page 7			
11	Memorandum and Attachment regarding Senate Bill 1454 as amended April 27, 1998, from the bill file of the Senate Committee on the Judiciary, four pages.	Page 11			
12 13	Letter regarding Senate Bill 1454 as amended August 24, 1998, from the Chaptered bill file of the former Governor Pete Wilson, three pages.	Page 15			
14	Excerpt of SB 1454 as introduced on February 2, 1998, as it pertains to Civil Code 1786.12.	Page 19			
15 16	Excerpt of SB 1454 as amended in the Senate on April 27, 1998, as it pertains to Civil Code 1786.12.	Page 25			
17 18	Excerpt of SB 1454 as amended in the Senate on May 12, 1998, as it pertains to Civil Code 1786.12.	Page 33			
19	Excerpt of SB 1454 as amended in the Assembly on June 8, 1998, as it pertains to Civil Code 1786.12.	Page 41			
20 21	Excerpt of SB 1454 as amended in the Assembly on June 18, 1998, as it pertains to Civi Code 1786.12.	l Page 51			
22	Excerpt of SB 1454 as amended in the Assembly on August 24, 1998, as it pertains to Civil Code 1786.12.	Page 61			
23 24	Bill Analyses regarding Senate Bill 1454, from the bill file of the Senate Committee on the Judiciary, seven pages.	Page 71			
25	Bill Analyses regarding Senate Bill 1454, from the bill file of the SFA, eighteen pages.	Page 79			
26 27	Bill Analyses regarding Senate Bill 1454, from the bill file of the Assembly Committee on Consumer Protection, nine pages.	Page 97			

li li					
1	Bill Analyses regarding Senate Bill 1454, from the bill file of the Chaptered Bill File former Governor Pete Wilson, six pages.				
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EXHIBIT A

Volume 2

STATUTES OF CALIFORNIA

AND DIGESTS OF MEASURES 1975

Constitution of 1879 as Amended

General Laws, Amendments to the Codes, Resolutions, and Constitutional Amendments passed by the California Legislature

1975–76 Regular Session 1975–76 First Extraordinary Session 1975–76 Second Extraordinary Session 1975–76 Third Extraordinary Session



Compiled by
GEORGE H. MURPHY
Legislative Counsel

CHAPTER 1271

An act to add Title 1.6 (commencing with Section 1785.1) to Part 4 of Division 3 of the Civil Code, and to repeal Title 1.6 (commencing with Section 1785.1) of Part 4 of Division 3 of the Civil Code, relating to consumer reporting.

[Approved by Governor October 1, 1975 Filed with Secretary of State October 1, 1975]

The people of the State of California do enact as follows:

SECTION 1. Title 1.6 (commencing with Section 1785.1) is added to Part 4 of Division 3 of the Civil Code, to read:

TITLE 1.6. CONSUMER CREDIT REPORTING AGENCIES ACT

CHAPTER 1. GENERAL PROVISIONS

1785.1. The Legislature finds and declares as follows:

(a) An elaborate mechanism has been developed for investigating and evaluating the credit worthiness, credit standing, credit capacity, and general reputation of consumers.

(b) Consumer credit reporting agencies have assumed a vital role in assembling and evaluating consumer credit and other information

on consumers.

- (c) There is a need to insure that consumer credit reporting agencies exercise their grave responsibilities with fairness, impartiality, and a respect for the consumer's right to privacy.
- (d) It is the purpose of this title to require that consumer credit reporting agencies adopt reasonable procedures for meeting the needs of commerce for consumer credit, personnel, insurance, and other information in a manner which is fair and equitable to the consumer, with regard to the confidentiality, accuracy, relevancy, and proper utilization of such information in accordance with the requirements of this title.
- (e) The Legislature hereby intends to regulate consumer credit reporting agencies pursuant to this title in a manner which will best protect the interests of the people of the State of California.
- 1785.2. This act may be referred to as the Consumer Credit Reporting Agencies Act.
- 1785.3. The following terms as used in this title have the meaning expressed in this section.
- (a) The term "person" means any individual, partnership, corporation, trust, estate, cooperative, association, government or governmental subdivision or agency, or other entity.
 - (b) The term "consumer" means a natural individual.
 - (c) The term "consumer credit report" means any written, oral,

or other communication of any information by a consumer reporting agency bearing on a consumer's credit worthiness, credit standing, or credit capacity, which is used or is expected to be used, or collected in whole or in part, for the purpose of serving as a factor in establishing the consumer's eligibility for: (1) credit or insurance to be used primarily for personal, family, or household purposes, or (2) employment purposes, or (3) other purposes authorized in Section 1785.11.

The term does not include: (1) any report containing information solely as to transactions or experiences between the consumer and the person making the report, or (2) any authorization or approval of a specific extension of credit directly or indirectly by the issuer of a credit card or similar device, or (3) any report by a person conveying a decision whether to make a specific extension of credit directly or indirectly to a consumer in response to a request by a third party, if the third party advises the consumer of the name and address of the person to whom the request was made and such person makes the disclosures to the consumer required under Section 1785.20, or (4) any report containing information solely on a consumer's character, general reputation, personal characteristics, or mode of living which is obtained through personal interviews with neighbors, friends, or associates of the consumer reported on, or others with whom he is acquainted or who may have knowledge concerning any such items of information.

(d) The term "consumer credit reporting agency" means any person who, for monetary fees, dues, or on a cooperative nonprofit basis, regularly engages in whole or in part in the practice of assembling or evaluating consumer credit information or other information on consumers for the purpose of furnishing consumer reports to third parties, but does not include any governmental agency whose records are maintained primarily for traffic safety, law enforcement, or licensing purposes.

(e) The term "file" when used in connection with information on any consumer, means all of the information on that consumer recorded and retained by a consumer credit reporting agency regardless of how the information is stored.

(f) The term "employment purposes", when used in connection with a consumer credit report, means a report used for the purpose of evaluating a consumer for employment, promotion, reassignment, or retention as an employee.

1785.4. Nothing in this title shall apply to any person licensed pursuant to the provisions of Chapter 11 (commencing with Section 7500) of Division 3 of the Business and Professions Code, or to any employee of such person, unless such person is employed directly by a consumer credit reporting agency.

CHAPTER 2. OBLIGATIONS OF CONSUMER CREDIT REPORTING AGENCIES

- 1785.10. Every consumer credit reporting agency shall, upon request and proper identification of any consumer, allow the consumer to visually inspect all files maintained regarding such consumer at the time of the request.
- (a) All items of information shall be available for inspection, including the sources of information.
- (b) The consumer credit reporting agency shall also disclose the recipients of any consumer credit report on the consumer which the consumer credit reporting agency has furnished:
- (1) For employment purposes within the two-year period preceding the request.
- (2) For any other purpose within the six-month period preceding the request.
- 1785.11. A consumer credit reporting agency shall only furnish a consumer credit report under the following circumstances:
- (a) In response to the order of a court having jurisdiction to issue such an order.
- (b) In compliance with a lawful subpoena issued by a court of competent jurisdiction.
- (c) In accordance with the written instructions of the consumer to whom it relates.
 - (d) To a person which it has reason to believe:
- (1) Intends to use the information in connection with a credit transaction, or entering or enforcing an order of a court of competent jurisdiction for support, involving the consumer on whom the information is to be furnished and involving the extension of credit to, or review or collection of an account of, the consumer; or
 - (2) Intends to use the information for employment purposes; or
- (3) Intends to use the information in connection with the underwriting of insurance involving the consumer, the rate for such insurance, or for insurance claims settlements; or
- (4) Intends to use the information in connection with a determination of the consumer's eligibility for a license or other benefit granted by a governmental instrumentality required by law to consider the applicant's financial responsibility or status; or
- (5) Otherwise has a legitimate business need for the information in connection with a business transaction involving the consumer.
- 1785.12. Notwithstanding the provisions of Section 1785.11, a consumer credit reporting agency may furnish to a governmental agency a consumer's name, address, former address, places of employment, or former places of employment.
- 1785.13. (a) Except as authorized under subdivision (b) no consumer credit reporting agency shall make any consumer credit report containing any of the following items of information:
- (1) Bankruptcies which, from the date of adjudication, antedate the report by more than 14 years.

- (2) Suits from the date of filing and paid judgments which from the date of entry antedate the report by more than seven years.
- (3) Unpaid judgments which, from the date of entry, antedate the report by more than 10 years.
- (4) Paid tax liens which, from the date of payment, antedate the report by more than seven years.
- (5) Accounts placed for collection or charged to profit and loss which antedate the report by more than seven years.
- (6) Records of arrest, indictment, information, misdemeanor complaint, or conviction of a crime which, from the date of disposition, release, or parole, antedate the report by more than seven years. Such items of information shall no longer be reported if at any time it is learned that in the case of a conviction a full pardon has been granted, or in the case of an arrest, indictment, information, or misdemeanor complaint a conviction did not result.
- (7) Any other adverse information which antedates the report by more than seven years.
- (b) The provisions of subdivision (a) are not applicable in the case of any consumer credit report to be used in the following transactions:
- (1) A credit transaction involving, or which may reasonably be expected to involve, a principal amount of fifty thousand dollars (\$50,000) or more.
- (2) The underwriting of life insurance, involving or which may reasonably be expected to involve, an amount of one hundred thousand dollars (\$100,000) or more.
- (3) The employment of any individual at an annual salary which equals, or may reasonably be expected to equal, thirty thousand dollars (\$30,000) or more.
- 1785.14. (a) Every consumer credit reporting agency shall maintain reasonable procedures designed to avoid violations of Section 1785.13 and to limit furnishing of consumer credit reports to the purposes listed under Section 1785.11. These procedures shall require that prospective users of the information identify themselves, certify the purposes for which the information is sought and certify that the information will be used for no other purposes. From the effective date of this act the consumer credit reporting agency shall keep a record of the purposes as stated by the user. Every consumer credit reporting agency shall make a reasonable effort to verify the identity of a new prospective user and the uses certified by such prospective user prior to furnishing such user a consumer report. No consumer credit reporting agency may furnish a consumer credit report to any person unless it has reasonable grounds for believing that the consumer credit report will be used by such person for purposes listed in Section 1785.11.
- (b) Whenever a consumer credit reporting agency prepares a consumer credit report, it shall follow reasonable procedures to assure maximum possible accuracy of the information concerning the individual about whom the report relates.

- 1785.15. (a) A consumer credit reporting agency shall supply files and information required under Section 1785.10 during normal business hours and on reasonable notice.
- (b) Files maintained on a consumer shall be made available for the consumer's visual inspection, as follows:
- (1) In person, if he appears in person and furnishes proper identification. A copy of his file shall also be available to the consumer for a fee.
- (2) By mail, if he makes a written request, with proper identification, for copies to be sent to a specified addressee, and pays a fee sufficient to cover costs of reproduction. Consumer credit reporting agencies complying with requests for mailings under this section shall not be liable for disclosures to third parties caused by mishandling of mail after such mailings leave the consumer credit reporting agencies.
- (3) A summary of all information contained in files on a consumer and required to be provided by Section 1785.10 shall be provided by telephone, if the consumer has made a written request, with proper identification for telephone disclosure, and the toll charge, if any, for the telephone call is prepaid by or charged directly to the consumer.
- (c) The term "proper identification" as used in subdivision (b) shall mean that information generally deemed sufficient to identify a person. Such information includes documents such as a valid driver's license, social security account number, military identification card, and credit cards. Only if the consumer is unable to reasonably identify himself with the information described above, may a consumer credit reporting agency require additional information concerning the consumer's employment and personal or family history in order to verify his identity.
- (d) The consumer credit reporting agency shall provide trained personnel to explain to the consumer any information furnished him pursuant to Section 1785.10.
- (e) The consumer credit reporting agency shall provide a written explanation of any coded information contained in files maintained on a consumer. This written explanation shall be distributed whenever a file is provided to a consumer for visual inspection as required under Section 1785.15.
- (f) The consumer shall be permitted to be accompanied by one other person of his choosing, who shall furnish reasonable identification. A consumer credit reporting agency may require the consumer to furnish a written statement granting permission to the consumer credit reporting agency to discuss the consumer's file in such person's presence.
- 1785.16. (a) If the completeness or accuracy of any item of information contained in his file is disputed by a consumer, and such dispute is conveyed directly to the consumer credit reporting agency by the consumer, the consumer credit reporting agency shall within a reasonable period of time reinvestigate and record the current status of that information unless it has reasonable grounds to believe

that the dispute by the consumer is frivolous or irrelevant. If the consumer credit reporting agency determines that the dispute is frivolous or irrelevant, it shall notify the consumer in writing within five days after such determination is made that it will not reinvestigate the item of information. In this notification, the consumer credit reporting agency shall state the specific reasons why it has determined that the consumer's dispute is frivolous or irrelevant. If a reinvestigation is made and, after reinvestigation, the disputed item of information is found to be inaccurate or can no longer be verified, the consumer credit reporting agency shall promptly delete such information from the consumer's file and shall notify the consumer that such information has been deleted. The presence of information in the consumer's file that contradicts the contention of the consumer shall not, in and of itself, constitute reasonable grounds for believing the dispute is frivolous or irrelevant.

(b) If the consumer credit reporting agency determines that the dispute is frivolous or irrelevant, or if the reinvestigation does not resolve the dispute, the consumer may file a brief statement setting forth the nature of the dispute. The consumer credit reporting agency may limit such statements to not more than 100 words if it provides the consumer with assistance in writing a clear summary of the dispute.

(c) Whenever a statement of dispute is filed, the consumer credit reporting agency shall, in any subsequent consumer credit report containing the information in question, clearly note that the information is disputed by the consumer and shall include in the report either the consumer's statement or a clear and accurate

summary thereof.

(d) Following the deletion of information from a consumer's file pursuant to subdivision (a), or following the filing of a dispute pursuant to subdivision (b), the consumer credit reporting agency shall, at the request of the consumer, furnish notification that the item of information has been deleted or that the item of information is disputed. In the case of disputed information, the notification shall include the statement or summary of the dispute filed pursuant to subdivision (b). Such notification shall be furnished to any person, specifically designated by the consumer, who has, within two years prior to the deletion or the filing of the dispute, received a consumer credit report concerning the consumer for employment purposes, or who has, within six months of the deletion or the filing of the dispute, received a consumer credit report concerning the consumer for any other purpose, if such consumer credit reports contained the deleted or disputed information. The consumer credit reporting agency shall clearly and conspicuously disclose to the consumer his rights to make a request for notification. Such disclosure shall be made at or prior to the time the information is deleted or the consumer's statement regarding the disputed information is received.

1785.17. A consumer credit reporting agency shall make all

disclosures pursuant to Sections 1785.10 and 1785.15 and furnish all consumer reports pursuant to Section 1785.16 without charge to the consumer if, within 30 days after receipt by such consumer of a notification pursuant to Section 1785.20 or notification from a debt collection agency affiliated with such consumer credit reporting agency stating that the consumer's credit rating may be or has been adversely affected, the consumer makes a request under Section 1785.15 or 1785.16. Otherwise, the consumer credit reporting agency may impose a reasonable charge on the consumer for making disclosure to such consumer pursuant to Section 1785.15, the charge for which shall be indicated to the consumer prior to making disclosure; and for furnishing notifications, statements, summaries, or codifications to persons designated by the consumer pursuant to Section 1785.16, the charge for which shall be indicated to the consumer prior to furnishing such information and shall not exceed the charge that the consumer credit reporting agency would impose on each designated recipient for a consumer report except that no charge may be made for notifying such persons of the deletion of information which is found to be inaccurate or which can no longer be verified.

- 1785.18. (a) Each consumer credit reporting agency which compiles and reports items for information concerning consumers which are matters of public record shall specify in any report containing public record information the source from which such information was obtained, including the particular court, if there be such, and the date that such information was initially reported or publicized.
- (b) A consumer reporting agency which furnishes a consumer report for employment purposes and which for that purpose compiles and reports items of information on consumers which are matters of public record and are likely to have an adverse effect upon a consumer's ability to obtain employment shall in addition maintain strict procedures designed to insure that whenever public record information which is likely to have an adverse effect on a consumer's ability to obtain employment is reported it is complete and up to date. For purposes of this paragraph, items of public record relating to arrests, indictments, convictions, suits, tax liens, and outstanding judgments shall be considered up to date if the current public record status of the item at the time of the report is reported.

CHAPTER 3. REQUIREMENTS ON USERS OF CONSUMER CREDIT REPORTS

1785 20. (a) Whenever credit or insurance for personal, family, or household purposes, or employment involving a consumer is denied or the charge for such credit or insurance is increased either wholly or partly because of information contained in a consumer credit report from a consumer credit reporting agency, the user of the consumer credit report shall so advise the consumer against

whom such adverse action has been taken and supply the name and address or addresses of the consumer credit reporting agency making the report.

- (b) Whenever credit or insurance for personal, family, or household purposes involving a consumer is denied or the charge for such credit is increased either wholly or in part because of information obtained from a person other than a consumer credit reporting agency bearing upon consumer's credit worthiness or credit standing, the user of such information shall, within a reasonable period of time, and upon the consumer's written request for the reasons for such adverse action received within 60 days after learning of such adverse action, disclose the nature and substance of the information to the consumer. The user of such information shall clearly and accurately disclose to the consumer his right to make such written request at the time such adverse action is communicated to the consumer.
- (c) No person shall be held liable for any violation of this section if he shows by a preponderance of the evidence that at the time of the alleged violation he maintained reasonable procedures to assure compliance with the provisions of subdivisions (a) and (b) of this section.

CHAPTER 4. REMEDIES

1785.30. (a) Any consumer credit reporting agency or user of information which negligently fails to comply with any requirement under this title with respect to a consumer credit report is liable to the consumer who is the subject of the report in an amount equal to the sum of all the following:

(1) Any actual damages sustained by the consumer as a result of the failure or, except in the case of class actions, three hundred

dollars (\$300), whichever sum is greater, and

(2) In the case of any successful action to enforce any liability under this title, the costs of the action together with reasonable attorney's fees as determined by the court.

(b) If the court determines that the violation was grossly negligent or willful, the court may, in addition, assess, and the

consumer may recover punitive damages.

(c) Notwithstanding subdivision (a), a consumer credit reporting agency or user of information which fails to comply with any requirement under this title with respect to a consumer credit report shall not be liable to a consumer who is the subject of the report where the failure to comply results in a more favorable consumer credit report than if there had not been a failure to comply.

1785.31. "Except as provided in Section 1785.30, no consumer may bring any action or proceeding in the nature of defamation, invasion of privacy or negligence with respect to the reporting of information against any consumer reporting agency, any user of information, or any person who furnishes information to a consumer

reporting agency, based on information disclosed pursuant to Section 1785.10, 1785.15 or 1785.20 of this title, except as to false information furnished with malice or willful intent to injure such consumer.

1785.32. An action to enforce any liability created under this chapter may be brought in any appropriate court of competent jurisdiction within two years from the date on which the liability arises except that where a defendant has materially and willfully misrepresented any information required under this chapter to be disclosed to a consumer and the information so misrepresented is material to the establishment of the defendant's liability to the consumer under this chapter, the action may be brought at any time within two years after the discovery by the consumer of the misrepresentation.

1785.33. (a) Any consumer credit reporting agency or user of information against whom an action brought pursuant to Section 1681n or 1681o of Title 15 of the United States Code is pending shall not be subject to suit for the same act or omission under Section 1785.30.

(b) The entry of a final judgment against a consumer credit reporting agency or user of information in an action brought pursuant to the provisions of Section 1681n or 1681o of Title 15 of the United States Code shall be a bar to the maintenance of any action based on the same act or omission which might be brought under this chapter.

1785.34. This title does not apply to any consumer credit report which by its terms is limited to disclosures from public records relating to land and land titles and does not apply to any person whose records and files are maintained for the primary purpose of reporting those portions of the public records which impart constructive notice under the law of matters relating to land and land titles.

SEC. 2. Title 1.6 (commencing with Section 1785.1) of Part 4 of Division 3 of the Civil Code is repealed.

CHAPTER 1272

An act to add Title 1.6A (commencing with Section 1786) to Part 4 of Division 3 of the Civil Code, relating to consumer reporting.

[Approved by Governor October 1, 1975 Filed with Secretary of State October 1, 1975.]

The people of the State of California do enact as follows:

SECTION 1. Title 1.6A (commencing with Section 1786) is added to Part 4 of Division 3 of the Civil Code, to read:

EXHIBIT B

Volume 2

STATUTES OF CALIFORNIA

AND DIGESTS OF MEASURES 1975

Constitution of 1879 as Amended

General Laws, Amendments to the Codes, Resolutions, and Constitutional Amendments passed by the California Legislature

1975–76 Regular Session
1975–76 First Extraordinary Session
1975–76 Second Extraordinary Session
1975–76 Third Extraordinary Session



Compiled by
GEORGE H. MURPHY
Legislative Counsel

reporting agency, based on information disclosed pursuant to Section 1785.10, 1785.15 or 1785.20 of this title, except as to false information furnished with malice or willful intent to injure such consumer.

1785.32. An action to enforce any liability created under this chapter may be brought in any appropriate court of competent jurisdiction within two years from the date on which the liability arises except that where a defendant has materially and willfully misrepresented any information required under this chapter to be disclosed to a consumer and the information so misrepresented is material to the establishment of the defendant's liability to the consumer under this chapter, the action may be brought at any time within two years after the discovery by the consumer of the misrepresentation.

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1785.30.

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chapter.

1785.34. This title does not apply to any consumer credit report which by its terms is limited to disclosures from public records relating to land and land titles and does not apply to any person whose records and files are maintained for the primary purpose of reporting those portions of the public records which impart constructive notice under the law of matters relating to land and land titles.

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CHAPTER 1272

An act to add Title 1.6A (commencing with Section 1786) to Part 4 of Division 3 of the Civil Code, relating to consumer reporting.

[Approved by Governor October 1, 1975. Filed with Secretary of State October 1, 1975.]

The people of the State of California do enact as follows:

SECTION 1. Title 1.6A (commencing with Section 1786) is added to Part 4 of Division 3 of the Civil Code, to read:

TITLE 1.6A. INVESTIGATIVE CONSUMER REPORTING AGENCIES

Article 1. General Provisions

1786. The Legislature finds and declares as follows:

(a) Investigative consumer reporting agencies have assumed a vital role in assembling and evaluating information on consumers for employment and insurance purposes.

(b) There is a need to insure that investigative consumer reporting agencies exercise their grave responsibilities with fairness, impartiality, and a respect for the consumer's right to privacy.

- (c) It is the purpose of this title to require that investigative consumer reporting agencies adopt reasonable procedures for meeting the needs of commerce for employment and insurance information in a manner which is fair and equitable to the consumer, with regard to the confidentiality, accuracy, relevancy, and proper utilization of such information in accordance with the requirements of this title.
- (d) The Legislature hereby intends to regulate investigative consumer reporting agencies pursuant to this title in a manner which will best protect the interests of the people of the State of California.

1786.1. This title may be referred to as the Investigative Consumer Reporting Agencies Act.

1786.2. The following terms as used in this title have the meaning expressed in this section:

(a) The term "person" means any individual, partnership, corporation, trust, estate, cooperative, association, government or governmental subdivision or agency, or other entity.

(b) The term "consumer" means a natural individual who has made application to a person for employment purposes or insurance

for personal, family, or household purposes.

- (c) The term "investigative consumer report" means a consumer report in which information on a consumer's character, general reputation, personal characteristics, or mode of living is obtained through personal interviews with neighbors, friends, or associates of the consumer reported on, or others with whom he is acquainted or who may have knowledge concerning any such items of information. Such information shall not include specific factual information on a consumer's credit record obtained directly from a creditor of the consumer or from a consumer reporting agency when such information was obtained directly from a creditor of the consumer or from the consumer.
- (d) The term "investigative consumer reporting agency" means any person who, for monetary fees or dues, regularly engages in whole or in part in the practice of assembling or evaluating employment or insurance information, or both, concerning consumers for personal, family, or household purposes, for the purposes of furnishing investigative consumer reports to third

parties, to be used with respect to consumers for employment purposes or insurance primarily for personal, family, or household purposes, but does not include any governmental agency whose records are maintained primarily for traffic safety, law enforcement, or licensing purposes, or a private investigator licensed in this state or employees of such a private investigator.

(e) The term "file" when used in connection with information on any consumer, means all of the information on that consumer recorded and retained by an investigative consumer reporting

agency regardless of how the information is stored.

(f) The term "employment purposes", when used in connection with an investigative consumer report, means a report used for the purpose of evaluating a consumer for employment, promotion,

reassignment, or retention as an employee.

(g) The term "medical information" means information on a person's medical history or condition obtained directly from such person or another person related to such person and acting on his behalf by an application, or questionnaire, or by a similar means, or obtained directly or indirectly from a licensed physician, medical practitioner, hospital, clinic, or other medical or medically related facility.

Article 2. Obligations of Investigative Consumer Reporting Agencies

1786.10. Every investigative consumer reporting agency shall, upon request and proper identification of any consumer, allow the consumer to visually inspect all files maintained regarding such consumer at the time of the request, except that medical information, as defined in subdivision (g) of Section 1786.2 may be withheld. The consumer shall be informed by the investigative consumer reporting agency of the existence of any such medical information withheld and shall have a right to visually inspect such information upon written authorization from the consumer's attending physician. The investigative credit reporting agency shall inform the consumer of the consumer's right to visually inspect such withheld information at the time the consumer makes a request to inspect all files pursuant to this section.

(a) All items of information shall be available for inspection, except that the sources of information need not be disclosed. However, in the event an action is brought under this title such sources shall be available to the consumer under appropriate discovery procedures in the court in which the action is brought.

Nothing in this title shall be interpreted to mean that investigative consumer reporting agencies are required to divulge to consumers the sources of investigative consumer reports except in appropriate discovery procedures as outlined herein.

(b) The investigative consumer reporting agency shall also disclose the recipients of any investigative consumer report on the

consumer which the investigative consumer reporting agency has furnished:

(1) For employment or insurance purposes within the two-year period preceding the request.

(2) For any other purpose within the six-month period preceding

the request.

- 1786.12. An investigative consumer reporting agency shall only furnish an investigative consumer report under the following circumstances:
- (a) In response to the order of a court having jurisdiction to issue such an order.
- (b) In compliance with a lawful subpoena issued by a court of competent jurisdiction.
- (c) In accordance with the written instructions of the consumer to whom it relates.
 - (d) To a person which it has reason to believe:
 - (1) Intends to use the information for employment purposes; or
- (2) Intends to use the information serving as a factor in determining a consumer's eligibility for insurance, the rate for such insurance, or for insurance claims settlements; or
- (3) Intends to use the information in connection with a determination of the consumer's eligibility for a license or other benefit granted by a governmental instrumentality required by law to consider the applicant's financial responsibility or status.
- (4) Intends to use the information in connection with an order of a court of competent jurisdiction to provide support where the imposition or enforcement of the order involves the consumer.
- 1786.14. Notwithstanding the provisions of Section 1786.12 an investigative consumer reporting agency may furnish to a governmental agency a consumer's name, address, former address, places of employment, or former places of employment.
- 1786.16. A person shall not procure or cause to be prepared an investigative consumer report unless all of the following conditions are met:
- (a) If an investigative consumer report may be sought in connection with the underwriting of insurance, it shall be clearly and accurately disclosed in writing on the application form, binder, or similar document signed by the consumer that an investigative consumer report regarding the consumer's character, general reputation, personal characteristics, and mode of living may be made. If no signed application form, binder, or similar document is involved in the underwriting transaction, such disclosure shall be made to the consumer in a writing mailed or otherwise delivered to the consumer not later than three days after the report was first requested.
- (b) If, at any time, an investigative consumer report is sought in conjunction with an application for employment purposes, the person procuring or causing the report to be made shall, not later than three days after the date on which the report was first

requested, notify the consumer in writing that an investigative consumer report regarding the consumer's character, general reputation, personal characteristics, and mode of living will be made. This notification shall include the name of the consumer reporting agency conducting the investigation and a summary of the provisions of Section 1786.22.

(c) The provisions of subdivision (b) shall not apply to an investigative consumer report procured by an employer solely for the purpose of determining whether a person currently in his employ is engaged in any criminal activity likely to result in a loss to

the employer.

1786.18. (a) Except as authorized under subdivision (b) no investigative consumer reporting agency shall make any investigative consumer report containing any of the following items of information:

(1) Bankruptcies which, from the date of adjudication, antedate

the report by more than 14 years.

(2) Suits from the date of filing and paid judgments which from the date of entry antedate the report by more than seven years.

(3) Unpaid judgments which, from the date of entry, antedate the

report by more than 10 years.

(4) Paid tax liens which, from the date of payment, antedate the report by more than seven years.

(5) Accounts placed for collection or charged to profit and loss

which antedate the report by more than seven years.

(6) Records of arrest, indictment, information, misdemeanor complaint, or conviction of a crime which, from the date of disposition, release, or parole, antedate the report by more than seven years. Such items of information shall no longer be reported if at any time it is learned that in the case of a conviction a full pardon has been granted, or in the case of an arrest, indictment, information, or misdemeanor complaint a conviction did not result, except that records of arrest, indictment, and information misdemeanor complaints may be reported pending pronouncement of judgment on the particular matter subject of such records.

(7) Any other adverse information which antedates the report by

more than seven years.

(b) The provisions of subdivision (a) are not applicable in the case of any consumer report to be used in the following transactions:

(1) The underwriting of life insurance, involving or which may reasonably be expected to involve, an amount of one hundred thousand dollars (\$100,000) or more.

(2) The employment of any individual at an annual salary which equals, or may reasonably be expected to equal, thirty thousand

dollars (\$30,000) or more.

1786.20. (a) Every investigative consumer reporting agency shall maintain reasonable procedures designed to avoid violations of Section 1786.18 and to limit furnishing of investigative consumer reports to the purposes listed under Section 1786.12. These

procedures shall require that prospective users of the information identify themselves, certify the purposes for which the information is sought and certify that the information will be used for no other purposes. From the effective date of this title the investigative consumer reporting agency shall keep a record of the purposes as stated by the user. Every investigative consumer reporting agency shall make a reasonable effort to verify the identity of a new prospective user and the uses certified by such prospective user prior to furnishing such user any consumer reports. No investigative consumer reports to any person unless it has reasonable grounds for believing that the investigative consumer reports will be used by such person for purposes listed in Section 1786.12.

(b) Whenever an investigative consumer reporting agency prepares an investigative consumer report, it shall follow reasonable procedures to assure maximum possible accuracy of the information

concerning the individual about whom the report relates.

1786.22. (a) An investigative consumer reporting agency shall supply files and information required under Section 1786.10 during normal business hours and on reasonable notice.

(b) Files maintained on a consumer shall be made available for

the consumer's visual inspection, as follows:

(1) In person, if he appears in person and furnishes proper identification. A copy of his file shall also be available to the consumer for a fee.

(2) By certified mail, if he makes a written request, with proper identification, for copies to be sent to a specified addressee. Investigative consumer reporting agencies complying with requests for certified mailings under this section shall not be liable for disclosures to third parties caused by mishandling of mail after such mailings leave the investigative consumer reporting agencies.

(3) A summary of all information contained in files on a consumer and required to be provided by Section 1786.10 shall be provided by telephone, if the consumer has made a written request, with proper identification for telephone disclosure, and the toll charge, if any, for the telephone call is prepaid by or charged directly to the consumer.

(c) The term "proper identification" as used in subdivision (b) shall mean that information generally deemed sufficient to identify a person. Such information includes documents such as a valid driver's license, social security account number, military identification card, and credit cards. Only if the consumer is unable to reasonably identify himself with the information described above, may an investigative consumer reporting agency require additional information concerning the consumer's employment and personal or family history in order to verify his identity.

(d) The investigative consumer reporting agency shall provide trained personnel to explain to the consumer any information

furnished him pursuant to Section 1786.10.

(e) The investigative consumer reporting agency shall provide a

written explanation of any coded information contained in files maintained on a consumer. This written explanation shall be distributed whenever a file is provided to a consumer for visual inspection as required under Section 1786.22.

(f) The consumer shall be permitted to be accompanied by one other person of his choosing, who shall furnish reasonable identification. An investigative consumer reporting agency may require the consumer to furnish a written statement granting permission to the consumer reporting agency to discuss the

consumer's file in such person's presence.

- 1786.24. (a) If the completeness or accuracy of any item of information contained in his file is disputed by a consumer, and such dispute is conveyed directly to the investigative consumer reporting agency by the consumer, the investigative consumer reporting agency shall within a reasonable period of time reinvestigate and record the current status of that information unless it has reasonable grounds to believe that the dispute by the consumer is frivolous or irrelevant. If the investigative consumer reporting agency determines that the dispute is frivolous or irrelevant, it shall notify the consumer in writing within five days after such determination is made that it will not reinvestigate the item of information. In this notification, the investigative consumer reporting agency shall state the specific reasons why it has determined that the consumer's dispute is frivolous or irrelevant. If a reinvestigation is made and, after reinvestigation, the disputed item of information is found to be inaccurate or can no longer be verified, the investigative consumer reporting agency shall promptly delete such information from the consumer's file and shall notify the consumer that such information has been deleted. The presence of information in the consumer's file that contradicts the contention of the consumer shall not, in and of itself, constitute reasonable grounds for believing the dispute is frivolous or irrelevant.
- (b) If the investigative consumer reporting agency determines that the dispute is frivolous or irrelevant, or if the reinvestigation does not resolve the dispute, the consumer may file a brief statement setting forth the nature of the dispute. The investigative consumer reporting agency may limit such statements to not more than 100 words if it provides the consumer with assistance in writing a clear summary of the dispute.
- (c) Whenever a statement of dispute is filed, the investigative consumer reporting agency shall, in any subsequent investigative consumer report containing the information in question, clearly note that the information is disputed by the consumer and shall include in the report either the consumer's statement or a clear and accurate summary thereof.
- (d) Following the deletion of information from a consumer's file pursuant to subdivision (a), or following the filing of a dispute pursuant to subdivision (b), the investigative consumer reporting agency shall, at the request of the consumer, furnish notification that

the item of information has been deleted or that the item of information is disputed. In the case of disputed information, the notification shall include the statement or summary of the dispute filed pursuant to subdivision (b). Such notification shall be furnished to any person, specifically designated by the consumer, who has, within two years prior to the deletion or the filing of the dispute, received an investigative consumer report concerning the consumer for employment purposes, or who has, within six months of the deletion or the filing of the dispute, received an investigative consumer report concerning the consumer for any other purpose, if such investigative consumer reports contained the deleted or disputed information. The investigative consumer reporting agency shall clearly and conspicuously disclose to the consumer his rights to make a request for notification. Such disclosure shall be made at or prior to the time the information is deleted or the consumer's statement regarding the disputed information is received.

1786.26. An investigative consumer reporting agency shall make all disclosures pursuant to Sections 1786.10 and 1786.22 and furnish all consumer reports pursuant to Section 1786.24 without charge to the consumer if, within 30 days after receipt by such consumer of a notification pursuant to Section 1786.40 stating that adverse action may be or has been taken on the consumer, the consumer makes a request under Section 1786.27 or 1786.24. Otherwise, the investigative consumer reporting agency may impose a reasonable charge on the consumer for making disclosure to such consumer pursuant to Section 1786.22 as it relates to providing a copy of the report to the consumer, the charge for which shall be indicated to the consumer prior to making disclosure; and for furnishing notifications, statements, summaries, or codifications to person designated by the consumer pursuant to Section 1786.24 the charge for which shall be indicated to the consumer prior to furnishing such information and shall not exceed the charge that the investigative consumer reporting agency would impose on each designated recipient for a consumer report except that no charge may be made for notifying such persons of the deletion of information which is found to be inaccurate or which can no longer be verified.

1786.28. (a) Each investigative consumer reporting agency which compiles and reports items of information concerning consumers which are matters of public record shall specify in any report containing public record information the source from which such information was obtained, including the particular court, if there be such, and the date that such information was initially reported or publicized.

(b) A consumer reporting agency which furnishes a consumer report for employment purposes and which for that purpose compiles and reports items of information on consumers which are matters of public record and are likely to have an adverse effect upon a consumer's ability to obtain employment shall in addition maintain strict procedures designed to insure that whenever public record

information which is likely to have an adverse effect on a consumer's ability to obtain employment is reported it is complete and up to date. For purposes of this paragraph, items of public record relating to arrests, indictments, convictions, suits, tax liens, and outstanding judgments shall be considered up to date if the current public record status of the item at the time of the report is reported.

1786.30. Whenever an investigative consumer reporting agency prepares an investigative consumer report, no adverse information in the report (other than information which is a matter of public record, the status of which has been updated pursuant to Section 1786.28 may be included in a subsequent investigative consumer report unless such adverse information has been verified in the process of making such subsequent consumer report, or the adverse information was received within the three-month period preceding the date the subsequent report is furnished.

Article 3. Requirements on Users of Investigative Consumer Reports

1786.40. (a) Whenever insurance for personal, family, or household purposes, or employment involving a consumer is denied or the charge for such insurance is increased either wholly or partly because of information contained in an investigative consumer report from an investigative consumer reporting agency, the user of the investigative consumer report shall so advise the consumer against whom such adverse action has been taken and supply the name and address of the investigative consumer reporting agency

making the report.

(b) Whenever insurance for personal, family, or household purposes involving a consumer is denied or the charge for such insurance is increased either wholly or in part because of information obtained from a person other than an investigative consumer reporting agency bearing upon the consumer's general reputation, personal characteristics or mode of living, the user of such information shall, within a reasonable period of time, and upon the consumer's written request for the reasons for such adverse action received within 60 days after learning of such adverse action, disclose the nature and substance of the information to the consumer. The user of such information shall clearly and accurately disclose to the consumer his right to make such written request at the time such adverse action is communicated to the consumer. The user may withhold the substance of such medical information, as defined in subdivision (g) of Section 1786.2, but shall inform the consumer of the existence of any such medical information withheld. The consumer shall have a right to be informed in writing of the substance of such information upon written authorization from the consumer's attending physician. The user shall inform the consumer of the consumer's right to be informed in writing of the substance of such withheld information at the time of disclosure pursuant to this subdivision.

Article 4. Remedies

1786.50. (a) Any investigative consumer reporting agency or user of information which fails to comply with any requirement under this title with respect to an investigative consumer report is liable to the consumer who is the subject of the report in an amount equal to the sum of all the following:

(1) Any actual damages sustained by the consumer as a result of the failure or, except in the case of class actions, three hundred

dollars (\$300), whichever sum is greater, and

(2) In the case of any successful action to enforce any liability under this chapter, the costs of the action together with reasonable attorney's fees as determined by the court.

(b) If the court determines that the violation was grossly negligent or willful, the court may, in addition, assess, and the

consumer may recover punitive damages.

(c) Notwithstanding subdivision (a), an investigative consumer reporting agency or user of information which fails to comply with any requirement under this title with respect to an investigative consumer report shall not be liable to a consumer who is the subject of the report where the failure to comply results in a more favorable investigative consumer report than if there had not been a failure to comply.

1786.52. Nothing in this chapter shall in any way affect the right of any consumer to maintain an action against an investigative consumer reporting agency, a user of an investigative consumer report, or an informant for invasion of privacy or defamation.

An action to enforce any liability created under this title may be brought in any appropriate court of competent jurisdiction within two years from the date on which the liability arises except that where a defendant has materially and willfully misrepresented any information required under this title to be disclosed to a consumer and the information so misrepresented is material to the establishment of the defendant's liability to the consumer under this title the action may be brought at any time within two years after the discovery by the consumer of the misrepresentation.

(a) Any investigative consumer reporting agency or user of information against whom an action brought pursuant to Section 1681n or 1681o of Title 15 of the United States Code is pending shall not be subject to suit for the same act or omission under Section

1786.50.

(b) The entry of a final judgment against the investigative consumer reporting agency or user of information in an action brought pursuant to the provisions of Section 1681n or 1681o of Title 15 of the United States Code shall be a bar to the maintenance of any action based on the same act or omission which might be brought under this title.

1786.54. This title does not apply to any investigative consumer report which by its terms is limited to disclosures from public records relating to land and land titles or which is a report issued preliminary to the issuance of a policy of title insurance, and it does not apply to any person whose records are maintained for the primary purpose of reporting those portions of public records which impart constructive notice under the law of matters relating to land and land titles and which may be issued as the basis for the issuance of a policy of title insurance.

1786.56. If any provision of this act or the application thereof to any person or circumstances is held invalid, such invalidity shall not affect other provisions or applications of the act which can be given effect without the invalid provision or application, and to this end the

provisions of this act are severable.

CHAPTER 1273

An act to amend Section 18613 of, and to add Section 18056.1 to, the Health and Safety Code, relating to inspection of mobilehomes.

[Approved by Governor October 1, 1975. Filed with Secretary of State October 1, 1975.]

The people of the State of California do enact as follows:

SECTION 1. Section 18056.1 is added to the Health and Safety Code, to read:

18056.1. The commission shall adopt such regulations for the inspection of mobilehomes under construction as it determines are reasonably necessary to assure compliance with this part and the regulations promulgated under this part. Such regulations shall include the inspection of the construction, assembly, and installation of parts and components which will subsequently be enclosed within the floor, walls, ceiling, or roof of the mobilehome.

An insignia of approval shall not be affixed to any new mobilehome unless such mobilehome has been inspected by the department while under construction pursuant to the regulations of the

commission under this section.

SEC. 2. Section 18613 of the Health and Safety Code is amended to read:

18613. On and after July 1, 1974, a permit shall be obtained from the enforcement agency each time a mobilehome, which is required to be moved under a permit, is to be located or installed on any site for the purpose of human habitation or occupancy as a dwelling.

The contractor engaged to install the mobilehome shall obtain the permit, except when the owner of the mobilehome proposes to perform the installation. When a contractor applies for a permit to install a mobilehome, he shall display a valid contractor's license. The

EXHIBIT C

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Department of Consumer Affalts

Investigative Consumer Reporting Agencies

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HISTORY, SPONSORSHIP, AND RELATED, ESCISIATION:

AB 601 is essentially a reintroduction of AB 44% (Lewis) from 1974, which was arritten and sponsored by the Department of Consumer Affairs, with one significant change: AB 44% applied to both credit reporting and investigative reporting agencies; the bill has been divided this year into two proposals, AB 600 and AB 601, the first dealing with credit reporting agencies, the second with investigative reporting agencies. Both were drafted in an effort to remedy obvious deficiencies in the laws delineating obligations of consumer reporting agencies regarding accuracy and disclosure of information.

ANALYSIS

Specific Findings:

Current California law provides for nonlicensure regulation of credit reporting agencies providing credit information or credit ratings on a consumer (Civil Code section 1785.1, et seq.) It does not, however, provide specific nonlicensure regulation for investigative consumer reporting agencies engaged in the practice of assembling or evaluating employment and insurance information for the purpose of furnishing such reports to third parties.

The Federal Fair Credit Reporting Act (FCRA), passed in 1970, does provide very necessary regulation in this area and has consequently become the standard in California. However, the FCRA has been declared inadequate in a number of respects by the agency responsible for its enforcement, the Federal Trade Commission, and federal efforts to improve the FCRA have thus far met defeat. AB 601 has been designed to provide badly needed protections for California consumers in areas where the FCRA has proved most sadly deficient. Major improvements are thined below:

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Content

- FCRA Under the FCRA, a consumer reporting agency is only required to disclose to a consumer the "nature and substance" of information contained in his file. Studies reveal "wholesale withholding" of adverse information from consumers requesting knowlege of the contents of their files.
- AB 601 AB 601 requires a consumer reporting agency to permit the consumer to visually inspect his file (as under the FCRA, the sources of information may be deleted) and make copies, for a fee designed to cover agency's costs. A written explanation of coded information must be provided.

B. Medical Information

- FCRA Under the FCRA, the consumer reporting agency does not have to disclose to the consumer any medical information contained in his file. The consumer therefore never has the opportunity to dispute information which may be totally erroneous.
- AB 601 AB 601 requires disclosure of medical information upon authorization from the consumer's attending physician.

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- AB 601 Index AB 601 If a consumer reporting agency determines a dispute in frivolous or invelopment and therefore retuses to reinvestigate, it must notify the sensumer within ; days, giving specific reasons for such refusal. The consumer will then be allowed to falls a statement of dispute under any circumstances.

III. Use of Reports

- FCRA The FCRA permits investigative reports to be used for any of the purposes for which consumer reports in general may be prepared (credit, insurance, employment, "legitimate business need").
- AB 601 AB 601 limits the reasons for which an investigative report may be prepared to insurance and employment purposes.

IV. Public Record Information

- FCRA Under the FCRA, the consumer reporting agency is required to take precautions to insure that public record information is current only when it is used for employment purposes. Even then, procedures for establishing "current public record information" are inadequately defined. Under no circumstances is the source of public record information required to be identified.
- AB 601 AB 601 incorporates guidelines to insure that information is correct. The court in which a matter was determined must be identified.

V. Remedies

FCRA - Under the FCRA, in order to collect compensation for damages it is necessary for the consumer to prove that a consumer reporting agency negligently failed to comply with the Act. As actual damages are extremely difficult to determine (what damages are sustained when credit is denied?), there is little incentive for the consumer to exercise his right to sue in the event of negligent noncompliance and little incentive for the consumer reporting agency to comply with the Act. For willful noncompliance, the consumer may receive actual plus punitive damages, but, of course, it is very difficult to prove that consumer reporting agency personnel made a conscious decision to disobey the law.

In addition, the FCRA provides that no required disclosure by a consumer reporting agency may be used by the consumer as the basis for a suit based on defamation, invasion of privacy, or a person who furnishes information for a report unless a willful misrepresentation is involved. This exception virtually immunizes the whole information collection process from suit and again reduces the incentive to ensure that information is absolutely correct.

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A final significant change improves the definition of "proper identification" which must be provided by a consumer seeking to a spect his file.

In our last analysis of AB 501, we requested an oppose position on the bill so that we could attempt to convince the Legislature to reamend the remedies section back to its original form. We were successful in this effort and now consider the bill to be an excellent consumer protection measure.

In its current form, the bill is supported by the State Bar, the California Trial Lawyer's Association, the Western Center on Law and Poverty, and the American Civil Liberties Union. It is opposed by the Retail Credit Association, an investigative reporter now the subject of several law suits filed by the Federal Trade Commission.

Fiscal Analysis:

No impact

TE: Assembly: 67-0 Senate: 22-7

EXHIBIT D

1998 Cal. Legis. Serv. Ch. 988 (S.B. 1454) (WEST)

CALIFORNIA 1998 LEGISLATIVE SERVICE 1998 Portion of 1997-98 Regular Session

Additions are indicated by <<+ Text +>>; deletions by <<- * * * ->>. Changes in tables are made but not highlighted.

CHAPTER 988 S.B. No. 1454 CONSUMER LAW—INVESTIGATIVE REPORTING

AN ACT to amend Sections 1786.2, 1786.10, 1786.12, 1786.16, 1786.18, 1786.20, 1786.24, 1786.26, 1786.30, 1786.40, and 1786.50 of, and to add Section 1786.11 to, the Civil Code, relating to investigative consumer reporting.

[Approved by Governor September 29, 1998.]

[Filed with Secretary of State September 30, 1998.]

LEGISLATIVE COUNSEL'S DIGEST

SB 1454, Leslie. Investigative consumer reporting.

Existing law, as contained in the Investigative Consumer Reporting Agencies Act, regulates the preparation, disclosure, and use of investigative consumer reports.

Existing law defines an "investigative consumer report" as a report in which specified information on a consumer is obtained through personal interviews and defines an "investigative consumer reporting agency" as any person who, for a fee, assembles employment or insurance information, or information relating to the hiring of dwelling units concerning consumers for 3rd parties for specified purposes.

This bill would redefine an "investigative consumer report" as a report in which specified consumer information is obtained by any means, subject to an exception, and an "investigative consumer reporting agency" as any person who, for a fee, assembles any information concerning consumers for 3rd parties.

Existing law generally provides that a person may not obtain an investigative consumer report with respect to a consumer unless the person discloses in writing to the consumer that the report will be made and provides other specified information.

This bill would require, as a further condition to obtaining an investigative consumer report, that the person certify to the agency that he or she (1) has made the required consumer disclosures and (2) will provide additional specified disclosures if requested by the consumer. The bill would also require an investigative consumer reporting agency that provides an investigative consumer report to a person other than the consumer to make a copy of that report available to the consumer, as specified, for at least 60 days after the date the report is provided to the other person.

Existing law provides that consumers have the right to visually inspect all files maintained by an investigative consumer reporting agency regarding that consumer, except medical information, as defined. Existing law also provides that consumers have the right to be informed by the user of consumer information of the reasons for any adverse action taken with respect to specified insurance due to information obtained from a person other than an investigative consumer reporting agency, except that the user may withhold medical information, as defined, until the consumer obtains written authorization from the consumer's physician.

This bill would delete both of these exceptions relating to medical information. It would also prohibit an investigative consumer reporting agency from furnishing an investigative consumer report containing that defined medical information without the consumer's consent.

Existing law provides that investigative consumer reports may not include, among other things, any arrest records, unlawful detainer actions unless the lessor was the prevailing party, as specified, paid tax liens, or other specified items that antedate the report by more than 7 years.

This bill would revise the prohibition against inclusion of unlawful detainer actions and specify that information relating to an arrest, indictment, conviction, civil action, tax lien, or outstanding judgment may not be included in a report unless verified by the agency no more than 30 days prior to the date of the report, and adverse information obtained through a personal interview, as specified, may not be included in a report unless it is either verified by a 2nd party or the interviewee is the best source of the information.

Existing law gives consumers the right to dispute inaccurate information contained in an investigative consumer report and to bring an action to recover damages for violations of the act in an amount equal to the greater of actual damages or \$300.

This bill would add new procedures and notice requirements relating to the investigation of disputes by consumers and the deletion of information in a consumer's file that is determined to be inaccurate. The bill would also increase the minimum amount of damages recoverable by a consumer for violations of the act from \$300 to \$2,500.

Existing law specifies that reasonable charges may be imposed upon a consumer to receive a copy of an investigative consumer report relating to that consumer, unless the copy is requested after the taking of an adverse action against the consumer based on the report, as specified.

This bill would specify the amount of fee, if any, that may be charged to a consumer to receive a copy of an investigative consumer report or other disclosures relating to that consumer. The bill would require investigative consumer reporting agencies to provide a consumer with a copy of his or her investigative consumer report, free of charge, not more often than once a year, if the consumer is unemployed, is seeking employment, receives public welfare assistance, or believes that his or her file contains inaccurate information due to fraud.

The bill would make other related changes.

The people of the State of California do enact as follows:

SECTION 1. Section 1786.2 of the Civil Code is amended to read:

1786.2. The following terms as used in this title have the meaning expressed in this section:

- (a) The term "person" means any individual, partnership, corporation, limited liability company, trust, estate, cooperative, association, government or governmental subdivision or agency, or other entity. The term "person" as used in this title shall not be construed to require duplicative reporting by any individual, corporation, trust, estate, cooperative, association, government, or governmental subdivision or agency, or other entity involved in the same transaction.
- (b) The term "consumer" means a natural individual who has made application to a person for employment purposes, for insurance for personal, family, or household purposes, or the hiring of a dwelling unit, as defined in subdivision (c) of Section 1940.
- (c) The term "investigative consumer report" means a consumer report in which information on a consumer's character, general reputation, personal characteristics, or mode of living is obtained through <--* * *->><-+any means+>>. The term does not include a consumer report or other compilation of information <<-+that+>> is limited to specific factual information relating to a consumer's credit record or manner of obtaining credit obtained directly from a creditor of the consumer or from a consumer reporting agency when that information was obtained directly from a potential or existing creditor of the consumer or from

the consumer. <<+Notwithstanding the foregoing, for transactions between investigative consumer reporting agencies and insurance institutions, agents, or insurance-support organizations subject to Article 6.6 (commencing with Section 791) of Chapter 1 of Part 2 of Division 1 of the Insurance Code, the term "investigative consumer report" shall have the meaning set forth in subdivision (n) of Section 791.02 of the Insurance Code.+>>

- (d) The term "investigative consumer reporting agency" means any person who, for monetary fees or dues, regularly engages in whole or in part in the practice of assembling or evaluating <<-* * *->>information <<--* * *->> toncerning consumers for <<--* * *->> but does not include any governmental agency whose records are maintained primarily for traffic safety, law enforcement, or licensing purposes, or <<--* * *->> any licensed insurance agent, insurance broker, or solicitor, insurer, or life insurance agent.
- (e) The term "file," when used in connection with information on any consumer, means all of the information on that consumer recorded and retained by an investigative consumer reporting agency regardless of how the information is stored.
- (f) The term "employment purposes," when used in connection with an investigative consumer report, means a report used for the purpose of evaluating a consumer for employment, promotion, reassignment, or retention as an employee.
- (g) The term "medical information" means information on a person's medical history or condition obtained directly or indirectly from a licensed physician, medical practitioner, hospital, clinic, or other medical or medically related facility.
 - SEC. 2. Section 1786.10 of the Civil Code is amended to read:

<< CA CIVIL § 1786.10 >>

1786.10. <<+(a)+>> Every investigative consumer reporting agency shall, upon request and proper identification of any consumer, allow the consumer to visually inspect all files maintained regarding <<+the+>> consumer at the time of the request <<-* * *->>.

<<+(b)+>> All items of information shall be available for inspection, except that the sources of information <<+acquired solely for use in preparing an investigative consumer report and actually used for no other purpose+>> need not be disclosed. However, <<-* * *->><<+if+>> an action is brought under this title<<-* * *->><<+, those+>> sources shall be available to the consumer under appropriate discovery procedures in the court in which the action is brought.

Nothing in this title shall be interpreted to mean that investigative consumer reporting agencies are required to divulge to consumers the sources of investigative consumer reports except in appropriate discovery procedures as outlined herein.

- <<+(c)+>> The investigative consumer reporting agency shall also <<+ identify+>> the recipients of any investigative consumer report on the consumer <<+that+>> the investigative consumer reporting agency has furnished:
- (1) For employment or insurance purposes within the two-year period preceding the request.
- (2) For any other purpose within the <<+one-year+>> period preceding the request.
- <<+(d) The identification of a recipient under subdivision (c) shall include the name of the recipient or, if applicable, the trade name (written in full) under which the recipient conducts business and, upon request of the consumer, the address and telephone number of the recipient.+>>
- <<+(e) The investigative consumer reporting agency shall also disclose the dates, original payees, and amounts of any checks or charges upon which is based any adverse characterization of the consumer, included in the file at the time of the disclosure.+>> SEC. 3. Section 1786.11 is added to the Civil Code, to read:

1786.11. Every investigative consumer reporting agency that provides an investigative consumer report to a person other than the consumer shall make a copy of that report available, upon request and proper identification, to the consumer for at least 60 days after the date that the report is provided to the other person.

SEC. 4. Section 1786.12 of the Civil Code is amended to read:

1786.12. An investigative consumer reporting agency shall only furnish an investigative consumer report under the following circumstances:

(a) In response to the order of a court having jurisdiction to issue <<-* * *->><<+the+>> order.

- (b) In compliance with a lawful subpoena issued by a court of competent jurisdiction.
- (c) In accordance with the written instructions of the consumer to whom it relates.
- (d) To a person <<+that+>> it has reason to believe:
- (1) Intends to use the information for employment purposes; or
- (2) Intends to use the information serving as a factor in determining a consumer's eligibility for insurance or the rate for << +any+>> insurance; or
- (3) Intends to use the information in connection with a determination of the consumer's eligibility for a license or other benefit granted by a governmental instrumentality required by law to consider the applicant's financial responsibility or status; or
- (4) Intends to use the information in connection with an order of a court of competent jurisdiction to provide support where the imposition or enforcement of the order involves the consumer; or
- (5) Intends to use the information in connection with the hiring of a dwelling unit, as defined in subdivision (c) of Section 1940.
- <<+(e) An investigative consumer reporting agency shall not prepare or furnish an investigative consumer report to a person described in subdivision (d) unless the agency has received the certification under paragraph (4) of subdivision (a) of Section 1786.16 from the person requesting the report.+>>
- <<+(f) An investigative consumer reporting agency shall not furnish an investigative consumer report to a person described in subdivision (d) if that report contains medical information about a consumer, unless the consumer consents to the furnishing of the report.+>>
 - SEC. 5. Section 1786.16 of the Civil Code is amended to read:

<< CA CIVIL § 1786.16 >>

- 1786.16. (a) Any person described in subdivision (d) of Section 1786.12 shall not procure or cause to be prepared an investigative consumer report unless the following applicable conditions are met:
- (1) If an investigative consumer report is sought in connection with the underwriting of insurance, it shall be clearly and accurately disclosed in writing at the time the application form, medical form, binder, or similar document is signed by the consumer that an investigative consumer report regarding the consumer's character, general reputation, personal characteristics, and mode of living may be made. If no signed application form, medical form, binder, or similar document is involved in the underwriting transaction, <<+the+>> disclosure shall be made to the consumer in <<-* * *->>writing <<+and+>> mailed or otherwise delivered to the consumer not later than three days after the report was first requested.
- (2) If, at any time, an investigative consumer report is sought for employment purposes other than promotion or reassignment, the person procuring or causing the report to be made shall, not later than three days after the date on which the report was first requested, notify the consumer in writing that an investigative consumer report regarding the consumer's character, general reputation, personal characteristics, and mode of living will be made. This notification shall include the name of the << +investigative+>> consumer reporting agency conducting the investigation and a summary of the provisions of Section 1786.22.
- (3) If an investigative consumer report is sought in connection with the hiring of a dwelling unit, as defined in subdivision (c) of Section 1940, the person procuring or causing the request to be made shall, not later than three days after the date on which the report was first requested, notify the consumer in writing that an investigative consumer report will be made regarding the consumer's character, general reputation, personal characteristics, and mode of living. The notification shall also include the name and address of the <<+ investigative+>> consumer reporting agency <<+ that+>> will prepare the report.
- <<+(4) The person procuring or causing the request to be made shall certify to the investigative consumer reporting agency that the person has made the applicable disclosures to the consumer required by this subdivision and that the person will comply with subdivision (b).+>>
- <<+(b) Any person described in subdivision (d) of Section 1786.12 shall, upon written request made by the consumer within a reasonable period of time after the receipt by the consumer of the disclosure required by subdivision (a), make a complete and accurate disclosure of the nature and scope of the investigation requested. This disclosure shall be made in writing and mailed or otherwise delivered to the consumer not later than five days after the date the request for the disclosure was received from the consumer or the report was first requested, whichever is later.+>>
- <<+(c)+>> The provisions of subdivision (a) shall not apply to an investigative consumer report procured or caused to be prepared by an employer if the purpose of the employer is to <<-* * *->><<+d+>> etermine whether <<-* * *->><<+to retain

+>> an employee <<-* * *->><<+when there is a good faith belief that the+>> employee is engaged in any criminal activity likely to result in a loss to the employer.

<<+(d)+>> Those persons described in subdivision (d) of Section 1786.12 of this title shall constitute the sole and exclusive class of persons who may cause an investigative consumer report to be prepared.

SEC. 6. Section 1786.18 of the Civil Code is amended to read:

<< CA CIVIL § 1786.18 >>

1786.18. (a) Except as authorized under subdivision (b)<<+,+>> no investigative consumer reporting agency shall make <<+or furnish+>> any investigative consumer report containing any of the following items of information:

- (1) Bankruptcies <<+that+>>, from the date of adjudication, antedate the report by more than <<+10+>> years.
- (2) Suits <<+that,+>> from the date of filing<<+,+>> and satisfied judgments <<-* * *->><+that,+>> from the date of entry<<+,+>> antedate the report by more than seven years.
- (3) Unsatisfied judgments <<+that+>>, from the date of entry, antedate the report by more than <<+seven+>> years.
- (4) Unlawful detainer actions <<-* * *->><<+where the defendant+>> was the prevailing party <<-* * *->><<+or where+>> the action is resolved by settlement agreement<<-* * *->>.
- (5) Paid tax liens <<+that+>>, from the date of payment, antedate the report by more than seven years.
- (6) Accounts placed for collection or charged to profit and loss <<+ that+>> antedate the report by more than seven years.
- (7) Records of arrest, indictment, information, misdemeanor complaint, or conviction of a crime <<+that+>>, from the date of disposition, release, or parole, antedate the report by more than seven years. <<+These+>> items of information shall no longer be reported if at any time it is learned that<<+,+>> in the case of a conviction<<+,+>> a full pardon has been granted<-* * * *->> or<<+,+>> in the case of an arrest, indictment, information, or misdemeanor complaint<<+,+>> a conviction did not result<<+;+>> except that records of arrest, indictment, <<-* * *->> information<<-+, or+>> misdemeanor complaints may be reported pending pronouncement of judgment on the particular subject matter of <<+those+>> records.
- (8) Any other adverse information <<+that+>> antedates the report by more than seven years.
- (b) The provisions of subdivision (a) are not applicable in the case of any <<+investigative+>> consumer report to be used in the following transactions:
- (1) The underwriting of life insurance<--* * *->> involving<<+,+>> or <<+that+>> may reasonably be expected to involve, an amount of one hundred <<+fifty+>> thousand dollars (\$<<+150,000+>>) or more.
- (2) The employment of any individual at an annual salary <<+that+>> equals, or may reasonably be expected to equal, <<+seventy-five+>> thousand dollars (\$<<+75,000+>>) or more.
- (3) The rental of a dwelling unit <<+that+>> exceeds <<+two+>> thousand dollars (\$<<+2,000+>>) per month.
- <<+(c) Except as otherwise provided in Section 1786.28, an investigative consumer reporting agency shall not furnish an investigative consumer report that includes information that is a matter of public record and that relates to an arrest, indictment, conviction, civil judicial action, tax lien, or outstanding judgment, unless the agency has verified the accuracy of the information during the 30-day period ending on the date on which the report is furnished.+>>
- <<+(d) An investigative consumer reporting agency shall not prepare or furnish an investigative consumer report on a consumer that contains information that is adverse to the interest of the consumer and that is obtained through a personal interview with a neighbor, friend, or associate of the consumer or with another person with whom the consumer is acquainted or who has knowledge of the item of information, unless either (1) the investigative consumer reporting agency has followed reasonable procedures to obtain confirmation of the information, from an additional source that has independent and direct knowledge of the information, or (2) the person interviewed is the best possible source of the information.+>>
 - SEC. 7. Section 1786.20 of the Civil Code is amended to read:

<< CA CIVIL § 1786.20 >>

1786.20. (a) Every investigative consumer reporting agency shall maintain reasonable procedures designed to avoid violations of Section 1786.18 and to limit furnishing of investigative consumer reports <<+for+>> the purposes listed under Section 1786.12. These procedures shall require that prospective users of the information identify themselves, certify the purposes for which the information is sought and <<-* * *->>that the information will be used for no other purposes<<++, and make

the certifications described in paragraph (4) of subdivision (a) of Section 1786.16+>>. From the effective date of this title<- +,+>> the investigative consumer reporting agency shall keep a record of the purposes <<+ for which information is sought, +>> as stated by the user. Every investigative consumer reporting agency shall make a reasonable effort to verify the identity of a new prospective user and the uses certified by <<+ the+>> prospective user prior to furnishing <<+ the+>> user any << + investigative+>> consumer reports. No investigative consumer reporting agency may furnish any investigative consumer reports to any person unless it has reasonable grounds for believing that the investigative consumer reports will be used by << + that+>> person for purposes listed in Section 1786.12.

(b) Whenever an investigative consumer reporting agency prepares an investigative consumer report, it shall follow reasonable procedures to assure maximum possible accuracy of the information concerning the individual about whom the report relates. <<+(c) An investigative consumer reporting agency shall not make an inquiry for the purpose of preparing an investigative consumer report on a consumer for employment purposes if the making of the inquiry by an employer or prospective employer of the consumer would violate any applicable federal or state equal employment opportunity law or regulation.+>>

SEC. 8. Section 1786.24 of the Civil Code is amended to read:

<< CA CIVIL § 1786.24 >>

1786.24. (a) If the completeness or accuracy of any item of information contained in his <<+or her+>> file is disputed by a consumer, and <<+ the+>> dispute is conveyed directly to the investigative consumer reporting agency by the consumer, the investigative consumer reporting agency shall<-- * * *->><+, without charge,+>> reinvestigate and record the current status of <<- * * *->><<+ the disputed+>> information <<- * * *->><+ or delete+>> the item <<- * * *->><+ from the file in accordance with subdivision (c), before the end of the 30-day period beginning on the date on which the agency receives the notice of the dispute from the consumer+>>.

<<+(b) The agency shall notify any person who provided information in dispute at the address and in the manner specified by that person. The notice shall include all relevant information regarding the dispute that the investigative consumer reporting agency has received from the consumer. The agency shall also promptly provide to the person who provided the information in dispute all relevant information regarding the dispute that is received by the agency from the consumer during the reinvestigation.+>>

<<+(c) In conducting a reinvestigation, the investigative consumer reporting agency shall review and consider all relevant information submitted by the consumer with respect to the disputed item of information.+>>

<<+(d) Notwithstanding subdivision (a), an investigative consumer reporting agency may terminate a reinvestigation of information disputed by a consumer if the investigative consumer reporting agency reasonably determines that the dispute is frivolous or irrelevant, including by reason of a failure by a consumer to provide sufficient information to investigate the disputed information. Upon making a determination that a dispute is frivolous or irrelevant, the investigative consumer reporting agency shall notify the consumer, by mail or, if authorized by the consumer for that purpose, by any other means available to the agency. +>> In this notification, the investigative consumer reporting agency shall state the specific reasons why it has determined that the consumer's dispute is frivolous or irrelevant <<+and provide a description of any information required to investigate the disputed information, that may consist of a standardized form describing the general nature of the required information.+>>

<<+(e)+>> If a reinvestigation is made and, after reinvestigation, the disputed item of information is found to be inaccurate<</p>
* * *->><<+, incomplete, or cannot+>> be verified <<+by the evidence submitted+>>, the investigative consumer reporting agency shall promptly delete <<+that+>> information from the consumer's file <<+or modify the information, as appropriate, based on the results of the reinvestigation,+>> and shall notify the consumer that <<+the+>> information has been deleted <<+or modified+>>.

<<+(f) No information may be reinserted in a consumer's file after having been deleted pursuant to this section unless the person who furnished the information verifies that the information is complete and accurate. If any information deleted from a consumer's file is reinserted in the file, the investigative consumer reporting agency shall promptly notify the consumer of the reinsertion in writing or, if authorized by the consumer for that purpose, by any other means available to the agency. As part of, or in addition to, this notice, the investigative consumer reporting agency shall provide to the consumer in writing (1) a statement that the disputed information has been reinserted, (2) the name, address, and telephone number of any furnisher of information contacted or that contacted the investigative consumer reporting agency in connection with the reinsertion, and the telephone number of the furnisher, if reasonably available, and (3) a notice that the consumer has the right to a reinvestigation</p>

of the information reinserted by the investigative consumer reporting agency and to add a statement to his or her file disputing the accuracy or completeness of the information.+>>

<<+(g) An investigative consumer reporting agency shall provide notice to the consumer of the results of any reinvestigation under this section by mail or, if authorized by the consumer for that purpose, by other means available to the agency. The notice shall include (1) a statement that the reinvestigation is completed, (2) an investigative consumer report that is based on the consumer's file as that file is revised as a result of the reinvestigation, (3) a description or indication of any changes made in the investigative consumer report as a result of those revisions to the consumer's file, (4) a notice that, if requested by the consumer, a description of the procedure used to determine the accuracy and completeness of the information shall be provided to the consumer by the investigative consumer reporting agency, including the name, business address, and telephone number of any furnisher of information contacted in connection with that information, (5) a notice that the consumer has the right to add a statement to the consumer's file disputing the accuracy or completeness of the information, and (6) a notice that the consumer has the right to request that the investigative consumer reporting agency furnish notifications under subdivision (k).+>>

<<+(h)+>> The presence of information in the consumer's file that contradicts the contention of the consumer shall not, in and of itself, constitute reasonable grounds for believing the dispute is frivolous or irrelevant.

<=+(i)+>> If the investigative consumer reporting agency determines that the dispute is frivolous or irrelevant, or if the reinvestigation does not resolve the dispute, <<+or if the information is reinserted into the consumer's file pursuant to subdivision (f),+>> the consumer may file a brief statement setting forth the nature of the dispute. The investigative consumer reporting agency may limit <<+these+>> statements to not more than 100 words if it provides the consumer with assistance in writing a clear summary of the dispute.

<<+(j)+>> Whenever a statement of dispute is filed, the investigative consumer reporting agency shall, in any subsequent investigative consumer report containing the information in question, clearly note that the information is disputed by the consumer and shall include in the report either the consumer's statement or a clear and accurate summary thereof.

<<+(k)+>> Following the deletion of information from a consumer's file pursuant to <<-* * *->><<+this section+>>, or following the filing of a dispute pursuant to subdivision <<+(i)+>>, the investigative consumer reporting agency shall, at the request of the consumer, furnish notification that the item of information has been deleted or that the item of information is disputed. In the case of disputed information, the notification shall include the statement or summary of the dispute filed pursuant to subdivision <<+(i). This+>> notification shall be furnished to any person, specifically designated by the consumer, who has, within two years prior to the deletion or the filing of the dispute, received an investigative consumer report concerning the consumer for employment purposes, or who has, within <<-* * *->><<+one year+>> of the deletion or the filing of the dispute, received an investigative consumer report concerning the consumer for any other purpose, if <<+these+>> investigative consumer reports contained the deleted or disputed information. The investigative consumer reporting agency shall clearly and conspicuously disclose to the consumer his <<+or her+>> rights to make a request for <<+this+>> notification.

<<+(1) An investigative consumer reporting agency shall maintain reasonable procedures designed to prevent the reappearance in a consumer's file and in investigative consumer reports information that has been deleted pursuant to this section and not reinserted pursuant to subdivision (f).+>>

<<+(m) If the consumer's dispute is resolved by deletion of the disputed information within three business days, beginning with the day the investigative consumer reporting agency receives notice of the dispute in accordance with subdivision (a), the investigative consumer reporting agency shall be exempt from requirements for further action under subdivisions (g), (i), and (j), if the agency: (1) provides prompt notice of the deletion to the consumer by telephone, (2) provides written confirmation of the deletion and a copy of an investigative consumer report of the consumer that is based on the consumer's file after the deletion, and (3) includes, in the telephone notice or in a written notice that accompanies the confirmation and report, a statement of the consumer's right to request under subdivision (k) that the agency furnish notifications under that subdivision.+>>

<<+(n) Any investigative consumer reporting agency that compiles and maintains files on consumers on a nationwide basis, as defined in the federal Fair Credit Reporting Act, as amended (15 U.S.C. Sec. 1681 et seq.), shall implement an automated system through which furnishers of information to that agency may report the results of a reinvestigation that finds incomplete or inaccurate information in a consumer's file to other investigative consumer reporting agencies.+>>

<<+(o) All actions to be taken by an investigative consumer reporting agency under this section are governed by the applicable time periods specified in Section 611 of the federal Fair Credit Reporting Act, as amended (15 U.S.C. Sec. 1681i).+>>

SEC. 9. Section 1786.26 of the Civil Code is amended to read:

<< CA CIVIL § 1786.26 >>

1786.26. <<+(a)+>> An investigative consumer reporting agency shall make all disclosures pursuant to Sections 1786.10 and 1786.22 and furnish all <<+ investigative+>> consumer reports pursuant to Section 1786.24<--* * *->><+, w+>>ithout charge, if requested by the consumer within <<+60+>> days after receipt by <<+the+>> consumer of a notification of adverse action pursuant to Section 1786.40 stating that adverse action may be or has been taken on the consumer.<--* * * *->>

<<-* * *->><<+(b) Except as otherwise provided in subdivision (d), an+>> investigative consumer reporting agency may <-* * *->><<+charge a consumer a fee not exceeding eight dollars (\$8) for making disclosures to the+>> consumer pursuant to
Sections 1786.10<<+, 1786.11,+>> and 1786.22<<-* * *->><<+.+>> Any charges shall be indicated to the consumer prior
to disclosure<<-* * *->><<+.+>>

<<+(c) An investigative consumer reporting agency shall not impose any charge for providing notice to a consumer required under Section 1786.24 or notifying a person pursuant to subdivision (k) of Section 1786.24+>> of the deletion of information <<+that+>> is found to be inaccurate or <<-* * *->><+ that cannot+>> be verified.

<<+(d) Upon the request of the consumer, an investigative consumer reporting agency shall make all disclosures pursuant to Section 1786.10 and 1786.22 once during any 12-month period without charge to that consumer if the consumer certifies in writing that he or she (1) is unemployed and intends to apply for employment in the 60-day period beginning on the date the certification is made, (2) is a recipient of public welfare assistance, or (3) has reason to believe that the file on the consumer at the investigative consumer reporting agency contains inaccurate information due to fraud.+>>

<<+(e) An investigative consumer reporting agency shall not impose any charge on a consumer for providing any notification or making any disclosure required by this title, except as authorized by this section.+>>

SEC. 10. Section 1786.30 of the Civil Code is amended to read:

<<-* * * *->>

<< CA CIVIL § 1786.30 >>

1786.30. Whenever an investigative consumer reporting agency prepares an investigative consumer report, no adverse information in the report (other than information <<+that+>> is a matter of public record, the status of which has been updated pursuant to Section 1786.28<<+)+>> may be included in a subsequent investigative consumer report unless <<+that+>> adverse information has been verified in the process of making <<+the+>> subsequent <<+investigative+>> consumer report, or the adverse information was received within the three-month period preceding the date the subsequent report is furnished.

SEC. 11. Section 1786.40 of the Civil Code is amended to read:

<< CA CIVIL § 1786.40 >>

1786.40. (a) Whenever insurance for personal, family, or household purposes, employment, or the hiring of a dwelling unit involving a consumer is denied or the charge for <<+that+>> insurance or the hiring of a dwelling unit is increased either wholly or partly because of information contained in an investigative consumer report from an investigative consumer reporting agency, the user of the investigative consumer report shall so advise the consumer against whom <<+the+>> adverse action has been taken and supply the name and address of the investigative consumer reporting agency making the report.

(b) Whenever insurance for personal, family, or household purposes involving a consumer is denied or the charge for <<+that +>> insurance is increased either wholly or in part because of information obtained from a person other than an investigative consumer reporting agency, the consumer, or another person related to the consumer and acting on the consumer's behalf and bearing upon the consumer's general reputation, personal characteristics or mode of living, the user of <<+the+>> information shall, within a reasonable period of time, and upon the consumer's written request for the reasons for <<+ the+>> adverse action received within 60 days after learning of <<+the+>> adverse action, disclose the nature and substance of the information to the consumer. The user of <<+the+>> information shall clearly and accurately disclose to the consumer his <<+or her+>> right to make <<+this+>> written request at the time <<+the+>> adverse action is communicated to the consumer.<-* * *->>

SEC. 12. Section 1786.50 of the Civil Code is amended to read:

EXHIBIT E

VOLUME 2

CALIFORNIA LEGISLATURE

AT SACRAMENTO

1997-98 REGULAR SESSION

SENATE FINAL HISTORY

SHOWING ACTIONS TAKEN IN THIS SESSION ON ALL SENATE BILLS,
CONSTITUTIONAL AMENDMENTS, CONCURRENT, JOINT,
AND SENATE RESOLUTIONS

CONVENED DECEMBER 2, 1996 ADJOURNED SINE DIE NOVEMBER 30, 1998

DAYS	IN	SESSION	• • •	٠.	•	٠	•		٠	•	•	. •	•	•	٠.	•	٠	٠	٠	•	•	•	•	•	٠	•	•	٠	•	•	2	71	
CALEN	NDA	R DAYS .						 															 				٠.				7	29	

LIEUTENANT GOVERNOR
President of the Senate

SENATOR JOHN L. BURTON
President pro Tempore

Compiled Under the Direction of GREGORY SCHMIDT Secretary of the Senate

By
DAVID H. KNEALE, ESQ.
History Clerk

S.B. No. 1454—Leslie (Coauthor: Senator Watson) (Coauthors: Assembly Members Bowler, House, Kaloogian, and Prenter).

An act to amend Sections 1786.2, 1786.10, 1786.12, 1786.16, 1786.18, 1786.20, 1786.24, 1786.26, 1786.30, 1786.40, and 1786.50 of, and to add Section 1786.11 to, the Civil Code, relating to investigative consumer reporting.

1998

Feb. 2—Introduced. Read first time. To Com. on RLS. for assignment. To print.

3—From print. May be acted upon on or after March 5. Feb.

Feb. 12—To Com. on JUD.

April 21—Set for hearing April 28.

April 22—Hearing postponed by committee.

April 27-From committee with author's amendments. Read second time. Amended. Re-referred to committee.

April 28—Set for hearing May 5.

May 11-From committee: Do pass as amended. (Ayes 8. Noes 0. Page 4465.)

May 12-Read second time. Amended. To third reading.

May 18—To Special Consent Calendar.

May 21—Read third time. Passed. (Ayes 36. Noes 0. Page 4721.) To Assembly.

May 21—In Assembly. Read first time. Held at Desk.

June 4—To Com. on C.P., G.E. & E.D.

June 8—From committee with author's amendments. Read second time. Amended. Re-referred to committee.

June 10—Hearing postponed by committee.

June 18-From committee with author's amendments. Read second time. Amended. Re-referred to committee.

June 24—From committee: Do pass. To Consent Calendar. (Ayes 11. Noes 0.)

June 25—Read second time. To Consent Calendar.

2—Placed on inactive file on request of Assembly Member Bowler.

Aug. 17—Notice of motion to remove from inactive file given by Assembly Member Keelev.

Aug. 18—From inactive file to third reading file.

Aug. 24—Read third time. Amended. Re-referred to Com. on C. P., G. E. & E. pursuant to Assembly Rule 77.2.

Aug. 25—From committee: Do pass. (Ayes 8. Noes 0.)

Aug. 26—Read second time. To third reading. Aug. 27—Read third time. Passed. (Ayes 73. Noes 0. Page 9189.) To Senate.

Aug. 27—In Senate. To unfinished business.

Aug. 28—Senate concurs in Assembly amendments. (Ayes 38. Noes 0. Page 6491.) To enrollment.

Sept. 11—Enrolled. To Governor at 11 a.m.

Sept. 29—Approved by Governor.

Sept. 30—Chaptered by Secretary of State. Chapter 988, Statutes of 1998.

EXHIBIT F

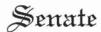
COMMITTEES: VICE CHAIRMAN APPROPRIATIONS JUDICIARY RURAL CAUCUS CHAIRMAN VESTERN STATES LEGISLATIVE

FORESTRY TASK FORCE

NATURAL RESOURCES AND WILDLIFE

SUBCOMMITTEES:

INSURANCE SUBCOMMITTEE ON HEALTH CARE REFORM



JOINT COMMITTEES:

CLASSIFICATION

FAIRS ALLOCATION AND

LEGISLATIVE BUDGET

PRISON CONSTRUCTION

CALIFORNIA'S WINE INDUSTRY GENETICS AND PUBLIC POLICY

AND OPERATIONS

SELECT COMMITTEES:

California Legislature



TIM LESLIE SENATOR, FIRST DISTRICT

MEMORANDUM

29-December-1997

TO: LEGISLATIVE COUNSEL

FROM: KEVIN SMITH

RE: BILL REQUEST

It is our intent to continue to work on the issue of "employee background checks." Although your office has prepared a proposal (RN 24765), recent amendments to the "Fair Credit and Reporting Act" (FCRA) (15 U.S.C. Section 1681 et seq.) have addressed many of our concerns. Having discussed these "federal" changes with Ms. Cindy Cardullo of your office, it was agreed that a new proposal would be drafted, mindful of the following changes:

- Avoidance of federal preemption (Section 1681t)
- An expanded definition of "Investigative Consumer Reports," per RN 24765, which incorporates factual data (e.g., DMV or court records)
- No caps on actual damages as included in the FCRA (Section 1681n), with a minimum of \$1000 (see CC Section 1786.50(a)(1))
- No caps on attorney's fees or punitive damages, as currently allowed under CC Section 1786.50(a)(2)-(b)
- Incorporation of all permissible federal provisions with the exception of the aforementioned changes

Additionally, please add the following coauthors:

- Senators Ray Haynes and Diane Watson
- Assemblyman Larry Bowler

SACRAMENTO OFFICE • STATE CAPITOL • SACRAMENTO, CA 95814 • (916) 445-5788 ROSEVILLE OFFICE • 1200 MELODY LANE, SUITE 110 • ROSEVILLE, CA 95678 • (916) 969-8232 • (916) 783-8232 • (916) 624-9588 • (800) 772-7296 E-MAIL ADDRESS - senator.leslie@sen.ca.gov

Any questions regarding "policy goals" or "practical application" can be determined by reference to the attached materials from "Background America, Inc." (BA, Inc.). BA, Inc. has provided us with a visual model of how the process of employee background checks should occur in California (with the exception of some minor changes noted above).

This request has been orally conveyed to Ms. Cardullo on December 29, 1997. Both she and Mr. Jack Zorman (who completed RN 24765) are familiar with the topic and should be consulted.

Feel free to contact Kevin Smith at 445-5788 for further clarification or regarding any comments you may have.

Please have this prepared by Monday, January 5, 1998, SURE.

Thank you for your attention to this request!

ATTACHMENTS: background materials from Background America, Inc.

SB 1454

Employee Privacy

Background:

Similar to a consumer credit report, an investigative consumer report is a compilation of information on an individual, often used by employers when screening new applicants

fixisting law provides a framework for what is called an "investigative consumer reporting agency," but its definition only includes those reports compiled through personal interviews. Existing practice, however, includes data compilation profiles which may or may not include information obtained through personal interviews. (If g. Often times, the information is obtained from the Internet.) Most consumer reporting agency practices, therefore, are not covered by existing statute.

What we need:

Existing law needs to be changed to reflect the current broad use of database information, such as DMV records, civil judgments, bankrupteies, criminal records, etc...

What this bill will do:

This legislation provides a similar disclosure requirement to that of consumer credit reporting agencies. It will amend a portion of the civil code (section 1786 et seq.), pertaining to investigative consumer reports. The measure's basic components provide:

- Notification to the consumer/applicant that an "investigative consumer report is being conducted by the employer or potential employer.
- Notification to the consumer on how he or she may obtain a copy of the investigative consumer report conducted on behalf of the employer
- A corrective plan for the consumer to follow in the event that information on his or her report is incorrect.
- Legal remedies for the consumer in the event that a consumer reporting agency refuses to correct factually incorrect information
- Bring California into conformity with recent amendments to the federal Fair Credit and Reporting Act (15 USC Sections 1681 et seq.)

Why ('alfornia needs this bill:

- This measure will update existing law and plug numerous kopholes which allow most reporting agencies to escape the law's direct application.
- · By expanding these provisions, fewer of these employment background search organizations will be afforded an opportunity to make bogus or inaccurate data available on an individual.
- Employers who use such agencies will benefit by receiving the most accurate information available on current and prospective employees.
- Most importantly, the individual who is the subject of the background check will be empowered in two ways:
 - 1. He or she will know what is contained in their report; and
 - 2. If the report is flawed, the indivividual will be in a position to address any misinformation.

EXHIBIT G

COMMITTEES:
VICE CHAIRMAN
APPROPRIATIONS
JUDICIARY
RURAL CAUCUS
CHAIRMAN
WESTERN STATES LEGISLATIVE
FORESTRY TASK FORCE

INSURANCE

SUBCOMMITTEES:

Senate

California Legislature

DM

JOINT COMMITTEES:

FAIRS ALLOCATION AND CLASSIFICATION

LEGISLATIVE BUDGET

PRISON CONSTRUCTION AND OPERATIONS

SELECT COMMITTEES:

CALIFORNIA'S WINE INDUSTRY

GENETICS AND PUBLIC POLICY



TIM LESLIE SENATOR, FIRST DISTRICT

Memorandum

DATE:

May 4, 1998

TO:

NATURAL RESOURCES AND WILDLIFE

INSURANCE SUBCOMMITTEE ON HEALTH CARE REFORM

Members, Senate Judiciary Committee

FROM:

Tim Leslie

RE:

Tomorrow's Committee Hearing: Senate Bill 1454:

Investigative Consumer Reports

Similar to a consumer credit report, an investigative consumer report is a compilation of information on an individual that is often used by employers, landlords and insurers when screening job, rental or insurance applicants. Given the fact that greater number of employers, landlords and insurers are utilizing these investigative consumer reports as a tool to minimize potential legal or financial risks, it behooves California to update its laws to promote greater accuracy, fairness and privacy for all involved.

Previous state law relating to investigative consumer reports pertained only to reports compiled through personal interviews and did not pertain to information gleaned from any other sources, such as court documents or arrest records. Consequently, the bulk of personal information appearing on your investigative consumer report was essentially "off limits" with regards to your being notified about its existence and your ability to review and purge inaccurate information. Likewise, certain entities, such as licensed private investigators, could provide third parties with information about you, and this information could be used whenever you applied for employment, a rental or insurance. Yet, state law was not applicable to these entities or the information they compiled on you.

Recent substantial amendments to the federal Fair Credit Reporting Act (15 U.S.C. 1681-1681u) now ensures your access to any information contained on an investigative consumer report that is compiled on you and used for employment, rental or insurance purposes. Congress amended the FCRA in 1996 in response to consumer complaints and newspaper articles about inaccurate credit reports resulting in frustrated consumers and lost employment opportunities (the FCRA amendments pertain to consumer credit reports and investigative consumer reports).

SB 1454 simply updates our state laws to provide that:

- · You are notified in writing when an investigative consumer report will be obtained on you by a third party for employment, rental, or insurance purposes.
- Only legitimate third parties obtain a copy of your investigative consumer report and then only after certifying to the investigative consumer reporting agency that you have first been notified in writing.
- Access to your investigative consumer report file by other persons is limited.
- A copy of this investigative consumer report must be made available to you for at least 60 days after the date on which the report has been obtained by a third party.
- You can find out what information is contained in your report, and to whom this information has been sent.
- You can dispute inaccurate information appearing on your report with the investigative consumer reporting agency, and the agency must correct or delete this inaccurate or unverified information within 30 days after you dispute it. The agency must also notify any person who provided information you disputed and provide that person with any relevant information you have brought to the agency's attention.
- Outdated information on you that is generally older than seven years may not be reported (14 years for bankruptcies).
- You have reasonable legal remedies available for actual damages sustained in the event that an investigative consumer reporting agency refuses to correct factually incorrect information.

Providing consumers access to review their investigative consumer reports, to dispute inaccurate information, and to ensure that these reports are as accurate as possible not only makes good common sense, but is also good business sense. Greater disclosure means greater accuracy. Moreover, I think this is also an issue of fairness and equity, as so compellingly detailed in a recent Los Angeles Times article, which I have attached for you review. Hearing of Mr. Bronti Kelly's plight prompted my decision to author this measure and Senate Bill 1374, pertaining to identity theft.

I hope you will support SB 1454 when it comes before you tomorrow for your consideration.

Thank you.

attachment

INVESTIGATIVE CONSUMER REPORTS: SUMMARY POINTS

THIS MEASURE WILL AMEND A PORTION OF THE CIVIL CODE (SECTION 1786 ET SEQ.), PERTAINING TO INVESTIGATIVE CONSUMER REPORTS.

SIMILAR TO A CONSUMER CREDIT REPORT, AN INVESTIGATIVE CONSUMER REPORT IS A COMPILATION OF INFORMATION ON AN INDIVIDUAL, OFTEN USED BY EMPLOYERS WHEN SCREENING NEW APPLICANTS.

THIS LEGISLATION PROVIDES A SIMILAR DISCLOSURE REQUIREMENT TO THAT OF CONSUMER CREDIT REPORTING AGENCIES. ITS BASIC COMPONENTS PROVIDE:

- NOTIFICATION TO THE CONSUMER/APPLICANT THAT AN "INVESTIGATIVE CONSUMER REPORT" IS BEING CONDUCTED. BY THE EMPLOYER.
- INFORMATION TO THE CONSUMER ON HOW TO OBTAIN A COPY OF THE INVESTIGATIVE CONSUMER REPORT CONDUCTED ON BEHALF OF THE EMPLOYER.
- A CORRECTIVE PLAN FOR THE CONSUMER TO FOLLOW IN THE EVENT THAT INFORMATION ON HIS OR HER REPORT IS INCORRECT.
- LEGAL REMEDIES FOR THE CONSUMER IN THE EVENT THAT A CONSUMER REPORTING AGENCY REFUSES TO CORRECT FACTUALLY INCORRECT INFORMATION.

EXISTING LAW ALREADY PROVIDES A FRAMEWORK FOR WHAT IS CALLED AN "INVESTIGATIVE CONSUMER REPORTING AGENCY."

THIS MEASURE WILL UPDATE EXISTING LAW AND PLUG NUMEROUS LOOPHOLES WHICH ALLOW MOST REPORTING AGENCIES TO ESCAPE THE LAW'S DIRECT APPLICATION.

FOR EXAMPLE, EXISTING LAW EXCLUDES PRIVATE INVESTIGATORS FROM THE DEFINITION OF A "CONSUMER REPORTING AGENCY." ALTHOUGH PRIVATE INVESTIGATORS PROVIDE A GREAT DEAL OF EMPLOYMENT INFORMATION TO EMPLOYERS. THIS LEGISLATION WILL DELETE THIS EXEMPTION.

MOREOVER, EXISTING LAW NARROWLY DEFINES AN "INVESTIGATIVE CONSUMER REPORT" TO ONLY INCLUDE THOSE REPORTS COMPILED THROUGH PERSONAL INTERVIEWS. THEREFORE, IT IS NECESSARY THAT THIS LAW BE CHANGED TO REFLECT THE CURRENT BROAD USE OF DATABASE INFORMATION, SUCH AS DMV RECORDS, CIVIL JUDGMENTS, BANKRUPTCIES, CRIMINAL RECORDS, ETC.

BY EXPANDING THESE PROVISIONS, LESS OF THESE EMPLOYMENT BACKGROUND SEARCH ORGANIZATIONS WILL BE AFFORDED AN OPPORTUNITY TO PROLIFERATE BOGUS OR INACCURATE DATA ON AN INDIVIDUAL.

MOST IMPORTANT, THE INDIVIDUAL WHO IS THE SUBJECT OF THE BACKGROUND CHECK WILL BE EMPOWERED BY KNOWING WHAT IS CONTAINED IN THEIR REPORT AND WILL THEREFORE BE IN A POSITION TO CORRECT ANY MISINFORMATION.

OUR THEME FOR THIS LEGISLATION IS SIMPLE: DISCLOSURE, DISCLOSURE, DISCLOSURE!

EXHIBIT H

COMPTHES
ART CHARMAN
APPROPRIATIONS
BETARY
BETARY
BETARY
WESTERN STATISTICSSIATIVE
TORESTRA TANK FORCE
MEMBER
INSURANCE
NATURAL RESOURCES AND WILDLIST
SER OMNETHES
INSURANCE SUBCOMMITTEE ON
HEAT HEART SUBCOMMITTEE ON
HEAT HEART SUBCOMMITTEE ON

Senate

California Legislature



TIM LESLIE SENATOR, FIRST DISTRICT

September 8, 1998

The Honorable Pete Wilson Governor State of California State Capitol, First Floor Sacramento, CA 95814

Dear Governor Wilson:

I am writing in response to the comments contained in a "Request for Veto of Senate Bill 1454" letter, dated September 3, 1998, that was written at the behest of ChoicePoint, a firm located in Atlanta that conducts employee background checks. Since allegations in this letter are grossly inaccurate, I feel compelled to respond to them.

First of all, there is no confusion on my part -- or on the part of the Legislature, which overwhelmingly passed this measure -- as to purpose of SB 1454 with regards to the use of "investigative consumer reports" for employment, insurance or landlord/tenant transactions. This measure is intended to strengthen disclosure requirements for investigative consumer reports similar to what already exists today for consumer credit reports. The fact of the matter is that current state law is unclear as to the types of information that can be contained in an investigative consumer report. For example, Section 1786.2(c) of the Civil Code defines "investigative consumer report" to mean:

...a consumer report in which information on a consumer's character, general reputation, personal characteristics, or mode of living is obtained through personal interviews with neighbors, friends, or associates of the consumer reported on, or others with whom he or she is acquainted or who may have knowledge concerning any such items of information....

The language in this definition, however, conflicts with Section 1786.18(a), which clearly states those items of information that are prohibited from being contained in an investigative consumer report. Obviously, a narrow interpretation of what can be contained in an "investigative consumer report," as provided under Section 1786.2 -- and as advocated by ChoicePoint -- would render Section 1786.18 meaningless

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The business community and the insurance industry also obviously know that investigative consumer reports in fact contain much more information than ChoicePoint, or Section 1768.2(c) would lead one to believe. For example, SB 1454 -- in Section 1786.18(b)(1) and (2) -- conforms state law to federal law with regards to exemptions under which business transactions for underwriting insurance and for employing individuals can ignore the prohibitions otherwise contained in Section 1786.18(a). The bill also gave similar treatment to the realtors and landlords with regards to the types of information that can be contained on an investigative consumer report involving transactions relative to renting dwelling units [Section 1786.18(b)(3)]. Keep in mind that SB 1454 did not create these exemptions, but merely increased the amounts of the respective dollar thresholds already contained in current state law. Logic dictates that neither the business community nor the insurance industry would have insisted on this amendments were the types of information routinely contained in and provided by investigative consumer reports limited only to information gleaned from personal interviews of third parties.

Further evidence of ChoicePoint's faulty assumptions with respect to the California's statutory perspective of investigative consumer reports can be found in Sections 1786.28 and 1786.30, which both expressly recognize that these reports can and do contain information that is a matter of public record. Again, such information would not be available on investigative consumer reports if these reports contained only the types of information that ChoicePoint mistakenly argues can be contained on such reports under current state law.

My assertion throughout SB 1454's legislative journey was that this measure's definition of an investigative consumer report does not expand or deviate from what is already applicable under current state law. In short, while SB 1454, increases disclosure and accountability requirements, which is consistent with federal law, the parameters of what types of information can be included in an investigative consumer report under state law remains unchanged and does not conflict with, nor is superseded by, federal law.

Second, ChoicePoint's assertion that SB 1454 is somehow "bad for employers" borders on the ridiculous, especially given my consistently strong pro-business record as a legislator. What I find particularly galling about ChoicePoint's allegations is that it appears that the individual advocating on their behalf is ignorant of FCRA, of current state law, and of the language contained in SB 1454. One only has to read SB 1454 to immediately realize that ChoicePoint's charges of the bill's supposed affects upon employers are specious. Nowhere does SB 1454 contain language that requires employers (or insurers or landlords, for that matter) to "provide [any] applicant with a copy..." of the investigative consumer report. Similarly, there is no provision in SB 1454 that requires employers, et. al., to pay for the cost of providing an applicant/consumer a copy of that subject's investigative consumer report.

An applicant/consumer can obtain a copy of that report from the investigative consumer reporting agency -- and can be charged up to \$8 by that agency for the cost of providing that report -- but SB 1454 does not force an employer, insurer or landlord to provide a copy of that report or to pay for the provision of that report. ChoicePoint's "advocacy" on behalf of employers with regards to SB 1454 clearly displays, at best, a complete ignorance of current state law, the intent of SB 1454 and the provisions contained therein. One only hopes that ChoicePoint conducts its employee background investigations in a much more thorough manner than the "research" conducted for its veto request.

I strongly believe -- and SB 1454's language reflects this belief -- that it should not matter *from where* information on a person is obtained, but that if this information is contained on a background check of that person for the expressed purpose of obtaining employment, renting an dwelling or obtaining an insurance policy, then it should be subject to greater disclosure and accountability standards. I stated my position loudly and clearly throughout SB 1454's legislative process and, obviously, my colleagues in the Legislature overwhelmingly agreed with me since the bill received nary a no vote, nor did it receive any opposition letters from any special interests. SB 1454 is a fair and balanced measure and is deserving of your support.

I hope this information is helpful to you.

Sincerely,

TIM LESLIE

Senator, First District

TL:cm

cc:

1) Happy Chastain

California State and Consumer Services Agency

2) John Caldwell

Heim, Noack, Kelly & Spahn

EXHIBIT I

SENATE BILL No. 1454

Introduced by Senators Leslie and Watson

(Coauthors: Assembly Members Bowler, House, Kaloogian, and Prenter)

February 2, 1998

An act to amend Sections 1786.2, 1786.10, 1786.12, 1786.16, 1786.18, 1786.20, 1786.24, 1786.26, 1786.30, 1786.40, and 1786.50 of, and to add Section 1786.11 to, the Civil Code, relating to investigative consumer reporting.

LEGISLATIVE COUNSEL'S DIGEST

SB 1454, as introduced, Leslie. Investigative consumer reporting.

Existing law, as contained in the Investigative Consumer Reporting Agencies Act, regulates the preparation, disclosure, and use of investigative consumer reports.

Existing law defines an "investigative consumer report" as a report in which specified information on a consumer is obtained through personal interviews and defines an "investigative consumer reporting agency" as any person who, for a fee, assembles employment or insurance information, or information relating to the hiring of dwelling units concerning consumers for specified purposes.

This bill would redefine an "investigative consumer report" as a report in which specified consumer information is obtained for employment or insurance purposes or for renting a dwelling, and an "investigative consumer reporting agency" as any person who, for a fee, assembles any information concerning consumers for those specified purposes.

SB 1454 -2-

Existing law generally provides that a person may not obtain an investigative consumer report with respect to a consumer unless the person discloses in writing to the consumer that the report will be made, and provides other specified information.

This bill would require, as a further condition to obtaining an investigative consumer report, that the person certify to the agency that he or she (a) has made the required consumer disclosures and (b) will provide additional specified disclosures if requested by the consumer. The bill would also require an investigative consumer reporting agency that provides an investigative consumer report to a person other than the consumer to make a copy of that report available to the consumer, as specified, for at least 60 days after the date the report is provided to the other person.

Existing law provides that consumers have the right to visually inspect all files maintained by an investigative consumer reporting agency regarding that consumer, except medical information, as defined. Existing law also provides that consumers have the right to be informed by the user of consumer information of the reasons for any adverse action taken with respect to specified insurance due to information obtained from a person other than an investigative consumer reporting agency, except that the user may withhold medical information, as defined, until the consumer obtains written authorization from the consumer's physician.

This bill would delete both of these exceptions relating to medical information.

Existing law provides that investigative consumer reports may not include, among other things, any arrest records, paid tax liens, or other specified items that antedate the report by more than 7 years.

This bill would specify that information relating to an arrest, indictment, conviction, civil action, tax lien, or outstanding judgment may not be included in a report unless verified by the agency no more than 30 days prior to the date of the report, and adverse information obtained through a personal interview, as specified, may not be included in a report unless it is either verified by a 2nd party or the interviewee is the best source of the information.

Existing law gives consumers the right to dispute inaccurate information contained in an investigative consumer report and to bring an action to recover damages for violations of the act in an amount equal to the greater of actual damages or \$300.

This bill would add new procedures and notice requirements relating to the investigation of disputes by consumers and the deletion of information in a consumer's file that is determined to be inaccurate. The bill would also increase the minimum amount of damages recoverable by a consumer for violations of the act from \$300 to \$1,000.

Existing law specifies that reasonable charges may be imposed upon a consumer to receive a copy of an investigative consumer report relating to that consumer, unless the copy is requested after the taking of an adverse action against the consumer based on the report, as specified.

This bill would specify the amount of fee, if any, that may be charged to consumer to receive a copy of an investigative consumer report or other information, notices or disclosures, relating to that consumer. The bill would investigative agencies consumer reporting to provide consumer with a copy of his or her investigative consumer report, free of charge, not more often that once a year, if the consumer is unemployed, is seeking employment, receives public welfare assistance, or believes that his or her file contains inaccurate information due to fraud.

The bill would make other related changes.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 1786.2 of the Civil Code is 2 amended to read:
- 3 1786.2. The following terms as used in this title have 4 the meaning expressed in this section:
- 5 (a) The term "person" means any individual,
- 6 partnership, corporation, limited liability company, trust,
- 7 estate, cooperative, association, government or
- 8 governmental subdivision or agency, or other entity. The

—7— SB 1454

1 consumer, the address and telephone number of the 2 recipient.

- 3 (e) The investigative consumer reporting agency shall 4 also disclose the dates, original payees, and amounts of 5 any checks upon which is based any adverse 6 characterization of the consumer, included in the file at 7 the time of the disclosure.
- 8 SEC. 3. Section 1786.11 is added to the Civil Code, to 9 read:
- 10 1786.11. Every investigative consumer 11 agency that provides an investigative consumer report to a person other than the consumer shall make a copy of 12 that report available, upon request and proper identification, to the consumer for at least 60 days after 14 the date that the report is provided to the other person.
- 16 SEC. 4. Section 1786.12 of the Civil Code is amended 17 to read:
- 18 1786.12. An investigative consumer reporting agency 19 shall only furnish an investigative consumer report under 20 the following circumstances:
- 21 (a) In response to the order of a court having 22 jurisdiction to issue such an order.
- 23 (b) In compliance with a lawful subpoena issued by a 24 court of competent jurisdiction.
- 25 (c) In accordance with the written instructions of the 26 consumer to whom it relates.
 - (d) To a person which that it has reason to believe:

- 28 (1) Intends to use the information for employment 29 purposes; or
- 30 (2) Intends to use the information serving as a factor 31 in determining a consumer's eligibility for insurance or 32 the rate for such insurance; or
- 33 (3) Intends to use the information in connection with 34 a determination of the consumer's eligibility for a license 35 other benefit granted by a governmental 36 instrumentality required by law consider to applicant's financial responsibility or status; or 37
- 38 (4) Intends to use the information in connection with 39 an order of a court of competent jurisdiction to provide

-8-SB 1454

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support where the imposition or enforcement of the order involves the consumer; or

- (5) Intends to use the information in connection with 3 the hiring of a dwelling unit, as defined in subdivision (c) 5 of Section 1940.
- 6 (e) An investigative consumer reporting agency shall not prepare or furnish an investigative consumer report to a person described in subdivision (d) unless the agency has received the certification under paragraph (4) of subdivision (a) of Section 1786.16 from the person 10 11 requesting the report.
- 12 SEC. 5. Section 1786.16 of the Civil Code is amended 13 to read:
- 1786.16. (a) Any person described in subdivision (d) 14 of Section 1786.12 shall not procure or cause to be 15 16 prepared an investigative consumer report unless the following applicable conditions are met: 17
- (1) If an investigative consumer report is sought in connection with the underwriting of insurance, it shall be clearly and accurately disclosed in writing at the time the 20 application form, medical form, binder, or 22 document is signed by the consumer that an investigative consumer report regarding the consumer's character, 24 general reputation, personal characteristics, and mode of living may be made. If no signed application form, 25 26 medical form, binder, or similar document is involved in the underwriting transaction, such the disclosure shall be 27 made to the consumer in a writing mailed or otherwise 28 delivered to the consumer not later than three days after 29 the report was first requested. 30
- (2) If, at any time, an investigative consumer report is 31 32 sought for employment purposes other than promotion or reassignment, the person procuring or causing the 33 report to be made shall, not later than three days after the 35 date on which the report was first requested, notify the 36 consumer in writing that an investigative consumer 37 report regarding the consumer's character, reputation, personal characteristics, and mode of living will be made. This notification shall include the name of 39 40 the conducting consumer reporting agency the

—9— SB 1454

investigation and a summary of the provisions of Section 1786.22.

(3) If an investigative consumer report is sought in connection with the hiring of a dwelling unit, as defined in subdivision (c) of Section 1940, the person procuring or causing the request to be made shall, not later than three days after the date on which the report was first requested, notify the consumer in writing that investigative consumer report will be made regarding the consumer's character, general reputation, personal characteristics, and mode of living. The notification shall also include the name and address of the consumer reporting agency which that will prepare the report.

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- (4) The person procuring or causing the request to be 16 made shall certify to the investigative consumer reporting agency that the person has made the applicable disclosures to the consumer required by this subdivision and that the person will comply with subdivision (b).
- (b) Any person described in subdivision (d) of Section 20 21 1786.12 shall, upon written request made by the 22 consumer within a reasonable period of time after the receipt by the consumer of the disclosure required by subdivision (a), make a complete and accurate disclosure 24 of the nature and scope of the investigation requested. 25 This disclosure shall be made in writing, mailed or 26 otherwise delivered, to the consumer not later than five 27 days after the date the request for the disclosure was 28 29 received from the consumer or the report was first 30 requested, whichever is later.
 - (c) The provisions of subdivision (a) shall not apply to an investigative consumer report procured or caused to be prepared by an employer if the purpose of the employer is to:
- (1) Determine whether or not an employee is to be 35 36 retained: and
- 37 (2) To determine whether or not such employee is engaged in any criminal activity likely to result in a loss 38 39 to the employer.

40 (c)

Introduced by Senators Leslie and Watson

(Coauthors: Assembly Members Bowler, House, Kaloogian, and Prenter)

February 2, 1998

An act to amend Sections 1786.2, 1786.10, 1786.12, 1786.16, 1786.18, 1786.20, 1786.24, 1786.26, 1786.30, 1786.40, and 1786.50 of, and to add Section 1786.11 to, the Civil Code, relating to investigative consumer reporting.

LEGISLATIVE COUNSEL'S DIGEST

SB 1454, as amended, Leslie. Investigative consumer reporting.

Existing law, as contained in the Investigative Consumer Reporting Agencies Act, regulates the preparation, disclosure, and use of investigative consumer reports.

Existing law defines an "investigative consumer report" as a report in which specified information on a consumer is obtained through personal interviews defines and "investigative consumer reporting agency" as any person assembles employment who. a fee, insurance or information, or information relating to the hiring of dwelling units concerning consumers for 3rd parties for specified purposes.

This bill would redefine an "investigative consumer report" as a report in which specified consumer information is obtained for employment or insurance purposes or for renting a dwelling by any means, and an "investigative consumer

reporting agency" as any person who, for a fee, assembles any information concerning consumers for those specified purposes 3rd parties.

Existing law generally provides that a person may not obtain an investigative consumer report with respect to a consumer unless the person discloses in writing to the consumer that the report will be made, and provides other specified information.

This bill would require, as a further condition to obtaining an investigative consumer report, that the person certify to the agency that he or she (a) has made the required consumer disclosures and (b) will provide additional specified disclosures if requested by the consumer. The bill would also require an investigative consumer reporting agency that provides an investigative consumer report to a person other than the consumer to make a copy of that report available to the consumer, as specified, for at least 60 days after the date the report is provided to the other person.

Existing law provides that consumers have the right to visually inspect all files maintained by an investigative consumer reporting agency regarding that consumer, except medical information, as defined. Existing law also provides that consumers have the right to be informed by the user of consumer information of the reasons for any adverse action taken with respect to specified insurance due to information obtained from a person other than an investigative consumer reporting agency, except that the user may withhold medical information, as defined, until the consumer obtains written authorization from the consumer's physician.

This bill would delete both of these exceptions relating to medical information.

Existing law provides that investigative consumer reports may not include, among other things, any arrest records, paid tax liens, or other specified items that antedate the report by more than 7 years.

This bill would specify that information relating to an arrest, indictment, conviction, civil action, tax lien, or outstanding judgment may not be included in a report unless verified by the agency no more than 30 days prior to the date of the report, and adverse information obtained through a personal

—3— SB 1454

interview, as specified, may not be included in a report unless it is either verified by a 2nd party or the interviewee is the best source of the information.

Existing law gives consumers the right to dispute inaccurate information contained in an investigative consumer report and to bring an action to recover damages for violations of the act in an amount equal to the greater of actual damages or \$300.

This bill would add new procedures and notice requirements relating to the investigation of disputes by consumers and the deletion of information in a consumer's file that is determined to be inaccurate. The bill would also increase the minimum amount of damages recoverable by a consumer for violations of the act from \$300 to \$1,000.

Existing law specifies that reasonable charges may be imposed upon a consumer to receive a copy of an investigative consumer report relating to that consumer, unless the copy is requested after the taking of an adverse action against the consumer based on the report, as specified.

This bill would specify the amount of fee, if any, that may be charged to a consumer to receive a copy of an investigative consumer report or other information, notices or disclosures, relating that The bill would require to consumer. investigative agencies provide consumer reporting to consumer with a copy of his or her investigative consumer report, free of charge, not more often that than once a year, if the consumer is unemployed, is seeking employment, receives public welfare assistance, or believes that his or her file contains inaccurate information due to fraud.

The bill would make other related changes.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 1786.2 of the Civil Code is
- 2 amended to read:
- 3 1786.2. The following terms as used in this title have
- 4 the meaning expressed in this section:

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consumer under appropriate discovery procedures in the court in which the action is brought.

- Nothing in this title shall be interpreted to mean that 3 investigative consumer reporting agencies are required to divulge to consumers the sources of investigative 5 consumer reports except in appropriate discovery procedures as outlined herein. 7
- (c) The investigative consumer reporting agency shall also identify the recipients of any investigative consumer 9 10 report on the consumer that the investigative consumer reporting agency has furnished: 11
- 12 (1) For employment or insurance purposes within the 13 two-year period preceding the request.
- (2) For any other purpose within the one-year period 15 preceding the request.
- (d) The identification of a recipient under subdivision 16 (c) shall include the name of the recipient or, if 17 applicable, the trade name (written in full) under which the recipient conducts business and, upon request of the 20 consumer, the address and telephone number of the 21 recipient.
- (e) The investigative consumer reporting agency shall 22 also disclose the dates, original payees, and amounts of 23 24 checks upon which is based any characterization of the consumer, included in the file at 25 the time of the disclosure. 26
- 27 SEC. 3. Section 1786.11 is added to the Civil Code, to 28 read:
- 1786.11. Every investigative consumer 29 reporting 30 agency that provides an investigative consumer report to a person other than the consumer shall make a copy of 31 32 available, report upon request and identification, to the consumer for at least 60 days after 33 the date that the report is provided to the other person.
- 35 SEC. 4. Section 1786.12 of the Civil Code is amended 36 to read:
- 37 1786.12. An investigative consumer reporting agency 38 shall only furnish an investigative consumer report under the following circumstances:

—7— SB 1454

(a) In response to the order of a court having jurisdiction to issue such an the order.

- (b) In compliance with a lawful subpoena issued by a court of competent jurisdiction.
- (c) In accordance with the written instructions of the consumer to whom it relates.
 - (d) To a person that it has reason to believe:

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- (1) Intends to use the information for employment 9 purposes; or
- 10 (2) Intends to use the information serving as a factor in determining a consumer's eligibility for insurance or 11 12 the rate for such any insurance; or
- 13 (3) Intends to use the information in connection with a determination of the consumer's eligibility for a license 14 governmental 15 other benefit granted by a or consider required 16 instrumentality by law to the applicant's financial responsibility or status; or 17
 - (4) Intends to use the information in connection with an order of a court of competent jurisdiction to provide support where the imposition or enforcement of the order involves the consumer; or
- 22 (5) Intends to use the information in connection with the hiring of a dwelling unit, as defined in subdivision (c) 23 24 of Section 1940.
- 25 (e) An investigative consumer reporting agency shall not prepare or furnish an investigative consumer report 26 to a person described in subdivision (d) unless the agency 27 28 has received the certification under paragraph (4) of 29 subdivision (a) of Section 1786.16 from the person 30 requesting the report.
- SEC. 5. Section 1786.16 of the Civil Code is amended 31 32 to read:
- 1786.16. (a) Any person described in subdivision (d) 33 of Section 1786.12 shall not procure or cause to be 34 35 prepared an investigative consumer report unless the following applicable conditions are met: 36
- 37 (1) If an investigative consumer report is sought in connection with the underwriting of insurance, it shall be clearly and accurately disclosed in writing at the time the 39 40 application form, medical form, binder, or

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- document is signed by the consumer that an investigative report regarding the consumer's consumer character. general reputation, personal characteristics, and mode of living may be made. If no signed application form, medical form, binder, or similar document is involved in the underwriting transaction, the disclosure made to the consumer in a writing mailed or otherwise delivered to the consumer not later than three days after the report was first requested.
- (2) If, at any time, an investigative consumer report is 10 sought for employment purposes other than promotion 11 or reassignment, the person procuring or causing the 12 report to be made shall, not later than three days after the 13 date on which the report was first requested, notify the 15 consumer in writing that an investigative consumer 16 report regarding the consumer's character, general reputation, personal characteristics, and mode of living 17 will be made. This notification shall include the name of 18 consumer reporting agency conducting 19 20 investigation and a summary of the provisions of Section 21 1786.22.
- (3) If an investigative consumer report is sought in connection with the hiring of a dwelling unit, as defined 23 24 in subdivision (c) of Section 1940, the person procuring or causing the request to be made shall, not later than 25 three days after the date on which the report was first 26 requested, notify the consumer in writing that investigative consumer report will be made regarding 28 29 the consumer's character, general reputation, personal characteristics, and mode of living. The notification shall also include the name and address of the consumer reporting agency that will prepare the report.
 - (4) The person procuring or causing the request to be certify to the investigative consumer shall made reporting agency that the person has made the applicable disclosures to the consumer required by this subdivision and that the person will comply with subdivision (b).
- 38 (b) Any person described in subdivision (d) of Section shall, upon written request made by 39 1786.12 consumer within a reasonable period of time after the 40

—9— SB 1454

I receipt by the consumer of the disclosure required by

- 2 subdivision (a), make a complete and accurate disclosure 3 of the nature and scope of the investigation requested.
- 4 This disclosure shall be made in writing; and mailed or
- 5 otherwise delivered, to the consumer not later than five
- 6 days after the date the request for the disclosure was
- 7 received from the consumer or the report was first 8 requested, whichever is later.
- 9 (c) The provisions of subdivision (a) shall not apply to 10 an investigative consumer report procured or caused to 11 be prepared by an employer if the purpose of the 12 employer is to:
- 13 (1) Determine whether or not an employee is to be 14 retained; and
- 15 (2) To determine whether or not such the employee 16 is engaged in any criminal activity likely to result in a loss 17 to the employer.
- 18 (d) Those persons described in subdivision (d) of 19 Section 1786.12 of this title shall constitute the sole and 20 exclusive class of persons who may cause an investigative 21 consumer report to be prepared.
- SEC. 6. Section 1786.18 of the Civil Code is amended to read:
- 24 1786.18. (a) Except as authorized under subdivision 25 (b), no investigative consumer reporting agency shall 26 make or furnish any investigative consumer report 27 containing any of the following items of information:
- 28 (1) Bankruptcies that, from the date of adjudication, 29 antedate the report by more than 14 years.
- 30 (2) Suits *that*, from the date of filing, and satisfied 31 judgments that, from the date of entry, antedate the 32 report by more than seven years.
 - (3) Unsatisfied judgments that, from the date of entry, antedate the report by more than 10 years.
- 35 (4) Unlawful detainer actions, unless the lessor was the 36 prevailing party. For purposes of this paragraph, the 37 lessor shall be deemed to be the prevailing party only if
- 38 (A) final judgment was awarded to the lessor (i) upon
- 39 entry of the tenant's default, (ii) upon the granting of the
- 40 lessor's motion for summary judgment, or (iii) following

JAN RAYMOND **LEGISLATIVE | HISTORY & INTENT** THIS PAGE INTENTIONALLY LEFT BLANK

AMENDED IN SENATE MAY 12, 1998 AMENDED IN SENATE APRIL 27, 1998

SENATE BILL

No. 1454

Introduced by Senators Leslie and Watson

(Coauthors: Assembly Members Bowler, House, Kaloogian, and Prenter)

February 2, 1998

An act to amend Sections 1786.2, 1786.10, 1786.12, 1786.16, 1786.18, 1786.20, 1786.24, 1786.26, 1786.30, 1786.40, and 1786.50 of, and to add Section 1786.11 to, the Civil Code, relating to investigative consumer reporting.

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This bill would redefine an "investigative consumer report" as a report in which specified consumer information is

obtained by any means, and an "investigative consumer reporting agency" as any person who, for a fee, assembles any information concerning consumers for 3rd parties.

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—3— SB 1454

interview, as specified, may not be included in a report unless it is either verified by a 2nd party or the interviewee is the best source of the information.

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Existing law specifies that reasonable charges may be imposed upon a consumer to receive a copy of an investigative consumer report relating to that consumer, unless the copy is requested after the taking of an adverse action against the consumer based on the report, as specified.

This bill would specify the amount of fee, if any, that may be charged to a consumer to receive a copy of an investigative consumer report or other disclosures relating to that consumer. The bill would require investigative consumer reporting agencies to provide a consumer with a copy of his or her investigative consumer report, free of charge, not more often than once a year, if the consumer is unemployed, is seeking employment, receives public welfare assistance, or believes that his or her file contains inaccurate information due to fraud.

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- (c) The investigative consumer reporting agency shall also identify the recipients of any investigative consumer report on the consumer that the investigative consumer reporting agency has furnished:
- (1) For employment or insurance purposes within the two-year period preceding the request.
- 9 (2) For any other purpose within the one-year period 10 preceding the request.
- 11 (d) The identification of a recipient under subdivision 12 (c) shall include the name of the recipient or, if 13 applicable, the trade name (written in full) under which 14 the recipient conducts business and, upon request of the 15 consumer, the address and telephone number of the 16 recipient.
- 17 (e) The investigative consumer reporting agency shall 18 also disclose the dates, original payees, and amounts of 19 any checks *or charges* upon which is based any adverse 20 characterization of the consumer, included in the file at 21 the time of the disclosure.
- SEC. 3. Section 1786.11 is added to the Civil Code, to read:
- 24 1786.11. Every investigative consumer agency that provides an investigative consumer report to 25 a person other than the consumer shall make a copy of 26 27 available, that report upon request and proper 28 identification, to the consumer for at least 60 days after the date that the report is provided to the other person. 29
- 30 SEC. 4. Section 1786.12 of the Civil Code is amended 31 to read:
- 32 1786.12. An investigative consumer reporting agency 33 shall only furnish an investigative consumer report under 34 the following circumstances:
- 35 (a) In response to the order of a court having 36 jurisdiction to issue the order.
- 37 (b) In compliance with a lawful subpoena issued by a 38 court of competent jurisdiction.
- 39 (c) In accordance with the written instructions of the 40 consumer to whom it relates.

—7— SB 1454

(d) To a person that it has reason to believe:

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- 2 (1) Intends to use the information for employment 3 purposes; or
 - (2) Intends to use the information serving as a factor in determining a consumer's eligibility for insurance or the rate for any insurance; or
 - (3) Intends to use the information in connection with a determination of the consumer's eligibility for a license or other benefit granted by a governmental instrumentality required by law to consider the applicant's financial responsibility or status; or
 - (4) Intends to use the information in connection with an order of a court of competent jurisdiction to provide support where the imposition or enforcement of the order involves the consumer; or
- 16 (5) Intends to use the information in connection with 17 the hiring of a dwelling unit, as defined in subdivision (c) 18 of Section 1940.
- 19 (e) An investigative consumer reporting agency shall 20 not prepare or furnish an investigative consumer report 21 to a person described in subdivision (d) unless the agency 22 has received the certification under paragraph (4) of 23 subdivision (a) of Section 1786.16 from the person 24 requesting the report.
- SEC. 5. Section 1786.16 of the Civil Code is amended to read:
- 27 1786.16. (a) Any person described in subdivision (d) 28 of Section 1786.12 shall not procure or cause to be 29 prepared an investigative consumer report unless the 30 following applicable conditions are met:
- 31 (1) If an investigative consumer report is sought in connection with the underwriting of insurance, it shall be 32 clearly and accurately disclosed in writing at the time the 33 34 application form, medical form, binder, 35 document is signed by the consumer that an investigative consumer report regarding the consumer's character, 36 general reputation, personal characteristics, and mode of 37 living may be made. If no signed application form, medical form, binder, or similar document is involved in 39 40 the underwriting transaction, the disclosure shall

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made to the consumer in a writing writing and mailed or otherwise delivered to the consumer not later than three days after the report was first requested.

- (2) If, at any time, an investigative consumer report is 4 5 sought for employment purposes other than promotion or reassignment, the person procuring or causing the 6 report to be made shall, not later than three days after the date on which the report was first requested, notify the consumer in writing that an investigative consumer 10 report regarding the consumer's character, general reputation, personal characteristics, and mode of living 11 will be made. This notification shall include the name of 12 13 reporting agency conducting the consumer investigation and a summary of the provisions of Section 14 15 1786.22.
- (3) If an investigative consumer report is sought in 16 connection with the hiring of a dwelling unit, as defined 17 18 in subdivision (c) of Section 1940, the person procuring or causing the request to be made shall, not later than 19 20 three days after the date on which the report was first 21 requested, notify the consumer in writing that investigative consumer report will be made regarding 22 the consumer's character, general reputation, personal 23 characteristics, and mode of living. The notification shall 24 25 also include the name and address of the consumer reporting agency that will prepare the report. 26 27
 - (4) The person procuring or causing the request to be made shall certify to the investigative consumer reporting agency that the person has made the applicable disclosures to the consumer required by this subdivision and that the person will comply with subdivision (b).
- (b) Any person described in subdivision (d) of Section 32 33 1786.12 shall, upon written request made by consumer within a reasonable period of time after the receipt by the consumer of the disclosure required by 35 subdivision (a), make a complete and accurate disclosure 36 of the nature and scope of the investigation requested. 37 This disclosure shall be made in writing and mailed or 38 39 otherwise delivered to the consumer not later than five days after the date the request for the disclosure was 40

—9— SB 1454

received from the consumer or the report was first requested, whichever is later.

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- (c) The provisions of subdivision (a) shall not apply to an investigative consumer report procured or caused to be prepared by an employer if the purpose of the employer is to:
- (1) Determine whether or not an employee is to be retained: and
- (2) To determine whether or not the employee is 10 engaged in any criminal activity likely to result in a loss to the employer, determine whether to retain employee following or in accordance with a good faith 13 belief that the employee is engaged in any criminal activity likely to result in a loss to the employer. 14
- 15 (d) Those persons described in subdivision (d) of 16 Section 1786.12 of this title shall constitute the sole and exclusive class of persons who may cause an investigative 17 consumer report to be prepared. 18
- 19 SEC. 6. Section 1786.18 of the Civil Code is amended 20 to read:
- 1786.18. (a) Except as authorized under subdivision 21 (b), no investigative consumer reporting agency shall 22 23 make or furnish any investigative consumer report 24 containing any of the following items of information:
- (1) Bankruptcies that, from the date of adjudication, 25 antedate the report by more than 14 years. 26
 - (2) Suits that, from the date of filing, and satisfied judgments that, from the date of entry, antedate the report by more than seven years.
 - (3) Unsatisfied judgments that, from the date of entry, antedate the report by more than 10 years.
- (4) Unlawful detainer actions, unless the lessor was the prevailing party. For purposes of this paragraph, the lessor shall be deemed to be the prevailing party only if (A) final judgment was awarded to the lessor (i) upon entry of the tenant's default, (ii) upon the granting of the lessor's motion for summary judgment, or (iii) following 38 trial, or (B) the action was resolved by a written settlement agreement between the parties that that the unlawful detainer action may be reported. In any

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AMENDED IN ASSEMBLY JUNE 8, 1998 AMENDED IN SENATE MAY 12, 1998 AMENDED IN SENATE APRIL 27, 1998

SENATE BILL

No. 1454

Introduced by Senators Leslie and Watson Senator Leslie (Coauthor: Senator Watson)

(Coauthors: Assembly Members Bowler, House, Kaloogian, and Prenter)

February 2, 1998

An act to amend Sections 1786.2, 1786.10, 1786.12, 1786.16, 1786.18, 1786.20, 1786.24, 1786.26, 1786.30, 1786.40, and 1786.50 of, and to add Section 1786.11 to, the Civil Code, relating to investigative consumer reporting.

LEGISLATIVE COUNSEL'S DIGEST

SB 1454, as amended, Leslie. Investigative consumer reporting.

Existing law, as contained in the Investigative Consumer Reporting Agencies Act, regulates the preparation, disclosure, and use of investigative consumer reports.

Existing law defines an "investigative consumer report" as a report in which specified information on a consumer is obtained through personal interviews and defines an "investigative consumer reporting agency" as any person who, for a fee, assembles employment or insurance information, or information relating to the hiring of dwelling units concerning consumers for 3rd parties for specified purposes.

SB 1454 — 2 —

This bill would redefine an "investigative consumer report" as a report in which specified consumer information is obtained by any means, and an "investigative consumer reporting agency" as any person who, for a fee, assembles any information concerning consumers for 3rd parties.

Existing law generally provides that a person may not obtain an investigative consumer report with respect to a consumer unless the person discloses in writing to the consumer that the report will be made and provides other specified information.

This bill would require, as a further condition to obtaining an investigative consumer report, that the person certify to the agency that he or she (a) (1) has made the required consumer disclosures and (b) (2) will provide additional specified disclosures if requested by the consumer. The bill would also require an investigative consumer reporting agency that provides an investigative consumer report to a person other than the consumer to make a copy of that report available to the consumer, as specified, for at least 60 days after the date the report is provided to the other person.

Existing law provides that consumers have the right to visually inspect all files maintained by an investigative consumer reporting agency regarding that consumer, except medical information, as defined. Existing law also provides that consumers have the right to be informed by the user of consumer information of the reasons for any adverse action taken with respect to specified insurance due to information obtained from a person other than an investigative consumer reporting agency, except that the user may withhold medical information, as defined, until the consumer obtains written authorization from the consumer's physician.

This bill would delete both of these exceptions relating to medical information.

Existing law provides that investigative consumer reports may not include, among other things, any arrest records, unlawful detainer actions unless the lessor was the prevailing party, as specified, paid tax liens, or other specified items that antedate the report by more than 7 years.

This bill would revise the prohibition against inclusion of unlawful detainer actions and specify that information

─3 ─ SB 1454

relating to an arrest, indictment, conviction, civil action, tax lien, or outstanding judgment may not be included in a report unless verified by the agency no more than 30 days prior to the date of the report, and adverse information obtained through a personal interview, as specified, may not be included in a report unless it is either verified by a 2nd party or the interviewee is the best source of the information.

Existing law gives consumers the right to dispute inaccurate information contained in an investigative consumer report and to bring an action to recover damages for violations of the act in an amount equal to the greater of actual damages or \$300.

This bill would add new procedures and notice requirements relating to the investigation of disputes by consumers and the deletion of information in a consumer's file that is determined to be inaccurate. The bill would also increase the minimum amount of damages recoverable by a consumer for violations of the act from \$300 to \$2,500.

Existing law specifies that reasonable charges may be imposed upon a consumer to receive a copy of an investigative consumer report relating to that consumer, unless the copy is requested after the taking of an adverse action against the consumer based on the report, as specified.

This bill would specify the amount of fee, if any, that may be charged to a consumer to receive a copy of an investigative consumer report or other disclosures relating to that consumer. The bill would require investigative consumer reporting agencies to provide a consumer with a copy of his or her investigative consumer report, free of charge, not more often than once a year, if the consumer is unemployed, is seeking employment, receives public welfare assistance, or believes that his or her file contains inaccurate information due to fraud.

The bill would make other related changes.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

SB 1454 —4—

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The people of the State of California do enact as follows:

- 1 SECTION 1. Section 1786.2 of the Civil Code is 2 amended to read:
- 3 1786.2. The following terms as used in this title have 4 the meaning expressed in this section:
- 5 (a) The term "person" means any individual, partnership, corporation, limited liability company, trust, 7 cooperative, association, government governmental subdivision or agency, or other entity. The term "person" as used in this title shall not be construed 9 require duplicative reporting by any 10 individual, association, 11 corporation, trust, estate, cooperative, government, or governmental subdivision or agency, or 12 other entity involved in the same transaction. 13
 - (b) The term "consumer" means a natural individual who has made application to a person for employment purposes, for insurance for personal, family, or household purposes, or the hiring of a dwelling unit, as defined in subdivision (c) of Section 1940.
- (c) The term "investigative consumer report" means 19 a consumer report in which information on a consumer's 20 character, general reputation, personal characteristics, or 21 mode of living is obtained through any means. The term 22 does not include a consumer report or other compilation 23 24 of information that is limited to specific factual 25 information relating to a consumer's credit record or manner of obtaining credit obtained directly from a 26 27 creditor of the consumer or from a consumer reporting agency when that information was obtained directly from 28 a potential or existing creditor of the consumer or from 29 30 the consumer.
- 31 (d) The "investigative term consumer reporting agency" means any person who, for monetary fees or 32 dues, regularly engages in whole or in part in the practice 33 evaluating information concerning 34 of assembling or consumers for the purposes of furnishing investigative 35 consumer reports to third parties, but does not include 36 any governmental agency whose records are maintained 37 primarily for traffic safety, law enforcement, or licensing

<u>-5</u>-SB 1454

purposes, or any licensed insurance agent, insurance broker, or solicitor, insurer, or life insurance agent.

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- (e) The term "file," when used in connection with information consumer, means all on any information on that consumer recorded and retained by an investigative consumer reporting agency regardless of how the information is stored.
- (f) The term "employment purposes," when used in connection with an investigative consumer report, means a report used for the purpose of evaluating a consumer for employment, promotion, reassignment, or retention as an employee.
- SEC. 2. Section 1786.10 of the Civil Code is amended 13 14 to read:
- 1786.10. (a) Every investigative consumer reporting 15 agency shall, upon request and proper identification of 16 any consumer, allow the consumer to visually inspect all 17 files maintained regarding the consumer at the time of 18 19 the request.
- (b) All items of information shall be available for inspection, except sources of information that the acquired solely for use in preparing an investigative 22 consumer report and actually used for no other purpose need not be disclosed. However, if an action is brought 24 under this title, those sources shall be available to the consumer under appropriate discovery procedures in the court in which the action is brought.

Nothing in this title shall be interpreted to mean that investigative consumer reporting agencies are required to divulge to consumers the sources of investigative consumer reports except in appropriate discovery procedures as outlined herein.

- (c) The investigative consumer reporting agency shall 33 also identify the recipients of any investigative consumer 34 report on the consumer that the investigative consumer 35 36 reporting agency has furnished:
- 37 (1) For employment or insurance purposes within the 38 two-year period preceding the request.
- (2) For any other purpose within the one-year period 39 preceding the request. 40

- 1 (d) The identification of a recipient under subdivision 2 (c) shall include the name of the recipient or, if 3 applicable, the trade name (written in full) under which 4 the recipient conducts business and, upon request of the 5 consumer, the address and telephone number of the 6 recipient.
- 7 (e) The investigative consumer reporting agency shall 8 also disclose the dates, original payees, and amounts of 9 any checks or charges upon which is based any adverse 10 characterization of the consumer, included in the file at 11 the time of the disclosure.
- 12 SEC. 3. Section 1786.11 is added to the Civil Code, to 13 read:
- 14 1786.11. Every investigative consumer agency that provides an investigative consumer report to 15 a person other than the consumer shall make a copy of 16 17 report available, upon request and that identification, to the consumer for at least 60 days after 18 the date that the report is provided to the other person. 19
- 20 SEC. 4. Section 1786.12 of the Civil Code is amended 21 to read:
- 22 1786.12. An investigative consumer reporting agency 23 shall only furnish an investigative consumer report under 24 the following circumstances:
- 25 (a) In response to the order of a court having 26 jurisdiction to issue the order.
- 27 (b) In compliance with a lawful subpoena issued by a 28 court of competent jurisdiction.
- 29 (c) In accordance with the written instructions of the 30 consumer to whom it relates.
 - (d) To a person that it has reason to believe:
- 32 (1) Intends to use the information for employment 33 purposes; or
- 34 (2) Intends to use the information serving as a factor 35 in determining a consumer's eligibility for insurance or 36 the rate for any insurance; or
- 37 (3) Intends to use the information in connection with 38 a determination of the consumer's eligibility for a license 39 or other benefit granted by a governmental

—7— SB 1454

1 instrumentality required by law to consider the 2 applicant's financial responsibility or status; or

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- (4) Intends to use the information in connection with an order of a court of competent jurisdiction to provide support where the imposition or enforcement of the order involves the consumer; or
- 7 (5) Intends to use the information in connection with 8 the hiring of a dwelling unit, as defined in subdivision (c) 9 of Section 1940.
- 10 (e) An investigative consumer reporting agency shall 11 not prepare or furnish an investigative consumer report 12 to a person described in subdivision (d) unless the agency 13 has received the certification under paragraph (4) of 14 subdivision (a) of Section 1786.16 from the person 15 requesting the report.
- 16 SEC. 5. Section 1786.16 of the Civil Code is amended 17 to read:
- 18 1786.16. (a) Any person described in subdivision (d) 19 of Section 1786.12 shall not procure or cause to be 20 prepared an investigative consumer report unless the 21 following applicable conditions are met:
 - (1) If an investigative consumer report is sought in connection with the underwriting of insurance, it shall be clearly and accurately disclosed in writing at the time the application form, medical form, binder, or similar document is signed by the consumer that an investigative consumer report regarding the consumer's character, general reputation, personal characteristics, and mode of living may be made. If no signed application form, medical form, binder, or similar document is involved in the underwriting transaction, the disclosure shall be made to the consumer in writing and mailed or otherwise delivered to the consumer not later than three days after the report was first requested.
 - (2) If, at any time, an investigative consumer report is sought for employment purposes other than promotion or reassignment, the person procuring or causing the report to be made shall, not later than three days after the date on which the report was first requested, notify the consumer in writing that an investigative consumer

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- report regarding the consumer's character, general 2 reputation, personal characteristics, and mode of living will be made. This notification shall include the name of the investigative consumer reporting agency conducting the investigation and a summary of the provisions of 6 Section 1786.22.
- (3) If an investigative consumer report is sought in 8 connection with the hiring of a dwelling unit, as defined 9 in subdivision (c) of Section 1940, the person procuring 10 or causing the request to be made shall, not later than three days after the date on which the report was first requested, notify the consumer in writing 12 that 13 investigative consumer report will be made regarding the consumer's character, general reputation, personal 14 characteristics, and mode of living. The notification shall 15 also include the name and address of the consumer 16 reporting agency that will prepare the report. 17
 - (4) The person procuring or causing the request to be shall certify to the investigative made reporting agency that the person has made the applicable disclosures to the consumer required by this subdivision and that the person will comply with subdivision (b).
- (b) Any person described in subdivision (d) of Section 23 24 1786.12 shall, upon written request made by consumer within a reasonable period of time after the receipt by the consumer of the disclosure required by 26 subdivision (a), make a complete and accurate disclosure 27 of the nature and scope of the investigation requested. 28 This disclosure shall be made in writing and mailed or 30 otherwise delivered to the consumer not later than five days after the date the request for the disclosure was 31 received from the consumer or the report was 32 33 requested, whichever is later.
- (c) The provisions of subdivision (a) shall not apply to 34 an investigative consumer report procured or caused to 35 be prepared by an employer if the purpose of the 36 employer is to determine whether to retain an employee 37 following or in accordance with a good faith belief that 38 the employee is engaged in any criminal activity likely to 39 40 result in a loss to the employer.

—9— SB 1454

(d) Those persons described in subdivision (d) of Section 1786.12 of this title shall constitute the sole and exclusive class of persons who may cause an investigative consumer report to be prepared. 4

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- 5 SEC. 6. Section 1786.18 of the Civil Code is amended 6 to read:
- 7 1786.18. (a) Except as authorized under subdivision (b), no investigative consumer reporting agency shall 8 furnish any investigative consumer make or report containing any of the following items of information: 10
- (1) Bankruptcies that, from the date of adjudication, 11 12 antedate the report by more than 14 years.
 - (2) Suits that, from the date of filing, and satisfied judgments that, from the date of entry, antedate the report by more than seven years.
 - (3) Unsatisfied judgments that, from the date of entry, antedate the report by more than 10 years.
 - (4) Unlawful detainer actions, unless the lessor was the prevailing party. For purposes of this paragraph, the lessor shall be deemed to be the prevailing party only if (A) final judgment was awarded to the lessor (i) upon entry of the tenant's default, (ii) upon the granting of the lessor's motion for summary judgment, or (iii) following trial, or (B) the action was resolved by a written settlement agreement between the parties that states that the unlawful detainer action may be reported. In any other instance in which the action is resolved by settlement agreement, the lessor shall not be deemed to be the prevailing party for purposes of this paragraph.
- 30 (4) Unlawful detainer actions where the defendant was the prevailing party or where the action is resolved 31 32 by settlement agreement.
 - (5) Paid tax liens that, from the date of payment, antedate the report by more than seven years.
- (6) Accounts placed for collection or charged to profit 35 and loss that antedate the report by more than seven 36 37 vears.
- 38 (7) Records of arrest, indictment. information. misdemeanor complaint, or conviction of a crime that, 39 from the date of disposition, release, or parole, antedate 40

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AMENDED IN ASSEMBLY JUNE 18, 1998 AMENDED IN ASSEMBLY JUNE 8, 1998 AMENDED IN SENATE MAY 12, 1998 AMENDED IN SENATE APRIL 27, 1998

SENATE BILL

No. 1454

Introduced by Senator Leslie (Coauthor: Senator Watson)

(Coauthors: Assembly Members Bowler, House, Kaloogian, and Prenter)

February 2, 1998

An act to amend Sections 1786.2, 1786.10, 1786.12, 1786.16, 1786.18, 1786.20, 1786.24, 1786.26, 1786.30, 1786.40, and 1786.50 of, and to add Section 1786.11 to, the Civil Code, relating to investigative consumer reporting.

LEGISLATIVE COUNSEL'S DIGEST

SB 1454, as amended, Leslie. Investigative consumer reporting.

Existing law, as contained in the Investigative Consumer Reporting Agencies Act, regulates the preparation, disclosure, and use of investigative consumer reports.

Existing law defines an "investigative consumer report" as a report in which specified information on a consumer is obtained through personal interviews and defines an "investigative consumer reporting agency" as any person assembles employment fee. or information, or information relating to the hiring of dwelling units concerning consumers for 3rd parties for specified purposes.

This bill would redefine an "investigative consumer report" as a report in which specified consumer information is obtained by any means, and an "investigative consumer reporting agency" as any person who, for a fee, assembles any information concerning consumers for 3rd parties.

Existing law generally provides that a person may not obtain an investigative consumer report with respect to a consumer unless the person discloses in writing to the consumer that the report will be made and provides other specified information.

This bill would require, as a further condition to obtaining an investigative consumer report, that the person certify to the agency that he or she (1) has made the required consumer disclosures and (2) will provide additional specified disclosures if requested by the consumer. The bill would also require an investigative consumer reporting agency that provides an investigative consumer report to a person other than the consumer to make a copy of that report available to the consumer, as specified, for at least 60 days after the date the report is provided to the other person.

Existing law provides that consumers have the right to visually inspect all files maintained by an investigative consumer reporting agency regarding that consumer, except medical information, as defined. Existing law also provides that consumers have the right to be informed by the user of consumer information of the reasons for any adverse action taken with respect to specified insurance due to information obtained from a person other than an investigative consumer reporting agency, except that the user may withhold medical information, as defined, until the consumer obtains written authorization from the consumer's physician.

This bill would delete both of these exceptions relating to medical information. It would also prohibit an investigative consumer reporting agency from furnishing an investigative consumer report containing that defined medical information without the consumer's consent.

Existing law provides that investigative consumer reports may not include, among other things, any arrest records, —3— SB 1454

unlawful detainer actions unless the lessor was the prevailing party, as specified, paid tax liens, or other specified items that antedate the report by more than 7 years.

This bill would revise the prohibition against inclusion of unlawful detainer actions and specify that information relating to an arrest, indictment, conviction, civil action, tax lien, or outstanding judgment may not be included in a report unless verified by the agency no more than 30 days prior to the date of the report, and adverse information obtained through a personal interview, as specified, may not be included in a report unless it is either verified by a 2nd party or the interviewee is the best source of the information.

Existing law gives consumers the right to dispute inaccurate information contained in an investigative consumer report and to bring an action to recover damages for violations of the act in an amount equal to the greater of actual damages or \$300.

This bill would add new procedures and notice requirements relating to the investigation of disputes by consumers and the deletion of information in a consumer's file that is determined to be inaccurate. The bill would also increase the minimum amount of damages recoverable by a consumer for violations of the act from \$300 to \$2,500.

Existing law specifies that reasonable charges may be imposed upon a consumer to receive a copy of an investigative consumer report relating to that consumer, unless the copy is requested after the taking of an adverse action against the consumer based on the report, as specified.

This bill would specify the amount of fee, if any, that may be charged to a consumer to receive a copy of an investigative other consumer report or disclosures relating The bill would require investigative consumer consumer. reporting agencies to provide a consumer with a copy of his or her investigative consumer report, free of charge, not more often than once a year, if the consumer is unemployed, is seeking employment, receives public welfare assistance, or believes that his or her file contains inaccurate information due to fraud.

The bill would make other related changes.

SB 1454 — 4—

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 1786.2 of the Civil Code is 2 amended to read:
- 3 1786.2. The following terms as used in this title have 4 the meaning expressed in this section:
- 5 (a) The term "person" any individual, means partnership, corporation, limited liability company, trust, 6 estate, association, cooperative, government governmental subdivision or agency, or other entity. The term "person" as used in this title shall not be construed to require duplicative reporting by any individual, 10 cooperative, 11 corporation, trust, estate, association, government, or governmental subdivision or agency, or 12 13 other entity involved in the same transaction.
- 14 (b) The term "consumer" means a natural individual 15 who has made application to a person for employment 16 purposes, for insurance for personal, family, or household 17 purposes, or the hiring of a dwelling unit, as defined in 18 subdivision (c) of Section 1940.
- (c) The term "investigative consumer report" means 19 a consumer report in which information on a consumer's 20 character, general reputation, personal characteristics, or 21 mode of living is obtained through any means. The term does not include a consumer report or other compilation 23 24 of information that is limited to specific factual information relating to a consumer's credit record or manner of obtaining credit obtained directly from a creditor of the consumer or from a consumer reporting 27 agency when that information was obtained directly from 28 a potential or existing creditor of the consumer or from 29 30 the consumer.
- 31 (d) The term "investigative consumer reporting 32 agency" means any person who, for monetary fees or 33 dues, regularly engages in whole or in part in the practice 34 of assembling or evaluating information concerning 35 consumers for the purposes of furnishing investigative

—5— SB 1454

1 consumer reports to third parties, but does not include 2 any governmental agency whose records are maintained 3 primarily for traffic safety, law enforcement, or licensing 4 purposes, or any licensed insurance agent, insurance 5 broker, or solicitor, insurer, or life insurance agent.

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- (e) The term "file," when used in connection with information on any consumer, means all of the information on that consumer recorded and retained by an investigative consumer reporting agency regardless of how the information is stored.
- 11 (f) The term "employment purposes," when used in 12 connection with an investigative consumer report, means 13 a report used for the purpose of evaluating a consumer for 14 employment, promotion, reassignment, or retention as 15 an employee.
- 16 (g) The term "medical information" means 17 information on a person's medical history or condition 18 obtained directly or indirectly from a licensed physician, 19 medical practitioner, hospital, clinic, or other medical or 20 medically related facility.
- 21 SEC. 2. Section 1786.10 of the Civil Code is amended 22 to read:
- 1786.10. (a) Every investigative consumer reporting agency shall, upon request and proper identification of any consumer, allow the consumer to visually inspect all files maintained regarding the consumer at the time of the request.
- 28 (b) All items of information shall be available for inspection, except that the sources of information 30 acquired solely for use in preparing an investigative consumer report and actually used for no other purpose need not be disclosed. However, if an action is brought under this title, those sources shall be available to the consumer under appropriate discovery procedures in the court in which the action is brought.
- Nothing in this title shall be interpreted to mean that investigative consumer reporting agencies are required to divulge to consumers the sources of investigative consumer reports except in appropriate discovery procedures as outlined herein.

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- (c) The investigative consumer reporting agency shall also identify the recipients of any investigative consumer report on the consumer that the investigative consumer reporting agency has furnished:
- (1) For employment or insurance purposes within the two-year period preceding the request.
- (2) For any other purpose within the one-year period preceding the request.
- 9 (d) The identification of a recipient under subdivision 10 (c) shall include the name of the recipient or, if 11 applicable, the trade name (written in full) under which 12 the recipient conducts business and, upon request of the 13 consumer, the address and telephone number of the 14 recipient.
- 15 (e) The investigative consumer reporting agency shall 16 also disclose the dates, original payees, and amounts of 17 any checks or charges upon which is based any adverse 18 characterization of the consumer, included in the file at 19 the time of the disclosure.
- 20 SEC. 3. Section 1786.11 is added to the Civil Code, to 21 read:
- 1786.11. Every investigative consumer 22 reporting agency that provides an investigative consumer report to 23 24 a person other than the consumer shall make a copy of 25 that report available, upon request and identification, to the consumer for at least 60 days after 26 the date that the report is provided to the other person. 27
- 28 SEC. 4. Section 1786.12 of the Civil Code is amended 29 to read:
- 30 1786.12. An investigative consumer reporting agency 31 shall only furnish an investigative consumer report under 32 the following circumstances:
- 33 (a) In response to the order of a court having 34 jurisdiction to issue the order.
- 35 (b) In compliance with a lawful subpoena issued by a 36 court of competent jurisdiction.
- 37 (c) In accordance with the written instructions of the 38 consumer to whom it relates.
 - (d) To a person that it has reason to believe:

—7— SB 1454

(1) Intends to use the information for employment 2 purposes; or

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- (2) Intends to use the information serving as a factor in determining a consumer's eligibility for insurance or the rate for any insurance; or
- (3) Intends to use the information in connection with a determination of the consumer's eligibility for a license benefit granted by a governmental other or instrumentality required by law consider to applicant's financial responsibility or status; or
- (4) Intends to use the information in connection with 11 an order of a court of competent jurisdiction to provide 12 support where the imposition or enforcement of the 13 14 order involves the consumer; or
- 15 (5) Intends to use the information in connection with the hiring of a dwelling unit, as defined in subdivision (c) 16 17 of Section 1940.
- 18 (e) An investigative consumer reporting agency shall not prepare or furnish an investigative consumer report to a person described in subdivision (d) unless the agency 20 has received the certification under paragraph (4) of 21 subdivision (a) of Section 1786.16 from the person 22 23 requesting the report.
- (f) An investigative consumer reporting agency shall not furnish an investigative consumer report to a person 26 described in subdivision (d) if that report contains medical information about a consumer, unless consumer consents to the furnishing of the report.
- SEC. 5. Section 1786.16 of the Civil Code is amended 29 30 to read:
- 1786.16. (a) Any person described in subdivision (d) 31 of Section 1786.12 shall not procure or cause to be 32 prepared an investigative consumer report unless the 33 following applicable conditions are met: 34
- 35 (1) If an investigative consumer report is sought in connection with the underwriting of insurance, it shall be 36 37 clearly and accurately disclosed in writing at the time the 38 application form, medical form, binder, 39 document is signed by the consumer that an investigative 40 consumer report regarding the consumer's

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- general reputation, personal characteristics, and mode of living may be made. If no signed application form, medical form, binder, or similar document is involved in the underwriting transaction, the disclosure shall be made to the consumer in writing and mailed or otherwise delivered to the consumer not later than three days after the report was first requested.
- (2) If, at any time, an investigative consumer report is 8 sought for employment purposes other than promotion 9 or reassignment, the person procuring or causing the 10 report to be made shall, not later than three days after the 11 date on which the report was first requested, notify the 12 consumer in writing that an investigative consumer 13 14 report regarding the consumer's character, general reputation, personal characteristics, and mode of living 15 will be made. This notification shall include the name of 16 the investigative consumer reporting agency conducting 17 the investigation and a summary of the provisions of 18 19 Section 1786.22.
- 20 (3) If an investigative consumer report is sought in connection with the hiring of a dwelling unit, as defined 21 22 in subdivision (c) of Section 1940, the person procuring or causing the request to be made shall, not later than three days after the date on which the report was first 24 requested, notify the consumer in writing that investigative consumer report will be made regarding 26 the consumer's character, general reputation, personal 27 characteristics, and mode of living. The notification shall 28 29 also include the name and address of the investigative consumer reporting agency that will prepare the report. 30
 - (4) The person procuring or causing the request to be made shall certify to the investigative consumer reporting agency that the person has made the applicable disclosures to the consumer required by this subdivision and that the person will comply with subdivision (b).
- 36 (b) Any person described in subdivision (d) of Section 37 1786.12 shall, upon written request made by the 38 consumer within a reasonable period of time after the 39 receipt by the consumer of the disclosure required by 40 subdivision (a), make a complete and accurate disclosure

—9— SB 1454

1 of the nature and scope of the investigation requested.

- 2 This disclosure shall be made in writing and mailed or
- 3 otherwise delivered to the consumer not later than five
- days after the date the request for the disclosure was
- 5 received from the consumer or the report was first
- 6 requested, whichever is later.

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- 7 (c) The provisions of subdivision (a) shall not apply to 8 an investigative consumer report procured or caused to 9 be prepared by an employer if the purpose of the 10 employer is to determine whether to retain an employee 11 following or in accordance with when there is a good faith 12 belief that the employee is engaged in any criminal 13 activity likely to result in a loss to the employer.
- 14 (d) Those persons described in subdivision (d) of 15 Section 1786.12 of this title shall constitute the sole and 16 exclusive class of persons who may cause an investigative 17 consumer report to be prepared.
- 18 SEC. 6. Section 1786.18 of the Civil Code is amended 19 to read:
- 20 1786.18. (a) Except as authorized under subdivision 21 (b), no investigative consumer reporting agency shall 22 make or furnish any investigative consumer report 23 containing any of the following items of information:
- 24 (1) Bankruptcies that, from the date of adjudication, 25 antedate the report by more than 14 10 years.
 - (2) Suits that, from the date of filing, and satisfied judgments that, from the date of entry, antedate the report by more than seven years.
- 29 (3) Unsatisfied judgments that, from the date of entry, 30 antedate the report by more than 10 seven years.
- 31 (4) Unlawful detainer actions where the defendant 32 was the prevailing party or where the action is resolved 33 by settlement agreement.
- 34 (5) Paid tax liens that, from the date of payment, 35 antedate the report by more than seven years.
- 36 (6) Accounts placed for collection or charged to profit 37 and loss that antedate the report by more than seven 38 years.
- 39 (7) Records of arrest, indictment, information, 40 misdemeanor complaint, or conviction of a crime that,

JAN RAYMOND **LEGISLATIVE | HISTORY & INTENT** THIS PAGE INTENTIONALLY LEFT **BLANK**

AMENDED IN ASSEMBLY AUGUST 24, 1998 AMENDED IN ASSEMBLY JUNE 18, 1998 AMENDED IN ASSEMBLY JUNE 8, 1998 AMENDED IN SENATE MAY 12, 1998 AMENDED IN SENATE APRIL 27, 1998

SENATE BILL

No. 1454

Introduced by Senator Leslie (Coauthor: Senator Watson)

(Coauthors: Assembly Members Bowler, House, Kaloogian, and Prenter)

February 2, 1998

An act to amend Sections 1786.2, 1786.10, 1786.12, 1786.16, 1786.18, 1786.20, 1786.24, 1786.26, 1786.30, 1786.40, and 1786.50 of, and to add Section 1786.11 to, the Civil Code, relating to investigative consumer reporting.

LEGISLATIVE COUNSEL'S DIGEST

SB 1454, as amended, Leslie. Investigative consumer reporting.

Existing law, as contained in the Investigative Consumer Reporting Agencies Act, regulates the preparation, disclosure, and use of investigative consumer reports.

Existing law defines an "investigative consumer report" as a report in which specified information on a consumer is obtained through personal interviews and defines an "investigative consumer reporting agency" as any person who, for a fee, assembles employment or insurance information, or information relating to the hiring of dwelling units concerning consumers for 3rd parties for specified purposes.

This bill would redefine an "investigative consumer report" as a report in which specified consumer information is obtained by any means, *subject to an exception*, and an "investigative consumer reporting agency" as any person who, for a fee, assembles any information concerning consumers for 3rd parties.

Existing law generally provides that a person may not obtain an investigative consumer report with respect to a consumer unless the person discloses in writing to the consumer that the report will be made and provides other specified information.

This bill would require, as a further condition to obtaining an investigative consumer report, that the person certify to the agency that he or she (1) has made the required consumer disclosures and (2) will provide additional specified disclosures if requested by the consumer. The bill would also require an investigative consumer reporting agency that provides an investigative consumer report to a person other than the consumer to make a copy of that report available to the consumer, as specified, for at least 60 days after the date the report is provided to the other person.

Existing law provides that consumers have the right to visually inspect all files maintained by an investigative consumer reporting agency regarding that consumer, except medical information, as defined. Existing law also provides that consumers have the right to be informed by the user of consumer information of the reasons for any adverse action taken with respect to specified insurance due to information obtained from a person other than an investigative consumer reporting agency, except that the user may withhold medical information, as defined, until the consumer obtains written authorization from the consumer's physician.

This bill would delete both of these exceptions relating to medical information. It would also prohibit an investigative consumer reporting agency from furnishing an investigative consumer report containing that defined medical information without the consumer's consent.

Existing law provides that investigative consumer reports may not include, among other things, any arrest records, unlawful detainer actions unless the lessor was the prevailing party, as specified, paid tax liens, or other specified items that antedate the report by more than 7 years.

This bill would revise the prohibition against inclusion of unlawful detainer actions and specify that information relating to an arrest, indictment, conviction, civil action, tax lien, or outstanding judgment may not be included in a report unless verified by the agency no more than 30 days prior to the date of the report, and adverse information obtained through a personal interview, as specified, may not be included in a report unless it is either verified by a 2nd party or the interviewee is the best source of the information.

Existing law gives consumers the right to dispute inaccurate information contained in an investigative consumer report and to bring an action to recover damages for violations of the act in an amount equal to the greater of actual damages or \$300.

This bill would add new procedures and notice requirements relating to the investigation of disputes by consumers and the deletion of information in a consumer's file that is determined to be inaccurate. The bill would also increase the minimum amount of damages recoverable by a consumer for violations of the act from \$300 to \$2,500.

Existing law specifies that reasonable charges may be imposed upon a consumer to receive a copy of an investigative consumer report relating to that consumer, unless the copy is requested after the taking of an adverse action against the consumer based on the report, as specified.

This bill would specify the amount of fee, if any, that may be charged to a consumer to receive a copy of an investigative consumer report or other disclosures relating to that consumer. The bill would require investigative consumer reporting agencies to provide a consumer with a copy of his or her investigative consumer report, free of charge, not more often than once a year, if the consumer is unemployed, is seeking employment, receives public welfare assistance, or

SB 1454 — 4 —

believes that his or her file contains inaccurate information due to fraud.

The bill would make other related changes.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 1786.2 of the Civil Code is 2 amended to read:
- 3 1786.2. The following terms as used in this title have 4 the meaning expressed in this section:
- 5 (a) The term "person" means individual. any partnership, corporation, limited liability company, trust, 6 government cooperative, association, estate, governmental subdivision or agency, or other entity. The term "person" as used in this title shall not be construed require duplicative reporting by 10 any individual. 11 corporation, trust, estate, cooperative, association, government, or governmental subdivision or agency, or 12 other entity involved in the same transaction. 13
- 14 (b) The term "consumer" means a natural individual 15 who has made application to a person for employment 16 purposes, for insurance for personal, family, or household 17 purposes, or the hiring of a dwelling unit, as defined in 18 subdivision (c) of Section 1940.
- 19 (c) The term "investigative consumer report" means 20 a consumer report in which information on a consumer's character, general reputation, personal characteristics, or 21 mode of living is obtained through any means. The term 23 does not include a consumer report or other compilation 24 of information that is limited to specific information relating to a consumer's credit record or 25 manner of obtaining credit obtained directly from a creditor of the consumer or from a consumer reporting 27 agency when that information was obtained directly from 28 a potential or existing creditor of the consumer or from 30 the consumer. Notwithstanding the foregoing, investigative consumer reporting transactions between 32 agencies insurance institutions. agents. and

-5-SB 1454

1 insurance-support organizations subject to Article 6.6 2 (commencing with Section 791) of Chapter 1 of Part 2 of 3 Division 1 of the Insurance Code, the term "investigative consumer report" shall have the meaning set forth in subdivision (n) of Section 791.02 of the Insurance Code. 5

- "investigative term 6 consumer reporting agency" means any person who, for monetary fees or dues, regularly engages in whole or in part in the practice assembling or evaluating information concerning 10 consumers for the purposes of furnishing investigative consumer reports to third parties, but does not include 11 any governmental agency whose records are maintained 12 13 primarily for traffic safety, law enforcement, or licensing 14 purposes, or any licensed insurance agent, insurance broker, or solicitor, insurer, or life insurance agent. 15
- (e) The term "file," when used in connection with 17 information all any consumer, means on information on that consumer recorded and retained by 18 an investigative consumer reporting agency regardless of 19 20 how the information is stored.

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- (f) The term "employment purposes," when used in 21 22 connection with an investigative consumer report, means a report used for the purpose of evaluating a consumer for 23 employment, promotion, reassignment, or retention 24 an employee. 25
- (g) The term "medical information" information on a person's medical history or condition obtained directly or indirectly from a licensed physician, 28 medical practitioner, hospital, clinic, or other medical or 29 medically related facility.
- 31 SEC. 2. Section 1786.10 of the Civil Code is amended 32 to read:
- 33 1786.10. (a) Every investigative consumer reporting agency shall, upon request and proper identification of 34 any consumer, allow the consumer to visually inspect all files maintained regarding the consumer at the time of 36 37 the request.
- (b) All items of information shall be available for 38 39 inspection, except that the sources of information 40 acquired solely for use in preparing an investigative

consumer report and actually used for no other purpose need not be disclosed. However, if an action is brought under this title, those sources shall be available to the consumer under appropriate discovery procedures in the court in which the action is brought.

Nothing in this title shall be interpreted to mean that investigative consumer reporting agencies are required to divulge to consumers the sources of investigative consumer reports except in appropriate discovery procedures as outlined herein.

- 11 (c) The investigative consumer reporting agency shall 12 also identify the recipients of any investigative consumer 13 report on the consumer that the investigative consumer 14 reporting agency has furnished:
- 15 (1) For employment or insurance purposes within the 16 two-year period preceding the request.
- 17 (2) For any other purpose within the one-year period 18 preceding the request.
- 19 (d) The identification of a recipient under subdivision 20 (c) shall include the name of the recipient or, if 21 applicable, the trade name (written in full) under which 22 the recipient conducts business and, upon request of the 23 consumer, the address and telephone number of the 24 recipient.
- 25 (e) The investigative consumer reporting agency shall 26 also disclose the dates, original payees, and amounts of 27 any checks or charges upon which is based any adverse 28 characterization of the consumer, included in the file at 29 the time of the disclosure.
- 30 SEC. 3. Section 1786.11 is added to the Civil Code, to 31 read:
- 1786.11. Every investigative consumer reporting agency that provides an investigative consumer report to a person other than the consumer shall make a copy of that report available, upon request and proper identification, to the consumer for at least 60 days after the date that the report is provided to the other person.
- 38 SEC. 4. Section 1786.12 of the Civil Code is amended 39 to read:

SB 1454

1 1786.12. An investigative consumer reporting agency shall only furnish an investigative consumer report under the following circumstances:

- (a) In response to the order of a court having jurisdiction to issue the order.
- (b) In compliance with a lawful subpoena issued by a court of competent jurisdiction.
- (c) In accordance with the written instructions of the 8 9 consumer to whom it relates.
 - (d) To a person that it has reason to believe:

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- (1) Intends to use the information for employment purposes; or
- (2) Intends to use the information serving as a factor in determining a consumer's eligibility for insurance or the rate for any insurance; or
- (3) Intends to use the information in connection with 17 a determination of the consumer's eligibility for a license other benefit granted by a governmental 19 instrumentality required by law consider the to applicant's financial responsibility or status; or
- 21 (4) Intends to use the information in connection with an order of a court of competent jurisdiction to provide 22 23 support where the imposition or enforcement of the 24 order involves the consumer; or
 - (5) Intends to use the information in connection with the hiring of a dwelling unit, as defined in subdivision (c) of Section 1940.
- 28 (e) An investigative consumer reporting agency shall not prepare or furnish an investigative consumer report 29 to a person described in subdivision (d) unless the agency 31 has received the certification under paragraph (4) of 32 subdivision (a) of Section 1786.16 from the person 33 requesting the report.
- 34 (f) An investigative consumer reporting agency shall not furnish an investigative consumer report to a person 36 described in subdivision (d) if that report contains 37 medical information about a consumer, unless the 38 consumer consents to the furnishing of the report.
- Section 1786.16 of the Civil Code is amended 39 SEC. 5. 40 to read:

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- 1786.16. (a) Any person described in subdivision (d) of Section 1786.12 shall not procure or cause to be prepared an investigative consumer report unless the following applicable conditions are met:
- (1) If an investigative consumer report is sought in connection with the underwriting of insurance, it shall be clearly and accurately disclosed in writing at the time the application form, medical form, binder, or document is signed by the consumer that an investigative 10 consumer report regarding the consumer's character, general reputation, personal characteristics, and mode of 11 12 living may be made. If no signed application form, medical form, binder, or similar document is involved in 13 the underwriting transaction, the disclosure shall be 14 made to the consumer in writing and mailed or otherwise 15 delivered to the consumer not later than three days after 16 the report was first requested. 17
- (2) If, at any time, an investigative consumer report is 19 sought for employment purposes other than promotion 20 or reassignment, the person procuring or causing the report to be made shall, not later than three days after the 21 22 date on which the report was first requested, notify the consumer in writing that an investigative consumer 23 24 report regarding the consumer's character, general 25 reputation, personal characteristics, and mode of living will be made. This notification shall include the name of 26 the investigative consumer reporting agency conducting the investigation and a summary of the provisions of Section 1786.22.
- (3) If an investigative consumer report is sought in connection with the hiring of a dwelling unit, as defined in subdivision (c) of Section 1940, the person procuring 32 or causing the request to be made shall, not later than three days after the date on which the report was first requested, notify the consumer in writing that investigative consumer report will be made regarding the consumer's character, general reputation, personal characteristics, and mode of living. The notification shall also include the name and address of the investigative
- consumer reporting agency that will prepare the report. 40

—9— SB 1454

(4) The person procuring or causing the request to be made shall certify to the investigative consumer reporting agency that the person has made the applicable disclosures to the consumer required by this subdivision and that the person will comply with subdivision (b).

- (b) Any person described in subdivision (d) of Section 1786.12 shall, upon written request made by the consumer within a reasonable period of time after the receipt by the consumer of the disclosure required by subdivision (a), make a complete and accurate disclosure of the nature and scope of the investigation requested. This disclosure shall be made in writing and mailed or otherwise delivered to the consumer not later than five days after the date the request for the disclosure was received from the consumer or the report was first requested, whichever is later.
- 17 (c) The provisions of subdivision (a) shall not apply to 18 an investigative consumer report procured or caused to 19 be prepared by an employer if the purpose of the 20 employer is to determine whether to retain an employee when there is a good faith belief that the employee is 22 engaged in any criminal activity likely to result in a loss to the employer.
 - (d) Those persons described in subdivision (d) of Section 1786.12 of this title shall constitute the sole and exclusive class of persons who may cause an investigative consumer report to be prepared.
- 28 SEC. 6. Section 1786.18 of the Civil Code is amended 29 to read:
- 30 1786.18. (a) Except as authorized under subdivision 31 (b), no investigative consumer reporting agency shall 32 make or furnish any investigative consumer report 33 containing any of the following items of information:
 - (1) Bankruptcies that, from the date of adjudication, antedate the report by more than 10 years.
- 36 (2) Suits that, from the date of filing, and satisfied 37 judgments that, from the date of entry, antedate the 38 report by more than seven years.
- 39 (3) Unsatisfied judgments that, from the date of entry, 40 antedate the report by more than seven years.

EXHIBIT J

SENATE JUDICIARY COMMITTEE Adam Schiff, Chairman 1997-98 Regular Session

SB 1454	S
Senator Leslie	В
As Amended April 27, 1998	
Hearing Date: May 5, 1998	1
Civil Code	4
DLM:lgp	5
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SUBJECT

Investigative Consumer Reports

DESCRIPTION

This bill would require that persons who use the services of investigative consumer reporting agencies must disclose that a report has been commissioned to any person who is the subject the report. It would require the agency to keep any information gathered for sixty days. It would also require the agency to disclose the name and address of any additional recipients of the consumer investigative report (such as any other employers, or merchants.)

The bill would also create a mechanism for resolving disputes as to the accuracy of information contained in investigative consumer reports. It would require resolution within 30 days of notice of the dispute. The bill would provide that investigative consumer agencies must consider "all relevant information provided by the consumer" in determining whether to alter a report.

Finally, this bill would increase penalties for violation, such as failing to notify a person when an investigative consumer report has been made on them. The bill would establish a cap on actual damages of two-thousand five-hundred dollars (\$2,500), up from the current cap of three-hundred dollars (\$300).

(This analysis reflects amendments to be offered in committee.)

BACKGROUND

The genesis for this bill is the increase in the number of employers using background checks on applicants as a way of minimizing potential legal and financial exposure. This trend in employment reflects a long-standing practice of the rental housing community. Investigative consumer reporting agencies fill the need for such information. An "investigative consumer report" is a

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compilation of information collected on an individual applicant's character, habits, and reputation. Sources of information for these reports include interviews with family members, neighbors, associates, as well as court records and credit bureaus. It is closely related to a consumer credit report, however, unlike credit reports there is no notification given to a person that they are the subject of an investigative consumer report.

CHANGES TO EXISTING LAW

New Definitions

 Existing law defines the term "investigative consumer report" as a consumer report in which...is obtained through personal interviews with neighbors, friends, or associates of the consumer reported on, or others with whom he or she is acquainted or who may have knowledge concerning any of these items of information.

<u>This bill</u> would define the term "investigative consumer report" as a consumer report in which information is *obtained through any means*.

 Existing law excludes private investigators from the definition of "investigative consumer reporting agency."

<u>This bill</u> would define the term "investigative consumer reporting agency" to mean any person who furnishes investigative consumer reports to third parties for consideration. This definition would include private investigators.

Requirements for Consumer Investigative Reporting Agencies

3. Existing law requires that an investigative consumer reporting agency shall disclose the recipients of any investigative consumer report: (1) For employment or insurance purposes within the two-year period preceding the request. (2) For any other purpose within the six-month period preceding the request.

This bill would extend the reporting period in subsection 2 above ("for any other purpose") to within a one-year period preceding the request. It would require all disclosures to contain the name of the recipient or, if applicable, the trade name (written in full) under which the recipient conducts business, and their address and telephone number.

This bill would require a copy of any report be available to the consumer for at least 60 days after the date the report is provided to the other person.

<u>This bill</u> would require the investigative consumer reporting agency to also disclose the dates, original payees, and amounts of any checks or charges attributed to the subject.

Limitations on Use of Information Gathered and Use of Reports

4. Existing law provides that an investigative consumer reporting agency shall only furnish an investigative consumer report if the information is to be used for employment, insurance; or consumer's eligibility for a license; under an order of a court of competent jurisdiction; or in connection with the hiring of a dwelling unit.

This bill would:

- add a requirement that the investigative consumer reporting agency may not prepare or furnish an investigative consumer report unless the subject of the investigation is informed of the report.
- state that an investigative consumer reporting agency shall not furnish specified information that is a matter of public record unless the agency has verified the accuracy of the information.
- state that an investigative consumer reporting agency may not release adverse information that is obtained through a personal interview, unless either there is independant confirmation, or the person interviewed is the best possible source of the information.

Procedure for Contesting and Correcting Data in Reports

5. Existing law provides that if the completeness or accuracy of any item of information is disputed by a consumer the investigative consumer reporting agency shall within a reasonable period of time, without charge, reinvestigate and record the current status of the disputed information.

<u>This bill</u> would establish a mechanism for dispute resolution, to be completed within 30 days of receiving notice of a dispute regarding the completeness or accuracy of a report (detailed in Comment 4.)

Penalty for Violation

6. Existing law provides that any investigative consumer reporting agency or user of information that fails to comply with any requirement under this title is liable in an amount equal to the sum of all the following: (1) Any actual damages sustained by the consumer as a result of the failure or, except in the case of class actions, three hundred dollars (\$300), whichever sum is greater...

This bill would raise the maximum amount allowed as actual damages from three hundred dollars (\$300) to two-thousand five-hundred dollars (\$2,500).

COMMENT

1. Statement of purpose: greater disclosure means greater accuracy

Supporters of this measure believe that this bill is an important step in protecting both the consumer and the subject of investigative consumer reports. The author recognizes that investigative consumer reports are a useful tool in selecting appropriate tenants, employees and insurance risks. These reports detail an applicant's mode of living, their reputation, their credit and criminal history, or involvement in civil law suit(s). This is all useful information, if true, in making the choice of whether to rent a home to a person, employ them, or extend them a personal insurance policy.

The information in these reports comes from personal interviews, as well as public documents. Often the information contained in these reports goes unverified. The author provided the committee with evidence of one man's problems caused by erroneous information contained in an investigative consumer report. Mr. Bronti Kelly had his wallet stolen, and his identity assumed by the thief. The thief was arrested numerous times under Mr. Kelly's name. For a period of three years Mr. Kelly (an Air Force reservist with a clean criminal history) was denied job after job, with no explanation. Finally, he was informed that an investigative consumer reporting agency had compiled a report on him, containing the criminal record of the thief who had stolen his wallet. This information was never verified by the agency, yet used by each company he interviewed with to deny him employment.

The author points out that under the current scheme of law, there is no notification to a subject that a report has been generated on them. The existing penalty of \$300 for false information contained in a report is not a sufficient incentive to insure accuracy. Consequently, there is no method to challenge or check the correctness of these reports. He adds that inaccurate reports obviously harm the potential renter, insured or employee; but they also harm landlords, insurance companies and employers, by denying them access to honest and productive persons. According to the author's office, the theme of this legislation is simple, yet will be effective in preventing reoccurrence of such situations as Mr. Kelly's, "disclosure, disclosure, disclosure, disclosure,"

2. Author's amendments

The author will amend the bill to raise the proposed cap upon actual damages under this section from \$1,000 to \$2,500, to mirror the cap on actual damages

in the sister provision of law dealing with credit reporting agencies. The cap under current law is three-hundred dollars (\$300). This amendment came in response to concerns voiced by the Western Center for Law and Poverty that the amount of any penalty should be a deterrent to landlords (and others) failing to notify subjects that an investigative report has been commissioned. He will also amend the bill to allow disclosure of the amount and payee of any disputed credit card charge(s) attributed to the subject person, along with the provision in the bill for disclosure of any disputed checks.

3. The bill deletes from existing law a reporting exemption for private investigators and reference to "medical information."

The author has made several other proposals to change the existing law. Key among these proposals are removing reference to "medical information" from this section of the code, and deleting the current exemption from the definition of "Consumer Investigative Reporting Agencies" for private investigators.

The author of this bill is also carrying legislation which addresses medical records and the appropriate requirements for release of such information. (SB 1382 [Leslie] which is currently pending before this committee.) He would move statutory references regarding medical information from this section to the Health and Safety Code and Civil Code Sections which deal specifically with medical information.

The author also proposes to amend the definition of Consumer Investigative Reporting Agencies, to reflect the important role private investigators (P.I.) play in the gathering and collecting of personal information used in consumer investigative reports. The current law exempts P.I.s from the definition of Consumer Investigative Reporting Agencies.

4. Dispute resolution process

This bill would establish a mechanism for dispute resolution, to be completed within 30 days of receiving notice of a dispute regarding the completeness or accuracy of a report, as follows:

- The agency shall notify any person who provided the information in dispute and promptly provide all relevant information regarding the dispute that is received by the agency from the consumer during the reinvestigation;
- The investigative consumer reporting agency shall review and consider all relevant information submitted by the consumer with respect to the disputed item of information;

- An investigative consumer reporting agency may terminate a reinvestigation if the investigative consumer reporting agency reasonably determines that the dispute is frivolous or irrelevant;
- Upon making a determination that a dispute is frivolous or irrelevant, the
 investigative consumer reporting agency shall notify the consumer of the
 specific reasons why it has determined that the consumer's dispute is
 frivolous or irrelevant and provide a description of any information required
 to investigate the disputed information;
- If a disputed item of information is found to be inaccurate, incomplete, or cannot be verified by the evidence submitted, the investigative consumer reporting agency shall promptly delete that information from the consumer's file or modify the information, and shall notify the consumer that the information has been deleted or modified;
- No information may be reinserted in a consumer's file after having been deleted pursuant to this section unless the person who furnished the information verifies that the information is complete and accurate;
- If any information deleted from a consumer's file is reinserted in the file, the
 investigative consumer reporting agency shall promptly notify the consumer
 of the reinsertion in writing that the disputed information has been
 reinserted, and the name, address, and telephone number of any furnisher of
 information contacted; and a notice that the consumer has the right to a
 reinvestigation of the information reinserted by the investigative consumer
 reporting agency and to add a statement to his or her file disputing the
 accuracy or completeness of the information;
- Following the deletion of information from a consumer's file pursuant to this
 section, or following the filing of a dispute the investigative consumer
 reporting agency shall furnish to all parties specified by the consumer
 notification that the item of information has been deleted or that the item of
 information is disputed. In the case of disputed information, the notification
 shall include the statement or summary of the dispute;
- Whenever a statement of dispute is filed, the investigative consumer reporting agency shall, in any subsequent investigative consumer report containing the information in question, clearly note that the information is disputed by the consumer and shall include in the report either the consumer's statement of dispute or a clear and accurate summary.

5. This bill is consistant with related state and federal consumer credit acts

In California, there are two separate acts which address consumer reports,

one which applies to consumer credit reports, and one which deals with investigative consumer reports. In the credit reporting section of the law, there are a number of express disclosure rights subjects of these reports enjoy. For instance, within 30 days a creditor must notify the applicant of its action on the application; each applicant denied credit is entitled to a statement of reasons; an applicant may make a written demand on any person furnishing information to the reporter to correct any information which the applicant believes to be inaccurate; the applicant may require the consumer credit reporting agency to indicate on any subsequent reports issued during the dispute that the item or items of information are in dispute; if upon investigation the information is found to be inaccurate or incorrect, the consumer may require the consumer credit reporting agency to delete or correct the item or items of information.

The federal Fair Credit Reporting Act contains both the credit and investigative report concepts within a single statute. As recently amended, the federal law expressly allows states to enforce the information requirements within consumer credit reporting laws in existence prior to the enactment of the Consumer Credit Reporting Act of 1996, and those provisions of law which are not in conflict with the federal code. The drafters of this bill have attempted to mirror the federal language, so as to stay within the bounds of state authority to regulate consumer reports. As a result there does not appear to be any preemption issue raised by the bill.

Support: Western Center for Law and Poverty; California Rural Legal Assistance Foundation; Los Angeles Housing Law Project

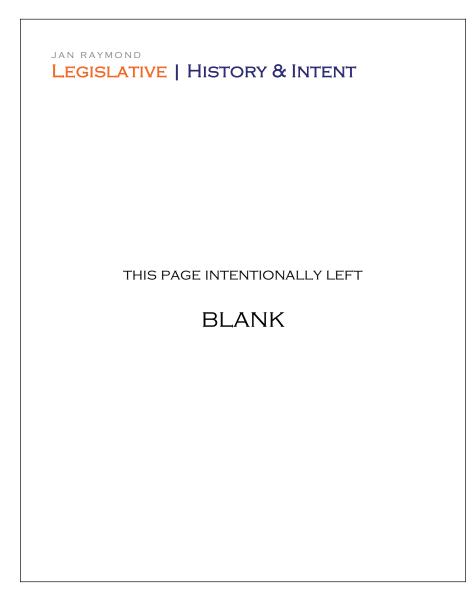
Opposition: None Known

HISTORY

Source: Author

Related Pending Legislation: None Known

Prior Legislation: None Known



SENATE RULES COMMITTEE

SB 1454

Office of Senate Floor Analyses 1020 N Street, Suite 524

(916) 445-6614

Fax: (916) 327-4478

THIRD READING

Bill No:

SB 1454

Author:

Leslie (R) and Watson (D), et al

Amended: 5/12/98

Vote:

21

SENATE JUDICIARY COMMITTEE: 8-0, 5/5/98

AYES: Burton, Haynes, Leslie, Lockyer, O'Connell, Sher, Wright, Schiff

NOT VOTING: Calderon

SUBJECT: Investigative consumer reports

SOURCE: Author

DIGEST: This bill requires that persons who use the services of investigative consumer reporting agencies must disclose that a report has been commissioned to any person who is the subject of the report. It requires the agency to keep any information gathered for sixty days. It also requires the agency to disclose the name and address of any additional recipients of the consumer investigative report (i.e., any other employers or merchants).

This bill also creates a mechanism for resolving disputes as to the accuracy of information contained in investigative consumer reports. It requires resolution within 30 days of notice of the dispute. The bill provides that investigative consumer agencies must consider "all relevant information provided by the consumer" in determining whether to alter a report.

Finally, this bill increases penalties for violation (i.e., failing to notify a person when an investigative consumer report has been made on them). The bill establishes a cap on actual damages of \$2,500, up from the current cap of \$300.

ANALYSIS:

New Definitions

Existing law defines the term "investigative consumer report" as a consumer report in which...is obtained through personal interviews with neighbors, friends, or associates of the consumer reported on, or others with whom he or she is acquainted or who may have knowledge concerning any of these items of information.

This bill defines the term 'investigative consumer report' as a consumer report in which information is obtained through any means.

Existing law excludes private investigators from the definition of 'investigative consumer reporting agency."

This bill defines the term 'investigative consumer reporting agency' to mean any person who furnishes investigative consumer reports to third parties for consideration. This definition would include private investigators.

Requirements for Consumer Investigative Reporting Agencies

Existing law requires that an investigative consumer reporting agency shall disclose the recipients of any investigative consumer report (1) for employment or insurance purposes within the two-year period preceding the request, and (2) for any other purpose within the six-month period preceding the request.

This bill extends the reporting period in subsection 2 above ("for any other purpose") to within a one-year period preceding the request. It requires all disclosures to contain the name of the recipient or, if applicable, the trade name (written in full) under which the recipient conducts business, and their address and telephone number.

This bill requires a copy of any report be available to the consumer for at least 60 days after the date the report is provided to the other person.

This bill requires the investigative consumer reporting agency to also disclose the dates, original payees, and amounts of any checks or charges attributed to the subject.

<u>Limitations on Use of Information Gathered and Use of Reports</u>

Existing law provides that an investigative consumer reporting agency shall only furnish an investigative consumer report if the information is to be used for employment, insurance; or consumer's eligibility for a license; under an order of a court of competent jurisdiction; or in connection with the hiring of a dwelling unit.

This bill:

- 1. Adds a requirement that the investigative consumer reporting agency may not prepare or furnish an investigative consumer report unless the subject of the investigation is informed of the report.
- 2. States that an investigative consumer reporting agency shall not furnish specified information that is a matter of public record unless the agency has verified the accuracy of the information.
- 3. States that an investigative consumer reporting agency may not release adverse information that is obtained through a personal interview, unless either there is independent confirmation, or the person interviewed is the best possible source of the information.

Procedure for Contesting and Correcting Data in Reports

Existing law provides that if the completeness or accuracy of any item of information is disputed by a consumer the investigative consumer reporting agency shall within a reasonable period of time, without charge, reinvestigate and record the current status of the disputed information.

This bill establishes a mechanism for dispute resolution, to be completed within 30 days of receiving notice of a dispute regarding the completeness or accuracy of a report, as follows:

- The agency shall notify any person who provide the information in dispute and promptly provide all relevant information regarding the dispute that is received by the agency from the consumer during the reinvestigation.
- 2. The investigative consumer reporting agency shall review and consider all relevant information submitted by the consumer with respect to the disputed item of information.
- An investigative consumer reporting agency may terminate a reinvestigation if the investigative consumer reporting agency reasonably determines that the dispute is frivolous or irrelevant.
- 4. Upon making a determination that a dispute is frivolous or irrelevant, the investigative consumer reporting agency shall notify the consumer of the specific reasons why it has determined that the consumer's dispute is frivolous or irrelevant and provide a description of any information required to investigate the disputed information.
- 5. If a disputed item of information is found to be inaccurate, incomplete, or cannot be verified by the evidence submitted, the investigative consumer reporting agency shall promptly delete that information from the consumer's file or modify the information, and shall notify the consumer that the information has been deleted or modified.
- 6. No information may be reinserted in a consumer's file after having been deleted pursuant to this section unless the person who furnished the information verifies that the information is complete and accurate;
- 7. If any information deleted from a consumer's file is reinserted in the file, the investigative consumer reporting agency shall promptly notify the consumer of the reinsertion in writing that the disputed information has been reinserted, and the name, address, and telephone number of any furnisher of information contacted; and a notice that the consumer has the right to a reinvestigation of the information reinserted by the investigative consumer reporting agency and to add a statement to his or her file disputing the accuracy or completeness of the information.

- 8. Following the deletion of information from a consumer's file pursuant to this section, or following the filing of a dispute the investigative consumer reporting agency shall furnish to all parties specified by the consumer notification that the item of information has been deleted or that the item of information is disputed. In the case of disputed information, the notification shall include the statement or summary of the dispute.
- 9. Whenever a statement of dispute is filed, the investigative consumer reporting agency shall, in any subsequent investigative consumer report containing the information in question, clearly note that the information is disputed by the consumer and shall include in the report either the consumer's statement of dispute or a clear and accurate summary.

Penalty for Violation

Existing law provides that any investigative consumer reporting agency or user of information that fails to comply with any requirement under this title is liable in an amount equal to the sum any actual damages sustained by the consumer as a result of the failure or, except in the case of class actions, \$300, whichever sum is greater.

This bill raises the maximum amount allowed as actual damages from \$300 to \$2,500.

Background

The genesis for this bill is the increase in the number of employers using background checks on applicants as a way of minimizing potential legal and financial exposure. This trend in employment reflects a long-standing practice of the rental housing community. Investigative consumer reporting agencies fill the need for such information. An "investigative consumer report" is a compilation of information collected on an individual applicant's character, habits, and reputation. Sources of information for these reports include interviews with family members, neighbors, associates, as well as court records and credit bureaus. It is closely related to a consumer credit report; however, unlike credit reports, there is no notification given to a person that they are the subject of an investigative consumer report.

FISCAL EFFECT: Appropriation: No Fiscal Com.: No Local: No

SUPPORT: (Verified 5/12/98)

Western Center for Law and Poverty California Rural Legal Assistance Foundation Los Angeles Housing Law Project

ARGUMENTS IN SUPPORT: Supporters of this bill believe that it is an important step in protecting both the consumer and the subject of investigative consumer reports. The author recognizes that investigative consumer reports are a useful tool in selecting appropriate tenants, employees and insurance risks. These reports detail an applicant's mode of living, their reputation, their credit and criminal history, or involvement in civil law suit(s). This is all useful information, if true, in making the choice of whether to rent a home to a person, employ them, or extend them a personal insurance policy.

The information in these reports comes from personal interviews, as well as public documents. Often the information contained in these reports goes unverified. The author provided the committee with evidence of one man's problems caused by erroneous information contained in an investigative consumer report. Mr. Bronti Kelly had his wallet stolen, and his identity assumed by the thief. The thief was arrested numerous times under Mr. Kelly's name. For a period of three years Mr. Kelly (an Air Force reservist with a clean criminal history) was denied job after job, with no explanation. Finally, he was informed that an investigative consumer reporting agency had compiled a report on him, containing the criminal record of the thief who had stolen his wallet. This information was never verified by the agency, yet used by each company he interviewed with to deny him employment.

According to the author's office, under the current scheme of law, there is no notification to a subject that a report has been generated on them. The existing penalty of \$300 for false information contained in a report is not a sufficient incentive to insure accuracy. Consequently, there is no method to challenge or check the correctness of these reports. The author's office states that inaccurate reports obviously harm the potential renter, insured or employee; but they also harm landlords, insurance companies and employers, by denying them access to honest and productive persons. The author's office further states that the theme of this legislation is simple, yet

will be effective in preventing reoccurrence of such situations as Mr. Kelly's, "disclosure, disclosure, disclosure."

RJG:cm 5/13/98 Senate Floor Analyses
SUPPORT/OPPOSITION: SEE ABOVE
**** END ****

SENATE THIRD READING SB 1454 (Leslie) As Amended June 18, 1998 Majority vote

SENATE VOTE: 36-0

CONSUMER PROTECTION 11-0

Ayes: Davis, Morrissey, Alquist, Cedillo, Figueroa, Firestone, Frusetta, Machado, Napolitano, Strom-Martin, Brewer

<u>SUMMARY</u>: Modifies the regulations of investigative consumer reporting. Specifically, <u>this bill</u>:

- 1) Prohibits an investigative consumer reporting agency from preparing or furnishing an investigative consumer report unless the subject of the investigation is informed of the report.
- Requires that a copy of any report be available to the consumer for at least 60 days after the date the report is provided to the requesting entity.
- 3) Extends by six months, for a total of one year, the period for which investigative consumer reporting agencies must supply subjects of investigative reports with a record of all requests for reports for purposes other than employment or insurance screening.
- 4) Prohibits an investigative consumer reporting agency from furnishing specified information that is a matter of public record unless the agency has verified the accuracy of the information.
- 5) Prohibits an investigative consumer reporting agency from releasing adverse information obtained through a personal interview, unless there is independent confirmation of the information, or the person interviewed is the best possible source of the information.
- 6) Establishes a mechanism for resolving disputes over consumer investigative reports. Additionally, requires resolution within 30 days of notice of the dispute.
- 7) Requires investigative consumer reporting agencies to get the consent of the subject of an investigative report prior to accessing medical information.
- 8) Reduces the maximum reporting periods on bankruptcy information and other negative financial information from 14 and 10 years to 10 and seven years, respectively.
- 9) Revises the definition of the term investigative consumer report to mean a consumer report in which information is obtained through any means.
- 10) Revises the definition of the term investigative consumer reporting agency to mean any person who furnishes investigative consumer reports to

third parties for consideration, including private investigators.

- 11) Raises the maximum amount allowed as actual damages due to violations of the act from \$300 to \$2,500.
- 12) Deletes a reporting exemption for private investigators.

FISCAL EFFECT: No direct effect.

COMMENTS:

1) According to the author's office, the purpose of this bill is to protect individuals from inaccurate and false information contained in consumer investigative reports, which increasingly are used to determine employment, insurance and housing eligibility. This bill seeks to do this by providing consumer remedies such as requiring specified disclosures to consumers who are the subject of investigation, increasing penalties for violations, and establishing a mechanism for resolving disputes over report accuracy.

Supporters of this measure believe that this bill is an important step in protecting both the users (i.e., employers, landlords, insurance agencies) and the subjects of investigative consumer reports. These reports develop personal profiles of individuals by detailing their mode of living, their reputation, their credit and criminal histories, and involvement in civil law suit(s).

Supporters argue that under the current regulatory scheme there is no notification to a subject that a report has been generated on them and that the existing penalty of \$300 for false information is not a sufficient incentive to insure accuracy. Furthermore, the lack of a method to challenge or check the correctness of these reports further leaves consumers at a disadvantage.

- 2) The disclosure, right to review and correction, right of dispute, and penalties in this bill are modeled after the requirements based on issuers and users of consumer credit reports. For example, creditors are required to notify applicants of their actions on credit applications within 30 days of receiving an application. Additionally, the increase in actual damages collectable to \$2,500 mirrors the penalties in the law regulating credit reporting agencies.
- 3) According to the author's office, this bill has been drafted to mirror the language in the recently amended federal Fair Credit Reporting Act, so as to stay within the bounds of state authority to regulate consumer reports. As a result there does not appear to be any pre-emption issue raised by this bill.

Analysis prepared by: Sailaja Cherukuri / aconpro / (916) 319-2089

SENATE THIRD READING SB 1454 (Leslie) As Amended August 24, 1998 Majority vote

SENATE VOTE: 36-0

CONSUMER PROTECTION 8-0

Ayes: Davis, Alquist, Figueroa,

Firestone, Frusetta, Napolitano,

Strom-Martin, Brewer

<u>SUMMARY</u>: Modifies the regulations of investigative consumer reporting. Specifically, <u>this bill</u>:

- Prohibits an investigative consumer reporting agency from preparing or furnishing an investigative consumer report unless the subject of the investigation is informed of the report and a copy of the report is available to the consumer for at least 60 days after it was requested.
- 2) Extends by six months, for a total of one year, the period for which investigative consumer reporting agencies must supply subjects of investigative reports with a record of all requests for reports for purposes other than employment or insurance screening.
- 3) Prohibits an investigative consumer reporting agency from furnishing specified information that is a matter of public record unless the agency has verified the accuracy of the information.
- 4) Prohibits an investigative consumer reporting agency from releasing adverse information obtained through a personal interview, unless there is independent confirmation of the information, or the person interviewed is the best possible source of the information.
- 5) Establishes a mechanism for resolving disputes over consumer investigative reports. Additionally, requires resolution within 30 days of notice of the dispute.
- 6) Reduces the maximum reporting periods on bankruptcy information and other negative financial information from 14 and 10 years to 10 and seven years, respectively.

Provide that the maximum reporting periods on bankruptcy, other negative financial information, and criminal history do not apply when an investigative consumer report is used for life insurance policies of \$150,000 or more, employment screening for a position with an annual salary of \$75,000 or more, and rental of a dwelling unit with a monthly rent of \$2,000 or more.

Revises the definition of the term investigative consumer report to mean a consumer report in which information is obtained through any means. However, exempts reports used for insurance purposes from this definition and instead applies existing law's definition which means a report in which information is obtained through personal interviews only.



9) Raises the maximum amount allowed as actual damages due to violations of the act from \$300 to \$2,500.

FISCAL EFFECT: No direct effect.

COMMENTS:

1) According to the author's office, the purpose of the bill is to protect individuals from inaccurate and false information contained in consumer investigative reports, which increasingly are used to determine employment, insurance, and housing eligibility. The measure seeks to do this by providing subjects of these reports remedies to dispute inaccurate information. These remedies, which are modeled after the requirements for credit reports, include requiring specified disclosures to subjects of investigation, increasing penalties for violations, and establishing a mechanism for resolving disputes over report accuracy.

Consumer investigative reports develop personal profiles of individuals by detailing their mode of living, their reputation, their credit and criminal histories, and involvement in civil lawsuit(s). Supporters argue that under the current regulatory scheme there is no notification to a subject that a report has been generated on them and that the existing penalty of \$300 for false information is not a sufficient incentive to ensure accuracy.

2) Though the latest amendments to the bill granting exemptions to the restrictions on reporting adverse information are not a major change to existing law, they are a significant departure from the high level of consumer protection currently in the bill. It can be argued that the amendments, by allowing any adverse item, no matter how old, to be reported for transactions where large sums are involved, suggest that middle and upper income individuals should not be afforded the same level of privacy and consumer protection as lower income individuals.

In addition, it should be noted that federal law affords all tenants, regardless of income levels, the same level of protection on reporting of adverse information. Thus, the amendments are not consistent with the Federal Fair Credit Reporting Act, though they do stay within the bounds of state authority to regulate investigative consumer reports.

Supporters of the amendments argue that a greater level of scrutiny is necessary because of the risk associated with issuing an insurance policy of \$150,000, paying an employee an annual salary of \$75,000, or renting a \$2,000 apartment.

Analysis prepared by: Sailaja Cherukuri / aconpro / (916) 319-2089

FN 042954

SENATE RULES COMMITTEE

SB 1454

Office of Senate Floor Analyses 1020 N Street, Suite 524

(916) 445-6614 Fax: (916) 327-4478

UNFINISHED BUSINESS

Bill No:

SB 1454

Author:

Leslie (R), et al

Amended: 6/18/98

Vote:

21

SENATE JUDICIARY COMMITTEE: 8-0, 5/5/98

AYES: Burton, Haynes, Leslie, Lockyer, O'Connell, Sher, Wright, Schiff

NOT VOTING: Calderon

<u>SENATE FLOOR</u>: 36-0, 5/21/98 (Consent)

ASSEMBLY FLOOR: Not Available

SUBJECT: Investigative consumer reports

SOURCE: Author

This bill requires that persons who use the services of DIGEST: investigative consumer reporting agencies must disclose that a report has been commissioned to any person who is the subject of the report. It requires the agency to keep any information gathered for sixty days. It also requires the agency to disclose the name and address of any additional recipients of the consumer investigative report (i.e., any other employers or merchants).

This bill also creates a mechanism for resolving disputes as to the accuracy of information contained in investigative consumer reports. It requires resolution within 30 days of notice of the dispute. The bill provides that investigative consumer agencies must consider "all relevant information provided by the consumer" in determining whether to alter a report.

Finally, this bill increases penalties for violation (i.e., failing to notify a person when an investigative consumer report has been made on them). The bill establishes a cap on actual damages of \$2,500, up from the current cap of \$300.

Assembly Amendments:

- Defines "medical information" and requires the consent of the consumer to include same in an investigative report.
- 2. Clarifies public information that cannot be included in a report.
- 3. Provide that the maximum reporting periods on bankruptcy, other negative financial information, and criminal history do not apply when an investigative consumer report is used for life insurance policies of \$150,000 or more, employment screening for a position with an annual salary of \$75,000 or more, and rental of a dwelling unit with a monthly rent of \$2,000 or more.
- 4. Adds clarifying language relative to unlawful retainers.

ANALYSIS:

New Definitions

Existing law defines the term "investigative consumer report" as a consumer report in which...is obtained through personal interviews with neighbors, friends, or associates of the consumer reported on, or others with whom he or she is acquainted or who may have knowledge concerning any of these items of information.

This bill defines the term "investigative consumer report" as a consumer report in which information is obtained through any means.

Existing law excludes private investigators from the definition of "investigative consumer reporting agency."

This bill defines the term "investigative consumer reporting agency" to mean any person who furnishes investigative consumer reports to third

parties for consideration. This definition would include private investigators.

This bill defines "medical information" to mean information on a person's medical history or condition obtained directly or indirectly from a licensed physician, medical practitioner, hospital, clinic or other medical or medically related facility.

Requirements for Consumer Investigative Reporting Agencies

Existing law requires that an investigative consumer reporting agency shall disclose the recipients of any investigative consumer report (1) for employment or insurance purposes within the two-year period preceding the request, and (2) for any other purpose within the six-month period preceding the request.

This bill extends the reporting period in subsection 2 above ("for any other purpose") to within a one-year period preceding the request. It requires all disclosures to contain the name of the recipient or, if applicable, the trade name (written in full) under which the recipient conducts business, and their address and telephone number.

This bill requires a copy of any report be available to the consumer for at least 60 days after the date the report is provided to the other person.

This bill requires the investigative consumer reporting agency to also disclose the dates, original payees, and amounts of any checks or charges attributed to the subject.

<u>Limitations on Use of Information Gathered and Use of Reports</u>

Existing law provides that an investigative consumer reporting agency shall only furnish an investigative consumer report if the information is to be used for employment, insurance; or consumer's eligibility for a license; under an order of a court of competent jurisdiction; or in connection with the hiring of a dwelling unit.

This bill:

- 1. Adds a requirement that the investigative consumer reporting agency may not prepare or furnish an investigative consumer report unless the subject of the investigation is informed of the report.
- 2. States that an investigative consumer reporting agency shall not furnish specified information that is a matter of public record unless the agency has verified the accuracy of the information, specifically information that pertains (a) to bankruptcies, (b) specified suits that antedate the report by more than fourteen years, (c) unsatisfied judgments that antedate the report by more than ten years, and (d) unlawful detainer sections where the defendant was the prevailing party or where the action is resolved by settlement agreement.
- 3. States that an investigative consumer reporting agency may not release adverse information that is obtained through a personal interview, unless either there is independent confirmation, or the person interviewed is the best possible source of the information.
- 4. Prohibits an investigative consumer reporting agency from furnishing a report to a person if that report contains medical information about a consumer, unless the consumer consents to the furnishing of the report.

Procedure for Contesting and Correcting Data in Reports

Existing law provides that if the completeness or accuracy of any item of information is disputed by a consumer the investigative consumer reporting agency shall within a reasonable period of time, without charge, reinvestigate and record the current status of the disputed information.

This bill establishes a mechanism for dispute resolution, to be completed within 30 days of receiving notice of a dispute regarding the completeness or accuracy of a report, as follows:

 The agency shall notify any person who provide the information in dispute and promptly provide all relevant information regarding the dispute that is received by the agency from the consumer during the reinvestigation.

- 2. The investigative consumer reporting agency shall review and consider all relevant information submitted by the consumer with respect to the disputed item of information.
- 3. An investigative consumer reporting agency may terminate a reinvestigation if the investigative consumer reporting agency reasonably determines that the dispute is frivolous or irrelevant.
- 4. Upon making a determination that a dispute is frivolous or irrelevant, the investigative consumer reporting agency shall notify the consumer of the specific reasons why it has determined that the consumer's dispute is frivolous or irrelevant and provide a description of any information required to investigate the disputed information.
- 5. If a disputed item of information is found to be inaccurate, incomplete, or cannot be verified by the evidence submitted, the investigative consumer reporting agency shall promptly delete that information from the consumer's file or modify the information, and shall notify the consumer that the information has been deleted or modified.
- 6. No information may be reinserted in a consumer's file after having been deleted pursuant to this section unless the person who furnished the information verifies that the information is complete and accurate;
- 7. If any information deleted from a consumer's file is reinserted in the file, the investigative consumer reporting agency shall promptly notify the consumer of the reinsertion in writing that the disputed information has been reinserted, and the name, address, and telephone number of any furnisher of information contacted; and a notice that the consumer has the right to a reinvestigation of the information reinserted by the investigative consumer reporting agency and to add a statement to his or her file disputing the accuracy or completeness of the information.
- 8. Following the deletion of information from a consumer's file pursuant to this section, or following the filing of a dispute the investigative consumer reporting agency shall furnish to all parties specified by the consumer notification that the item of information has been deleted or that the item of information is disputed. In the case of disputed

information, the notification shall include the statement or summary of the dispute.

9. Whenever a statement of dispute is filed, the investigative consumer reporting agency shall, in any subsequent investigative consumer report containing the information in question, clearly note that the information is disputed by the consumer and shall include in the report either the consumer's statement of dispute or a clear and accurate summary.

Penalty for Violation

Existing law provides that any investigative consumer reporting agency or user of information that fails to comply with any requirement under this title is liable in an amount equal to the sum any actual damages sustained by the consumer as a result of the failure or, except in the case of class actions, \$300, whichever sum is greater.

This bill raises the maximum amount allowed as actual damages from \$300 to \$2,500.

Background

The genesis for this bill is the increase in the number of employers using background checks on applicants as a way of minimizing potential legal and financial exposure. This trend in employment reflects a long-standing practice of the rental housing community. Investigative consumer reporting agencies fill the need for such information. An "investigative consumer report" is a compilation of information collected on an individual applicant's character, habits, and reputation. Sources of information for these reports include interviews with family members, neighbors, associates, as well as court records and credit bureaus. It is closely related to a consumer credit report; however, unlike credit reports, there is no notification given to a person that they are the subject of an investigative consumer report.

FISCAL EFFECT: Appropriation: No Fiscal Com.: No Local: No

SUPPORT: (Verified 7/2/98)

Western Center for Law and Poverty California Rural Legal Assistance Foundation

Los Angeles Housing Law Project

ARGUMENTS IN SUPPORT: Supporters of this bill believe that it is an important step in protecting both the consumer and the subject of investigative consumer reports. The author recognizes that investigative consumer reports are a useful tool in selecting appropriate tenants, employees and insurance risks. These reports detail an applicant's mode of living, their reputation, their credit and criminal history, or involvement in civil law suit(s). This is all useful information, if true, in making the choice of whether to rent a home to a person, employ them, or extend them a personal insurance policy.

The information in these reports comes from personal interviews, as well as public documents. Often the information contained in these reports goes unverified. The author provided the committee with evidence of one man's problems caused by erroneous information contained in an investigative consumer report. Mr. Bronti Kelly had his wallet stolen, and his identity assumed by the thief. The thief was arrested numerous times under Mr. Kelly's name. For a period of three years Mr. Kelly (an Air Force reservist with a clean criminal history) was denied job after job, with no explanation. Finally, he was informed that an investigative consumer reporting agency had compiled a report on him, containing the criminal record of the thief who had stolen his wallet. This information was never verified by the agency, yet used by each company he interviewed with to deny him employment.

According to the author's office, under the current scheme of law, there is no notification to a subject that a report has been generated on them. The existing penalty of \$300 for false information contained in a report is not a sufficient incentive to insure accuracy. Consequently, there is no method to challenge or check the correctness of these reports. The author's office states that inaccurate reports obviously harm the potential renter, insured or employee; but they also harm landlords, insurance companies and employers, by denying them access to honest and productive persons. The author's office further states that the theme of this legislation is simple, yet will be effective in preventing reoccurrence of such situations as Mr. Kelly's, "disclosure, disclosure, disclosure."

RJG:cm/ctl 8/28/98 Senate Floor Analyses
SUPPORT/OPPOSITION: SEE ABOVE
**** END ****



SENATE COMMITTEE ON JUDICIARY Bill Lockyer, Chairman 1993-94 Regular Session

SENDE VOTE 22-11

AB 272 (Areias)
As amended July 7
Hearing date: August 17, 1993
Civil Code 1786
ART:GML

INVESTIGATIVE CONSUMER REPORTING AGENCIES

HISTORY

Source: California Public Interest Research Group (CALPIRG)

Prior Legislation: None

SUPPORT: California Teamsters Public Affairs Council

Opposition: No known

Assembly Floor vote: Ayes 47 - Noes 28

KEY ISSUE

SHOULD AN INVESTIGATIVE CONSUMER REPORTING AGENCY THAT IS HIRED BY AN EMPLOYER TO INVESTIGATE A POTENTIAL EMPLOYEE, BE PROHIBITED FROM SOLICITING INFORMATION THAT WOULD CONSTITUTE DISCRIMINATION IF ASKED BY THE EMPLOYER?

PURPOSE

Existing law states that it is unlawful for an employer, unless based on a bona fide occupational qualification, to discriminate against an employee because of race, religious creed, color, national origin, ancestry, physical handicap, medical condition, marital status, or sex.

AB 272 (Areias) Page 2

This bill would prohibit investigative consumer reporting agencies from making any inquiry in the preparation of investigative consumer reports to be used for employment purposes which, if made by an employer, would constitute an unlawful discriminatory practice.

This bill would also require that an employer notify a job applicant before hiring an agency to perform an investigation, and provide the applicant with a copy of the report if he or she requested it.

Existing law limits some types of information that may be included in investigative consumer reports as well as the length of time some information may be retained in a consumer's file, except when the report is to be used in the underwriting of life insurance involving more than \$100,000 in the employment of an individual of an annual salary of \$30,000 a year or more, or in the rental of a dwelling which exceeds \$1000 per month. Currently, information about a bankruptcy may be reported only up to 14 years after adjudication in cases other than these.

This bill would conform with the Consumer Credit Reporting Act by limiting the number of years a bankruptcy could remain on file in an investigative consumer report to 10 years after adjudication.

The purpose of this bill is to make it unlawful for an employer to indirectly engage in discriminatory hiring practices through an investigative consumer reporting agency.

COMMENT

Stated need for legislation

According to the sponsor, this bill combats the practice a growing number of employers have adopted, whereby they purchase a consumer investigative report from a consumer reporting firm in order to obtain information which would, if asked directly in an interview, be prohibited as discriminatory. The reporting agencies routinely gain information about a consumer by soliciting responses from friends and neighbors of the person.

To the extent that questions regarding race, religion, or disabilities are currently prohibited in job interviews, this bill would equally prohibit them in a consumer investigative report.

Background on agencies

The legal definition of an investigative consumer reporting agency is any person who, for monetary fees, assembles or evaluates employment or insurance information, or information related to the hiring of dwelling units, for the purpose of furnishing investigative consumer reports to third parties to be used with respect to consumers for employment, insurance, or hiring of dwelling units. (This is different than consumer credit reporting agencies which investigate consumer credit only.)

In practice, investigative consumer reporting agencies prepare subjective reports about the character, general reputation, personal characteristics, and lifestyle of consumers. The information in these reports is obtained by personal interviews (including telephone inquiries) with neighbors, friends, associates, and others.

In this way, potential employers, insurers, or landlords indirectly gain information about religion, mental and physical disabilities, medical conditions, and affiliations without making direct inquiries. Then they may use this hearsay information to make crucial decisions relating to the consumer.

3. Similar New York legislation

The problem of consumer reporting agencies recently gained notice when numerous job applicants complained about the types of oral inquiries made by Equifax, an investigative consumer reporting agency employed by Delta Airlines to investigate potential employees. Legislation similar to AB 272 is pending in New York, where the New York Attorney General has filed a suit against Equifax for discriminatory practices.

4. Types of questions prohibited

Under this bill, consumer reporting agencies would be prohibited from asking questions which could lead to discrimination on the basis of race, color, religion, sex, marital status, national origin, ancestry, familial status or mental or physical disability, but only in reports for employment purposes.

Investigative consumer reporting agencies would not be prohibited from making these sorts of inquiries for other purposes, such as housing and insurance. Landlords, insurance companies, and other users of investigative services could continue to circumvent anti-discrimination laws.

AB 272 (Areias) Page 4

The Fair Employment and Housing Act provides the same standards for housing and employment. It makes no sense to allow investigative consumer reporting agencies to continue making discriminatory inquiries for housing purposes when the same standards apply.

SHOULD NOT DISCRIMINATORY INQUIRIES BE PROHIBITED FOR USE IN ALL TYPES OF INVESTIGATIVE CONSUMER REPORTS, OR AT THE VERY LEAST, SHOULD NOT DISCRIMINATORY INQUIRIES BE PROHIBITED FOR USE IN REPORTS FOR HOUSING PURPOSES IN ADDITION TO REPORTS FOR EMPLOYMENT PURPOSES?

-5. Notice to potential employees

Under this bill, before an employer could request an investigative consumer report for employment purposes, the employer would have to provide a written notice to the potential employee. On this written notice the potential employee would be able to check off a box to receive a copy of the report. If the potential employee desired a copy, the employer would be responsible for requesting an additional copy from the agency and providing it at no charge.

SHOULD NOT NOTICE TO THE CONSUMER BE REQUIRED BEFORE ANY INQUIRY IS MADE FOR ANY PURPOSE, OR AT THE VERY LEAST, BEFORE INQUIRIES ARE MADE FOR HOUSING PURPOSES IN ADDITION TO EMPLOYMENT PURPOSES?

Additionally, the bill provides that the user and the consumer shall be given copies of the report contemporaneously. However, since investigative consumer reports are subjective in nature, there is some concern that the consumer should be provided with a copy of the report prior to the user. In the past, consumers have been adversely affected when reports included inaccurate information. For instance, one employee lost his job after Equivax included a false drug charge in their investigative report. If the employee had received a copy of the report in advance, he could have proven the information inaccurate. Instead, he was forced to take the case to court.

SHOULD NOT CONSUMERS BE PROVIDED WITH COPIES OF INVESTIGATIVE CONSUMER REPORTS PRIOR TO USERS?

6. Salary requirement needs to be updated

This section of the Civil Code limits investigative consumer reporting agencies in the types of information they may include in reports. For instance, bankruptcies and unsatisfied judgments may only be reported for up to 10 years, and records

AB 272 (Areias) Page 5

of arrests and indictments may not be reported. However, these limitations do not apply under special circumstances. One circumstance which makes these protective provisions inapplicable is if the individual is being investigated for a job with a salary of more than \$30,000.

When this legislation was enacted in 1975, salaries of \$30,000 or more were paid only to highly professional employees. According to the Department of Finance Consumer Price Index, a salary of \$30,000 in 1975 would be worth \$85,400 today. The intent of the legislature at the time was to allow for more thorough checks on higher paid workers. However, in 1993, a much larger percentage of the population currently earns more than \$30,000 per year. Since this salary figure has never been adjusted, many people who this law originally covered are no longer protected by these limitations.

SHOULD NOT THIS SALARY FIGURE BE UPDATED ACCORDING TO THE CONSUMER PRICE INDEX?

7. Bankruptcies

This bill would conform the laws governing investigative consumer reporting agencies to recent changes in the statutes regarding consumer credit reporting agencies. Currently, investigative consumer reporting agencies may not include in a report, information about bankruptcies which antedate the report by more than 14 years. This bill would change the length of time a bankruptcy could remain in a report to 10 years after adjudication, the same time period as consumer credit reporting agencies.

Date of Hearing: June 23, 1998

ASSEMBLY COMMITTEE ON CONSUMER PROTECTION,
GOVERNMENTAL EFFICIENCY, AND ECONOMIC DEVELOPMENT
Susan Davis, Chair

SB 1454 (Leslie) - As Amended: June 18, 1998

SUBJECT: Modifies the regulation of investigative consumer reporting

SUMMARY: Specifically, this bill:

- 1) Prohibits an investigative consumer reporting agency from preparing or furnishing an investigative consumer report unless the subject of the investigation is informed of the report.
- 2) Requires that a copy of any report be available to the consumer for at least 60 days after the date the report is provided to the requesting entity.
- 3) Extends by six months, for a total of one year, the period for which investigative consumer reporting agencies must supply subjects of investigative reports with a record of all requests for reports for purposes other than employment or insurance screening.
- 4) Prohibits an investigative consumer reporting agency from furnishing specified information that is a matter of public record unless the agency has verified the accuracy of the information.
- 5) Prohibits an investigative consumer reporting agency from releasing adverse information obtained through a personal interview, unless there is independent confirmation of the information, or the person interviewed is the best possible source of the information.
- 6) Establishes a mechanism for resolving disputes over consumer investigative reports. Additionally, requires resolution within 30 days of notice of the dispute.
- 7) Requires investigative consumer reporting agencies to get the consent of the subject of an investigative report prior to accessing medical information.
- 8) Reduces the maximum reporting periods on bankruptcy information and other negative financial information from 14 and 10 years to 10 and seven years, respectively.
- 9) Revises the definition of the term investigative consumer report to mean a consumer report in which information is obtained through any means.
- 10) Revises the definition of the term investigative consumer reporting agency to mean any person who furnishes investigative consumer reports to third parties for consideration, including private investigators.
- 11) Raises the maximum amount allowed as actual damages due to violations of the act from \$300 to \$2,500.

12) Deletes a reporting exemption for private investigators.

EXISTING LAW:

- Provides that if the completeness or accuracy of any item of information is disputed by a subject of a report, the investigative consumer reporting agency shall within a reasonable period of time, without charge, re-investigate and record the current status of the disputed information.
- 2) Requires an investigative consumer reporting agency to disclose the recipients of any investigative consumer report for employment or insurance purposes within the two-year period preceding the request and for any other purpose within the six-month period preceding the request.
- 3) Provides that an investigative consumer reporting agency shall only furnish an investigative consumer report if the information is i) to be used for employment, insurance, licensure, or in connection with the hiring of a dwelling unit or ii) required by court order.
- 4) Provides that any investigative consumer reporting agency or user of information that fails to comply with any requirement under this title is liable for actual damages sustained by the subject of a report or \$300, whichever is greater.
- 5) Allows consumer investigative reporting agencies to report bankruptcy information that is up to 14 years old and other adverse financial information (unsatisfied judgments) that is up to 10 years old.
- Defines the term investigative consumer report as a consumer report in which information is obtained through personal interviews with neighbors, friends, or associates of the consumer reported on, or others with whom he or she is acquainted or who may have knowledge concerning any of these items of information.
- 7) Excludes private investigators from the definition of investigative consumer reporting agency.

FISCAL EFFECT: No direct effect.

COMMENTS:

1) Measure Intended to Protect Consumers From Inaccurate Personal Profiles

According to the author's office, the purpose of the bill is to protect individuals from inaccurate and false information contained in consumer investigative reports, which increasingly are used to determine employment, insurance, and housing eligibility. The measure seeks to do this by strengthening consumers' rights to have only accurate information collected about them and providing remedies such as requiring specified disclosures to consumers who are the subject of investigation, increasing penalties for violations, and establishing a mechanism for resolving disputes over report accuracy.

Supporters of this measure believe that this bill is an important step in protecting both the users (employers, landlords, insurance agencies) and the subjects of investigative consumer reports. Investigative consumer reports often serve as a screening tool in selecting tenants, employees,

and insurance risks. These reports develop personal profiles of individuals by detailing their mode of living, their reputation, their credit and criminal history, or involvement in civil law suit(s).

The information in these reports comes from personal interviews and public documents. However, a problem arises when the information contained in these reports, which often is of a subjective nature, goes unverified, with a potentially devastating impact on an individual's life. For example, the author's office presents a case where an individual, who had his identity assumed by a thief, was unable to find employment for several years due to a erroneous report which labeled him a thief because it contained the criminal record of the individual who has stolen his wallet. This information was never verified by the investigative agency, yet was used by each company he interviewed with to deny him employment. However, the individual was never informed that an investigative consumer reporting agency had compiled a report on him and thus had no opportunity to defend his name.

Supporters argue that under the current regulatory scheme there is no notification to a subject that a report has been generated on them and that the existing penalty of \$300 for false information contained in a report is not a sufficient incentive to insure accuracy. Furthermore, the lack of a method to challenge or check the correctness of these reports further leaves consumers at a disadvantage.

2) Measure Modeled After State Credit Reporting Law

The disclosure, right to review and correction, right of dispute, and penalties in the bill are modeled after the requirements based on issuers and users of consumer credit reports. For example, creditors are required to notify applicants of their actions on credit applications within 30 days of receiving an application. Additionally, the increase in actual damages collectable to \$2,500 mirrors the penalties in the law regulating credit reporting agencies.

3) Measure Conforms with Federal Law

As recently amended, the federal Fair Credit Reporting Act allows states to enforce the information requirements within consumer credit reporting laws in existence prior to the enactment of the Consumer Credit Reporting Act of 1996, and those provisions of law which are not in conflict with the federal code. According to the author's office, the bill has been drafted to mirror the federal language, so as to stay within the bounds of state authority to regulate consumer reports. As a result there does not appear to be any pre-emption issue raised by the bill.

4) Investigative Reports Now Subject to Shorter Reporting Periods

Existing state and federal law (California Consumer Reporting Agencies Act and the Federal Fair Credit Reporting Act) contain maximum reporting periods for specified information. Specifically, these laws, which apply to credit reports, limit consumer reporting agencies to a maximum reporting period of 10 years on bankruptcy information and seven years on other negative financial information, such as unsatisfied judgments.

The most recent amendments to the bill apply the same reporting restrictions to investigative reports.

REGISTERED SUPPORT / OPPOSITION:

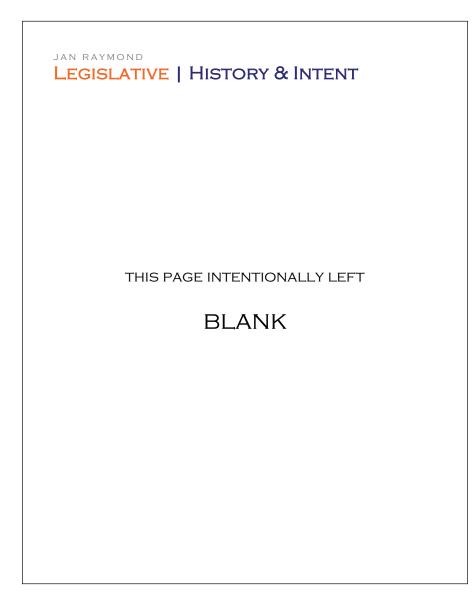
Support

Western Center for Law and Poverty California Rural Legal Assistance Foundation Los Angeles Housing Law Project

Opposition

None on file

Analysis prepared by: Sailaja Cherukuri / aconpro / (916) 319-2089



DEPARTMENT	AUTHOR	BILL NO.
Department of Financial Institutions	Leslie and five coauthors	SB 1454
SPONSOR	RELATED BILLS	DATE LAST AMENDED
None		August 24, 1998
SUBJECT	····	
Investigative consumer reporting		

1. SUMMARY:

This bill would make numerous changes to the Investigative Consumer Reporting Agencies Act.

2. ANALYSIS:

A. Policy:

Existing law defines an "investigative consumer report" to mean a consumer report in which information of the consumer's character, general reputation, personal characteristics, or mode of living is obtained through personal interviews. Existing law defines an "investigative consumer reporting agency" as any person, who for a fee, assembles any information concerning consumers for specified purposes.

This bill would redefine "investigative consumer report" to mean a report in which information on a consumer's character, general reputation, personal characteristics, or mode of living is obtained through any means. This bill defines "investigative consumer reporting agency" as any person, who for a fee, assembles information concerning consumers for 3rd parties.

This bill creates an exception to the definition of "investigative consumer report" for transactions between investigative consumer reporting agencies and insurance institutions, agents, or insurance-support organizations by having the meaning of "investigative consumer report" defined as found in Section 791.02 of the Insurance Code ("a consumer report or portion thereof in which information about a natural person's character, general reputation, personal characteristics or mode of living is obtained through personal interviews with the person's neighbors, friends, associates, acquaintances or others who may have knowledge concerning such items of information").

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Existing law provides that a person may not obtain an investigative consumer report with respect to a consumer unless the person discloses in writing to the consumer that the report will be made.

This bill would require as a further condition for obtaining an investigative consumer report, that the person obtaining the report certify that they have made the required consumer disclosures. The consumer reporting agency would also be required to make the report available to the consumer for at least 60 days after the report is provided to the other person.

This bill prohibits an investigative consumer reporting agency from furnishing an investigative consumer report, if that report contains medical information about a consumer, to a person that: 1) intends to use the information for employment purposes; 2) intends to use the information as a factor in determining a consumer's eligibility for insurance or the rate for insurance; 3) intends to use the information in determining the consumer's eligibility for a license or other benefit granted by a governmental agency; 4) intends to use the information in an order of a court to provide support where enforcement of the order involves the consumer; or 5) intends to use the information in connection with a rental consideration. However, the consumer may consent to the furnishing of such a report.

Existing law provides that investigative consumer reports may not include, among other things, bankruptcies that antedate the report by more than 10 years, and arrest records, indictment, complaints, conviction of a crime, suits, paid tax liens, accounts placed for collection, unsatisfied judgments and satisfied judgments that antedate the report by 7 years. This bill exempts from this prohibition investigative consumer reports used in the following transactions: underwriting of life insurance involving \$150,000 or more; employment of an individual at an annual salary that exceeds \$75,000; or the rental of a dwelling unit that exceeds \$2,000 per month.

This bill specifies that information relating to an arrest, indictment, conviction, civil action, tax lien or outstanding judgment may not be included in a report unless verified by the agency not more than thirty days prior to the date of the report, and adverse information obtained through a personal interview, may not be included unless verified by a second party or the interviewee is the best source of the information.

Existing law gives consumers the right to dispute inaccurate information contained in an investigative consumer report and bring an action to recover damages for violations of the act in an amount equal to the greater of actual damages or \$300.

This bill adds new procedures and notice requirements relating to the investigation of disputes by consumers and the deletion of information in a consumer's file that is determined to be inaccurate, and increases the minimum amount of damages recoverable by a consumer for violations of the act from \$300 to \$2,500.

Existing law provides that a reasonable fee may be charged to a consumer to receive a copy of the consumer investigative report.

This bill would specify the cost of such report not to exceed \$8, and provide a copy free of charge not more than once every year to a consumer who is unemployed, seeking employment, receives public welfare assistance, or believes their file contains inaccurate information due to fraud.

B. Fiscal:

None

Enrolled B	Bill Report
SB 1454	3
Page 3	

3. SPONSOR:

None

4. PRO & CON:

A. Arguments in Support of the Bill:

This bill will protect individuals from inaccurate and false information contained in consumer investigative reports by providing consumer access to the reports generated, providing remedies to dispute inaccurate information, increasing penalties for violations, and establishing a mechanism for resolving disputes over report accuracy.

Permitting any adverse item to be reported for large transactions will provide a greater level of investigation commensurate with the risks associated with these transactions.

B. Arguments in Opposition to the Bill:

By allowing any adverse item, no matter how old, to be reported for transactions where large sums are involved, suggests that middle and upper income individuals should not be afforded the same level of privacy and consumer protection as lower income individuals.

5. RECOMMENDATION:

The Department of Financial institutions recommends that the Governor Sign this bill. The bill will protect individuals from inaccurate and false information contained in consumer investigative reports by providing consumer access to the reports generated, providing remedies to dispute inaccurate information, increasing penalties for violations, and establishing a mechanism for resolving disputes over report accuracy.

6. FOR FURTHER INFORMATION CONTACT:

Name	Jan Lynn Owen	
Title	Deputy Commissioner	
Office Phone Number	(916) 322-0282	
Home Phone Number	(916) 455-8420	
Pager	(800) 718-4864);
Cell Phone	214-0404	

DEPARTMENT	AUTHOR	BILL NO.
CORPORATIONS	Leslie	SB 1454
SUBJECT Investigative Consumer Reporting		DATE LAST AMENDED August 24, 1998

х	No Concern.
	Technical Bill. No program or fiscal changes to existing program. No analysis required. No recommendation on signature.
	Bill as enrolled no longer within scope of responsibility or program of this Department.

Comments:

In general, SB 1454 makes various changes to the Investigative Consumer Reporting Agencies Act to strengthen consumers' rights by having only accurate information collected about them, providing enhanced remedies such as requiring specified disclosures to consumers who are the subject of investigation, increasing penalties for violations, and establishing a mechanism for resolving disputes over report accuracy.

Accordingly, this bill does not impact the Department of Corporations ("DOC") as the DOC does not administer the Investigative Consumer Reporting Agencies Act and the bill does not affect any of the laws administered by the DOC.

Deference is given to the State and Consumer Services Agency (e.g., Department of Consumer Affairs) for a recommendation on SB 1454.

Contact:

Timothy L. Le Bas

Title:

Senior Corporations Counsel

Phone No.: (916) 322-3977

Analyst Name: Tara Powers Phone Number: 323-5450

STATE AND CONSUMER SERVICES AGENCY

NO ENROLLED BILL REPORT REQUIRED

DEPARTMENT CONSUMER AFFAIRS		AUTHOR Leslie	BILL NUMBER SB 1454
	No analysis		
<u>/_</u> /	Bill as enrolled no longer within s	scope of responsibility or progran	n of this Department.
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Existi	ng law:	# # # # # # # # # # # # # # # # # # #	286. - 20 _{0.}

 Establishes requirements for investigative consumer reports and investigative consumer reporting agencies.

This bill would:

Make substantive and technical changes to that, such as:

- Changing the definition of "investigative consumer reports" from information on a consumer's character, general reputation, personal characteristics, or mode of living obtained from personal interviews with neighbors, friends, or associates of the consumer reported on, to information obtained through any means.
- Exempting insurance institutions from the law.
- Deleting a provision that prohibits consumers from viewing medical information contained in their investigative consumer reports.
- Requiring the person asking for the report to provide the consumer with specified disclosures.
- Reducing the maximum reporting periods for bankruptcy information from 14 years to 10 years, and for other negative financial information from 10 years to seven years, but providing that the maximum reporting periods on bankruptcy, other negative financial information, and criminal history do not apply when an investigative consumer report is used for life insurance polices of \$150,000 or more, employment of an individual who earns \$75,000 or more, or rental of a dwelling unit with a monthly rent of \$2,000 or more.

RECOMMENDATION DEFER to the Department o Institutions.	f Financial	Den To BTH	
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- Prohibiting investigative consumer reporting agencies from releasing adverse information obtained from an interview, unless there is independent confirmation of the information, or the person interviewed is the best source of information.
- Proscribe additional procedures for resolving disputes, and requiring resolution of these disputes within 30 days of the notice of the dispute.
- Increasing the minimum damages recoverable by a consumer (as an alternative for actual damages incurred) for a violation of the law from \$300 to \$2,500.

The Department of Consumer Affairs has no concerns with SB 1454, and it has no impact on the Bureau of Security and Investigative Services. We **DEFER** to the Department of Financial Institutions, which is completing an enrolled bill report with a recommendation.

EXHIBIT K

2001 Cal. Legis. Serv. Ch. 354 (A.B. 655) (WEST)

CALIFORNIA 2001 LEGISLATIVE SERVICE 2001 Portion of 2001-2002 Regular Session

Additions are indicated by <<+ Text +>>; deletions by <<-* * * ->>. Changes in tables are made but not highlighted.

CHAPTER 354 A.B. No. 655 CONSUMER PROTECTION—CREDITORS—PERSONAL IDENTIFICATION INFORMATION

AN ACT to amend Sections 1785.10, 1785.16, 1786, 1786.2, 1786.10, 1786.11, 1786.16, 1786.18, 1786.20, 1786.24, 1786.26, 1786.28, 1786.50, and 1786.52 of, to add Sections 1785.11.8, 1785.16.1, 1785.16.2, 1785.20.3, 1786. 29, and 1786.53 to, to add Title 1.81.3 (commencing with Section 1798.92) to Part 4 of Division 3 of, and to repeal Article 3 (commencing with Section 1786.40) of Title 1.6A of Part 4 of Division 3 of, the Civil Code, relating to personal identifying information.

[Filed with Secretary of State September 27, 2001.]

LEGISLATIVE COUNSEL'S DIGEST

AB 655, Wright. Personal identifying information: identity theft.

Existing law requires consumer credit report agencies to allow a consumer to elect to have his or her name removed from any list provided by the consumer credit reporting agencies for firm offers of credit that are not initiated by the consumer, as specified.

This bill would permit a consumer to specify, either verbally or in writing, that his or her name shall be removed from lists that a consumer credit reporting agency furnishes for credit card solicitations for a minimum of two years, and that consumer credit reporting agencies would be required to inform a consumer of this option, as specified.

Existing law provides a process by which a consumer may dispute the accuracy of information in a consumer credit report. Existing law requires a consumer credit reporting agency to promptly and permanently block certain information when a consumer provides a valid copy of a police report indicating that another person has unlawfully used the consumer's personal identifying information.

This bill additionally would require a consumer credit reporting agency to promptly and permanently block certain information when a consumer provides a valid copy of a Department of Motor Vehicles investigative report indicating that another person has unlawfully used the consumer's personal identifying information. The bill would set forth requirements regarding the unblocking of certain information by a consumer reporting agency after an allegation of identity theft by a consumer, and would permit a consumer reporting agency to disregard a consumer's version of disputed information, as specified. This bill would also require that a consumer credit reporting agency delete from a consumer credit report inquiries for credit reports that were initiated as the result of identity theft.

Existing law places certain requirements on users of consumer credit reports, including the right of the consumer to prohibit the use of information in a consumer's files in connection with credit transactions not initiated by the consumer.

This bill would require any person who uses a consumer credit report in connection with a credit transaction and who discovers that the address on the consumer credit report does not match the address of the consumer requesting or being offered credit to take reasonable steps to verify the accuracy of the consumer's address, as specified, and confirm that the

credit transaction is not the result of defined identity theft. This bill would create similar requirements for any person who uses a consumer credit report in connection with a credit transaction and who receives specified notification from a consumer credit reporting agency that information in the report has been blocked as the result of an identity theft. This bill would provide that a consumer damaged by a failure to fulfill the above described requirements would have a claim against the person using the report, as specified.

Existing law restricts the dissemination of certain types of personal identifying information by specific professions and businesses. Existing law also provides, generally, that a consumer is not liable on debt incurred by a 3rd party, and limits a consumer's liability on the unauthorized use of a credit card, as defined.

This bill would allow a person to bring a cause of action against a claimant to establish that the person is a victim of identity theft, as defined; or if the claimant has brought a cause of action to recover on its claim, the bill would allow the person to file a cross complaint to establish that the person is a victim of identity theft in connection with the claim. This bill would allow the victim to obtain a judgment that, among other things, declares the victim is not obligated on these claims, that declares void any security interests in the victim's property, that provides for an injunction restraining attempts to collect on these claims, that may include actual damages and equitable relief as the court deems appropriate, that may include a civil penalty up to \$30,000 and that awards reasonable attorney's fees and costs. This bill would allow the victim to join any person purporting to have a claim that the victim maintains arises from identity theft in the action regardless of whether those claims arise out of the same transaction or occurrence. The bill would also provide for continuing jurisdiction in these actions and the limitation on bringing actions or joining defendants with respect to the action.

Existing law regulates the activities of investigative consumer reporting agencies, as specified.

This bill would revise and recast various provisions governing the activities of investigative consumer reporting agencies. Among other things, it would expand the definition of "investigative consumer reporting agency," increase disclosure requirements, eliminate certain exemptions, increase penalties for violations, and would make related changes.

The bill would prohibit creditors from selling a consumer debt to a debt collector, except as specified, if the consumer's file with a consumer credit reporting agency is blocked or the creditor has reason to believe the consumer is a victim of identity theft. The bill would also prohibit persons who gather specified information on a consumer in lieu of using the services of an investigative consumer reporting agency to provide that information to the consumer.

This bill would incorporate additional changes in Section 1785.10 of the Civil Code proposed by AB 488 to become operative only if this bill and AB 488 are both enacted on or before January 1, 2002, each bill amends Section 1785.10 of the Civil Code, and this bill is enacted last.

The people of the State of California do enact as follows:

SECTION 1. Section 1785.10 of the Civil Code is amended to read:

<< CA CIVIL § 1785.10 >>

1785.10. (a) Every consumer credit reporting agency shall, upon request and proper identification of any consumer, allow the consumer to visually inspect all files maintained regarding that consumer at the time of the request.

(b) Every consumer reporting agency, upon contact by a consumer by telephone, mail, or in person regarding information which may be contained in the agency files regarding that consumer, shall promptly advise the consumer of his or her rights under Sections <<+1785.11.8,+>> 1785.19<<+,+>> and 1785.19. 5, and of the obligation of the agency to provide disclosure of the files in person, by mail, or by telephone pursuant to Section 1785.15, including the obligation of the agency to provide a decoded written version of the file or a written copy of the file with an explanation of any code, including any credit score used, and the key factors, as defined in Section 1785.15.1, if the consumer so requests that copy. The disclosure shall be provided in the manner selected by the consumer, chosen from among any reasonable means available to the consumer credit reporting agency.

The agency shall determine the applicability of subdivision (1) of Section 1785.17 and, where applicable, the agency shall inform the consumer of the rights under that section.

- (c) All information on a consumer in the files of a consumer credit reporting agency at the time of a request for inspection under subdivision (a), shall be available for inspection, including the names and addresses of the sources of information.
- (d)(1) The consumer credit reporting agency shall also disclose the recipients of any consumer credit report on the consumer which the consumer credit reporting agency has furnished:
- (A) For employment purposes within the two-year period preceding the request.
- (B) For any other purpose within the 12-month period preceding the request.
- (2) Disclosure of recipients of consumer credit reports for purposes of this subdivision shall include the name of the recipient or, if applicable, the fictitious business name under which the recipient does business disclosed in full. If requested by the consumer, the identification shall also include the address of the recipient.
- (e) The consumer credit reporting agency shall also disclose a record of all inquiries received by the agency in the 12-month period preceding the request that identified the consumer in connection with a credit transaction which is not initiated by the consumer. This record of inquiries shall include the name of each recipient making an inquiry.
 - SEC. 1.5. Section 1785.10 of the Civil Code is amended to read:

<< CA CIVIL § 1785.10 >>

- 1785.10. (a) Every consumer credit reporting agency shall, upon request and proper identification of any consumer, allow the consumer to visually inspect all files maintained regarding that consumer at the time of the request.
- (b) Every consumer reporting agency, upon contact by a consumer by telephone, mail, or in person regarding information which may be contained in the agency files regarding that consumer, shall promptly advise the consumer of his or her rights under Sections <<+1785.11.8,+>> 1785.19<<+,+>> and 1785.19.5, and of the obligation of the agency to provide disclosure of the files in person, by mail, or by telephone pursuant to Section 1785.15, including the obligation of the agency to provide a decoded written version of the file or a written copy of the file with an explanation of any code, including any credit score used, and the key factors, as defined in Section 1785.15.1, if the consumer so requests that copy. The disclosure shall be provided in the manner selected by the consumer, chosen from among any reasonable means available to the consumer credit reporting agency. The agency shall determine the applicability of subdivision (1) of Section 1785.17 and, where applicable, the agency shall inform the consumer of the rights under that section.
- (c) All information on a consumer in the files of a consumer credit reporting agency at the time of a request for inspection under subdivision (a), shall be available for inspection, including the names<<+,+>> addresses <<-* * *->><+and, if provided by +>> the sources of information<<+, the telephone numbers identified for customer service for the sources of information+>>.
- (d)(1) The consumer credit reporting agency shall also disclose the recipients of any consumer credit report on the consumer which the consumer credit reporting agency has furnished:
- (A) For employment purposes within the two-year period preceding the request.
- (B) For any other purpose within the 12-month period preceding the request.
- (2) Disclosure of recipients of consumer credit reports for purposes of this subdivision shall include the name of the recipient or, if applicable, the fictitious business name under which the recipient does business disclosed in full. <<-* * *->><<+T+>>he identification shall also include the address <<-* * *->><<+and, if provided by the recipient, the telephone number identified for customer service for+>> the recipient.
- (e) The consumer credit reporting agency shall also disclose a record of all inquiries received by the agency in the 12-month period preceding the request that identified the consumer in connection with a credit transaction which is not initiated by the consumer. This record of inquiries shall include the name<<-* * *->><<+, address and, if provided by the recipient, the telephone number identified for customer service for+>> each recipient making an inquiry.
- <<+(f) Any consumer credit reporting agency when it is subject to the provisions of Section 1785.22 is exempted from the requirements of subdivisions (c), (d), and (e), only with regard to the provision of the address and telephone number.+>>
- <<+(g) Any consumer credit reporting agency, that provides a consumer credit report to another consumer credit reporting agency that procures the consumer credit report for the purpose of resale and is subject to Section 1785.22, is exempted from the requirements of subdivisions (d) and (e), only with regard to the provision of the address and telephone number regarding each prospective user to which the consumer credit report was sold.+>>

SEC. 2. Section 1785.11.8 is added to the Civil Code, to read:

1785.11.8. A consumer may elect that his or her name shall be removed from any list that a consumer credit reporting agency furnishes for credit card solicitations, by notifying the consumer credit reporting agency, by telephone or in writing, pursuant to the notification system maintained by the consumer credit reporting agency pursuant to subdivision (d) of Section 1785.11. The election shall be effective for a minimum of two years, unless otherwise specified by the consumer.

SEC. 3. Section 1785.16 of the Civil Code is amended to read:

1785.16. (a) If the completeness or accuracy of any item of information contained in his or her file is disputed by a consumer, and the dispute is conveyed directly to the consumer credit reporting agency by the consumer or user on behalf of the consumer, the consumer credit reporting agency shall within a reasonable period of time and without charge, reinvestigate and record the current status of the disputed information before the end of the 30-business-day period beginning on the date the agency receives notice of the dispute from the consumer or user, unless the consumer credit reporting agency has reasonable grounds to believe and determines that the dispute by the consumer is frivolous or irrelevant, including by reason of a failure of the consumer to provide sufficient information, as requested by the consumer credit reporting agency, to investigate the dispute. Unless the consumer credit reporting agency determines that the dispute is frivolous or irrelevant, before the end of the five-business-day period beginning on the date the consumer credit reporting agency receives notice of dispute under this section, the agency shall notify any person who provided information in dispute at the address and in the manner specified by the person. A consumer credit reporting agency may require that disputes by consumers be in writing.

- (b) In conducting that reinvestigation the consumer credit reporting agency shall review and consider all relevant information submitted by the consumer with respect to the disputed item of information. If the consumer credit reporting agency determines that the dispute is frivolous or irrelevant, it shall notify the consumer by mail or, if authorized by the consumer for that purpose, by any other means available to the consumer credit reporting agency, within five business days after that determination is made that it is terminating its reinvestigation of the item of information. In this notification, the consumer credit reporting agency shall state the specific reasons why it has determined that the consumer's dispute is frivolous or irrelevant. If the disputed item of information is found to be inaccurate, missing, or can no longer be verified by the evidence submitted, the consumer credit reporting agency shall promptly add, correct, or delete that information from the consumer's file.
- (c) No information may be reinserted in a consumer's file after having been deleted pursuant to this section unless the person who furnished the information certifies that the information is accurate. If any information deleted from a consumer's file is reinserted in the file, the consumer credit reporting agency shall promptly notify the consumer of the reinsertion in writing or, if authorized by the consumer for that purpose, by any other means available to the consumer credit reporting agency. As part of, or in addition to, this notice the consumer credit reporting agency shall, within five business days of reinserting the information, provide the consumer in writing (1) a statement that the disputed information has been reinserted, (2) a notice that the agency will provide to the consumer, within 15 days following a request, the name, address, and telephone number of any furnisher of information contacted or which contacted the consumer credit reporting agency in connection with the reinsertion, (3) the toll-free telephone number of the consumer credit reporting agency that the consumer can use to obtain this name, address, and telephone number, and (4) a notice that the consumer has the right to a reinvestigation of the information reinserted by the consumer credit reporting agency and to add a statement to his or her file disputing the accuracy or completeness of the information.
- (d) A consumer credit reporting agency shall provide written notice to the consumer of the results of any reinvestigation under this subdivision, within five days of completion of the reinvestigation. The notice shall include (1) a statement that the reinvestigation is completed, (2) a consumer credit report that is based on the consumer's file as that file is revised as a result of the reinvestigation, (3) a description or indication of any changes made in the consumer credit report as a result of those revisions to the consumer's file and a description of any changes made or sought by the consumer that were not made and an explanation why they were not made, (4) a notice that, if requested by the consumer, a description of the procedure used to determine the accuracy and completeness of the information shall be provided to the consumer by the consumer credit reporting

agency, including the name, business address, and telephone number of any furnisher of information contacted in connection with that information, (5) a notice that the consumer has the right to add a statement to the consumer's file disputing the accuracy or completeness of the information, (6) a notice that the consumer has the right to request that the consumer credit reporting agency furnish notifications under subdivision (h), (7) a notice that the dispute will remain on file with the agency as long as the credit information is used, and (8) a statement about the details of the dispute will be furnished to any recipient as long as the credit information is retained in the agency's data base. A consumer credit reporting agency shall provide the notice pursuant to this subdivision respecting the procedure used to determine the accuracy and completeness of information, not later than 15 days after receiving a request from the consumer.

- (e) The presence of information in the consumer's file that contradicts the contention of the consumer shall not, in and of itself, constitute reasonable grounds for believing the dispute is frivolous or irrelevant.
- (f) If the consumer credit reporting agency determines that the dispute is frivolous or irrelevant, or if the reinvestigation does not resolve the dispute, or if the information is reinserted into the consumer's file pursuant to subdivision (c), the consumer may file a brief statement setting forth the nature of the dispute. The consumer credit reporting agency may limit these statements to not more than 100 words if it provides the consumer with assistance in writing a clear summary of the dispute.
- (g) Whenever a statement of dispute is filed, the consumer credit reporting agency shall, in any subsequent consumer credit report containing the information in question, clearly note that the information is disputed by the consumer and shall include in the report either the consumer's statement or a clear and accurate summary thereof.
- (h) Following the deletion of information from a consumer's file pursuant to this section, or following the filing of a statement of dispute pursuant to subdivision (f), the consumer credit reporting agency, at the request of the consumer, shall furnish notification that the item of information has been deleted or that the item of information is disputed. In the case of disputed information, the notification shall include the statement or summary of the dispute filed pursuant to subdivision (f). This notification shall be furnished to any person designated by the consumer who has, within two years prior to the deletion or the filing of the dispute, received a consumer credit report concerning the consumer purposes, or who has, within 12 months of the deletion or the filing of the dispute, received a consumer credit report concerning the consumer for any other purpose, if these consumer credit reports contained the deleted or disputed information. The consumer credit reporting agency shall clearly and conspicuously disclose to the consumer his or her rights to make a request for this notification. The disclosure shall be made at or prior to the time the information is deleted pursuant to this section or the consumer's statement regarding the disputed information is received pursuant to subdivision (f).
- (i) A consumer credit reporting agency shall maintain reasonable procedures to prevent the reappearance in a consumer's file and in consumer credit reports of information that has been deleted pursuant to this section and not reinserted pursuant to subdivision (c).
- (j) If the consumer's dispute is resolved by deletion of the disputed information within three business days, beginning with the day the consumer credit reporting agency receives notice of the dispute in accordance with subdivision (a), and provided that verification thereof is provided to the consumer in writing within five business days following the deletion, then the consumer credit reporting agency shall be exempt from requirements for further action under subdivisions (d), (f), and (g).
- (k) If a consumer submits to a credit reporting agency a copy of a valid police report<<+, or a valid investigative report made by a Department of Motor Vehicles investigator with peace officer status,+>> filed pursuant to Section 530.5 of the Penal Code, the consumer credit reporting agency shall promptly and permanently block reporting any information that the consumer alleges appears on his or her credit report as a result of a violation of Section 530.5 of the Penal Code so that the information cannot be reported. The consumer credit reporting agency shall promptly notify the furnisher of the information that the information has been so blocked. Furnishers of information and consumer credit reporting agencies shall ensure that information is unblocked only upon a preponderance of the evidence establishing the facts required under paragraph (1), (2), or (3). The permanently blocked information shall be unblocked only if: (1) the information was blocked due to <<+a material misrepresentation of fact by the consumer or+>> fraud, or (2) the consumer agrees that the blocked information, or portions of the blocked information, were blocked in error, or (3) the consumer knowingly obtained possession of goods, services, or moneys as a result of the blocked transaction or transactions or the consumer should have known that he or she obtained possession of goods, services, or moneys as a result of the blocked transaction or transactions. If blocked information is unblocked pursuant to this subdivision, the consumer shall be promptly notified in the same manner as consumers are notified of the reinsertion of information pursuant to subdivision (c). The prior presence of the blocked information in the consumer credit reporting agency's file on the consumer

is not evidence of whether the consumer knew or should have known that he or she obtained possession of any goods, services, or moneys. For the purposes of this subdivision, fraud may be demonstrated by circumstantial evidence. In unblocking information pursuant to this subdivision, furnishers and consumer credit reporting agencies shall be subject to their respective requirements pursuant to this title regarding the completeness and accuracy of information.

<<+(1) In unblocking information as described in subdivision (k), a consumer reporting agency shall comply with all requirements of this section and 15 U. S.C. Sec. 1681i relating to reinvestigating disputed information. In addition, a consumer reporting agency shall accept the consumer's version of the disputed information and correct or delete the disputed item when the consumer submits to the consumer reporting agency documentation obtained from the source of the item in dispute or from public records confirming that the report was inaccurate or incomplete, unless the consumer reporting agency, in the exercise of good faith and reasonable judgment, has substantial reason based on specific, verifiable facts to doubt the authenticity of the documentation submitted and notifies the consumer in writing of that decision, explaining its reasons for unblocking the information and setting forth the specific, verifiable facts on which the decision was based.+>>

<<+(m)+>> Any provision in a contract that prohibits the disclosure of a credit score by a person who makes or arranges loans or a consumer credit reporting agency is void. A lender shall not have liability under any contractual provision for disclosure of a credit score.

SEC. 4. Section 1785.16.1 is added to the Civil Code, to read:

<< CA CIVIL § 1785.16.1 >>

1785.16.1. A consumer credit reporting agency shall delete from a consumer credit report inquiries for credit reports based upon credit requests that the consumer credit reporting agency verifies were initiated as the result of identity theft, as defined in Section 1798.92.

SEC. 4.5. Section 1785.16.2 is added to the Civil Code, to read:

1785.16.2. (a) No creditor may sell a consumer debt if the consumer's file with a consumer credit reporting agency is blocked with respect to that debt pursuant to subdivision (k) of Section 1785.16, or if the consumer has provided the creditor with sufficient information in writing that the consumer is not obligated to pay the debt because he or she is a victim of identity theft, as defined in subdivision (d) of Section 1798.92, for the creditor to have reasonable grounds to determine that consumer's statement of identity theft is not frivolous.

(b) Subdivision (a) does not apply to a creditor's sale of a debt to a subsidiary or affiliate of the creditor.

SEC. 5. Section 1785.20.3 is added to the Civil Code, to read:

- 1785.20.3. (a) Any person who uses a consumer credit report in connection with a credit transaction, and who discovers that the address on the consumer credit report does not match the address of the consumer requesting or being offered credit, shall take reasonable steps to verify the accuracy of the consumer's address, and shall either communicate to consumer by telephone, or write the consumer, to confirm that the credit transaction is not the result of identity theft, as defined in Section 1798.90.
- (b) Any person who uses a consumer credit report in connection with a credit transaction, and who receives a clearly identifiable notification, consisting of more than a tradeline, from a consumer credit reporting agency that information in the report has been blocked pursuant to Section 1785.16 as the result of an identity theft, shall not lend money or extend credit without taking reasonable steps to verify the consumer's identity and to confirm that the credit transaction is not the result of identity theft.
- (c) Any consumer who suffers damages as a result of a violation of this section by any person may bring an action in a court of appropriate jurisdiction against that person to recover actual damages, court costs, attorney's fees, and punitive damages of not more than thirty thousand dollars (\$30,000) for each violation, as the court deems proper.
- (d) As used in this section, "identity theft" has the meaning given in Section 1798.90.

SEC. 6. Section 1786 of the Civil Code is amended to read:

<< CA CIVIL § 1786 >>

1786. The Legislature finds and declares as follows:

- (a) Investigative consumer reporting agencies have assumed a vital role in <<+collecting,+>> assembling<<+,+>> evaluating<<+, compiling, reporting, transmitting, transferring, or communicating+>> information on consumers for employment and insurance purposes, and for purposes relating to the hiring of dwelling units<<+, subpoenas and court orders, licensure, and other lawful purposes+>>.
- (b) There is a need to insure that investigative consumer reporting agencies exercise their grave responsibilities with fairness, impartiality, and a respect for the consumer's right to privacy.
- <<+(c) The crime of identity theft in this new computer era has exploded to become the fastest growing white collar crime in America.+>>
- <<+(d) The unique nature of this crime means it can often go undetected for years without the victim being aware his identity has been misused.+>>
- <<+(e) Because notice of identity theft is critical before the victim can take steps to stop and prosecute this crime, consumers are best protected if they are automatically given copies of any investigative consumer reports made on them.+>>
- <<+(f)+>> It is the purpose of this title to require that investigative consumer reporting agencies adopt reasonable procedures for meeting the needs of commerce for employment, insurance information, and information relating to the hiring of dwelling units in a manner which is fair and equitable to the consumer, with regard to the confidentiality, accuracy, relevancy, and proper utilization of <<+the+>> information in accordance with the requirements of this title.
- <<+(g)+>> The Legislature hereby intends to regulate investigative consumer reporting agencies pursuant to this title in a manner which will best protect the interests of the people of the State of California.
 - SEC. 7. Section 1786.2 of the Civil Code is amended to read:

<< CA CIVIL § 1786.2 >>

1786.2. The following terms as used in this title have the meaning expressed in this section:

- (a) The term "person" means any individual, partnership, corporation, limited liability company, trust, estate, cooperative, association, government or governmental subdivision or agency, or other entity. The term "person" as used in this title shall not be construed to require duplicative reporting by any individual, corporation, trust, estate, cooperative, association, government, or governmental subdivision or agency, or other entity involved in the same transaction.
- (b) The term "consumer" means a natural individual who has made application to a person for employment purposes, for insurance for personal, family, or household purposes, or the hiring of a dwelling unit, as defined in subdivision (c) of Section 1940.
- (c) The term "investigative consumer report" means a consumer report in which information on a consumer's character, general reputation, personal characteristics, or mode of living is obtained through any means. The term does not include a consumer report or other compilation of information that is limited to specific factual information relating to a consumer's credit record or manner of obtaining credit obtained directly from a creditor of the consumer or from a consumer reporting agency when that information was obtained directly from a potential or existing creditor of the consumer or from the consumer. Notwithstanding the foregoing, for transactions between investigative consumer reporting agencies and insurance institutions, agents, or insurance-support organizations subject to Article 6.6 (commencing with Section 791) of Chapter 1 of Part 2 of Division 1 of the Insurance Code, the term "investigative consumer report" shall have the meaning set forth in subdivision (n) of Section 791.02 of the Insurance Code.
- (d) The term "investigative consumer reporting agency" means any person who, for monetary fees or dues, <<-* * *->>engages in whole or in part in the practice of <<+collecting,+>> assembling <<+,+>> evaluating <<+, compiling, reporting, transmitting, transferring, or communicating+>> information concerning consumers for the purposes of furnishing investigative consumer reports to third parties, but does not include any governmental agency whose records are maintained primarily for traffic safety, law enforcement, or licensing purposes, or any licensed insurance agent, insurance broker, or solicitor, insurer, or life insurance agent.

- (e) The term "file," when used in connection with information on any consumer, means all of the information on that consumer recorded and retained by an investigative consumer reporting agency regardless of how the information is stored.
- (f) The term "employment purposes," when used in connection with an investigative consumer report, means a report used for the purpose of evaluating a consumer for employment, promotion, reassignment, or retention as an employee.
- (g) The term "medical information" means information on a person's medical history or condition obtained directly or indirectly from a licensed physician, medical practitioner, hospital, clinic, or other medical or medically related facility.
 - SEC. 8. Section 1786.10 of the Civil Code is amended to read:

<< CA CIVIL § 1786.10 >>

- 1786.10. (a) Every investigative consumer reporting agency shall, upon request and proper identification of any consumer, allow the consumer to visually inspect all files maintained regarding the consumer at the time of the request.
- (b) All items of information shall be available for inspection, except that the sources of information <<+, other than public records and records from data bases available for sale,+>> acquired solely for use in preparing an investigative consumer report and actually used for no other purpose need not be disclosed. However, if an action is brought under this title, those sources shall be available to the consumer under appropriate discovery procedures in the court in which the action is brought.

Nothing in this title shall be interpreted to mean that investigative consumer reporting agencies are required to divulge to consumers the sources of investigative consumer reports except in appropriate discovery procedures as outlined herein.

- (c) The investigative consumer reporting agency shall also identify the recipients of any investigative consumer report on the consumer that the investigative consumer reporting agency has furnished:
- (1) For employment or insurance purposes within the <<+three-year+>> period preceding the request.
- (2) For any other purpose within the <<+three-year+>> period preceding the request.
- (d) The identification of a recipient under subdivision (c) shall include the name of the recipient or, if applicable, the trade name (written in full) under which the recipient conducts business and, upon request of the consumer, the address and telephone number of the recipient.
- (e) The investigative consumer reporting agency shall also disclose the dates, original payees, and amounts of any checks or charges upon which is based any adverse characterization of the consumer, included in the file at the time of the disclosure.
 - SEC. 9. Section 1786.11 of the Civil Code is amended to read:

<< CA CIVIL § 1786.11 >>

1786.11. Every investigative consumer reporting agency that provides an investigative consumer report to a person other than the consumer shall make a copy of that report available, upon request and proper identification, to the consumer for at least <--*
* * *->><<+three years+>> after the date that the report is provided to the other person.

SEC. 10. Section 1786.16 of the Civil Code is amended to read:

<< CA CIVIL § 1786.16 >>

- 1786.16. (a) Any person described in subdivision (d) of Section 1786.12 shall not procure or cause to be prepared an investigative consumer report unless the following applicable conditions are met:
- (1) If an investigative consumer report is sought in connection with the underwriting of insurance, it shall be clearly and accurately disclosed in writing at the time the application form, medical form, binder, or similar document is signed by the consumer that an investigative consumer report regarding the consumer's character, general reputation, personal characteristics, and mode of living may be made. If no signed application form, medical form, binder, or similar document is involved in the underwriting transaction, the disclosure shall be made to the consumer in writing and mailed or otherwise delivered to the consumer not later than three days after the report was first requested. <<+The disclosure shall include the name and address of any investigative consumer reporting agency conducting an investigation, plus the nature and scope of the investigation requested, and a summary of the provisions of Section 1786.22.+>>
- (2) If, at any time, an investigative consumer report is sought for employment purposes other than <<-* * *->><<+suspicion of wrongdoing by the subject of the investigation+>>, the person procuring or causing the report to be made shall, not later than three days after the date on which the report was first requested, notify the consumer in writing that an investigative

consumer report regarding the consumer's character, general reputation, personal characteristics, and mode of living will be made. This notification shall include the name <<+and address+>> of the investigative consumer reporting agency conducting the investigation <<+, the nature and scope of the investigation requested,+>> and a summary of the provisions of Section 1786.22

- (3) If an investigative consumer report is sought in connection with the hiring of a dwelling unit, as defined in subdivision (c) of Section 1940, the person procuring or causing the request to be made shall, not later than three days after the date on which the report was first requested, notify the consumer in writing that an investigative consumer report will be made regarding the consumer's character, general reputation, personal characteristics, and mode of living. The notification shall also include the name and address of the investigative consumer reporting agency that will prepare the report <<+and a summary of the provisions of Section 1786.22+>>.
- (4) The person procuring or causing the request to be made shall certify to the investigative consumer reporting agency that the person has made the applicable disclosures to the consumer required by this subdivision and that the person will comply with subdivision (b).
- <<+(5) The person procuring the report or causing it to be prepared agrees to provide a copy of the report to the subject of the investigation, as provided in subdivision (b).+>>
- (b) Any person described in subdivision (d) of Section 1786.12 <<-* * *->><+who requests an investigative consumer report regarding that consumer shall provide the consumer with a copy of the report and information on who issued the report and how to contact them, either at the time of the meeting or interview between the consumer and the person who requests an investigative consumer report regarding that consumer or within seven days of the date such person receives the report, whichever is earlier+>>.
- (c) The provisions of subdivision (a) shall not apply to an investigative consumer report procured or caused to be prepared by an employer if the purpose of the employer is to determine whether to retain an employee when there is a good faith belief that the employee is engaged in any criminal activity likely to result in a loss to the employer.
- (d) Those persons described in subdivision (d) of Section 1786.12 of this title shall constitute the sole and exclusive class of persons who may cause an investigative consumer report to be prepared.
 - SEC. 11. Section 1786.18 of the Civil Code is amended to read:

<< CA CIVIL § 1786.18 >>

- 1786.18. (a) Except as authorized under subdivision (b), no investigative consumer reporting agency shall make or furnish any investigative consumer report containing any of the following items of information:
- (1) Bankruptcies that, from the date of adjudication, antedate the report by more than 10 years.
- (2) Suits that, from the date of filing, and satisfied judgments that, from the date of entry, antedate the report by more than seven years.
- (3) Unsatisfied judgments that, from the date of entry, antedate the report by more than seven years.
- (4) Unlawful detainer actions where the defendant was the prevailing party or where the action is resolved by settlement agreement.
- (5) Paid tax liens that, from the date of payment, antedate the report by more than seven years.
- (6) Accounts placed for collection or charged to profit and loss that antedate the report by more than seven years.
- (7) Records of arrest, indictment, information, misdemeanor complaint, or conviction of a crime that, from the date of disposition, release, or parole, antedate the report by more than seven years. These items of information shall no longer be reported if at any time it is learned that, in the case of a conviction, a full pardon has been granted or, in the case of an arrest, indictment, information, or misdemeanor complaint, a conviction did not result; except that records of arrest, indictment, information, or misdemeanor complaints may be reported pending pronouncement of judgment on the particular subject matter of those records.
- (8) Any other adverse information that antedates the report by more than seven years.
- (b) The provisions of subdivision (a) are not applicable in the case of any investigative consumer report to be used in the <-* * *->>underwriting of life insurance involving, or that may reasonably be expected to involve, an amount of <-+two+>>
 hundred fifty thousand dollars (\$<<+250,000+>>) or more.

<<-* * * *->>

- (c) Except as otherwise provided in Section 1786.28, an investigative consumer reporting agency shall not furnish an investigative consumer report that includes information that is a matter of public record and that relates to an arrest, indictment, conviction, civil judicial action, tax lien, or outstanding judgment, unless the agency has verified the accuracy of the information during the 30–day period ending on the date on which the report is furnished.
- (d) An investigative consumer reporting agency shall not prepare or furnish an investigative consumer report on a consumer that contains information that is adverse to the interest of the consumer and that is obtained through a personal interview with a neighbor, friend, or associate of the consumer or with another person with whom the consumer is acquainted or who has knowledge of the item of information, unless either (1) the investigative consumer reporting agency has followed reasonable procedures to obtain confirmation of the information, from an additional source that has independent and direct knowledge of the information, or (2) the person interviewed is the best possible source of the information.

SEC. 12. Section 1786.20 of the Civil Code is amended to read:

<< CA CIVIL § 1786.20 >>

1786.20. (a) Every investigative consumer reporting agency shall maintain reasonable procedures designed to avoid violations of Section 1786.18 and to limit furnishing of investigative consumer reports for the purposes listed under Section 1786.12. These procedures shall require that prospective users of the information identify themselves, certify the purposes for which the information is sought and that the information will be used for no other purposes, and make the certifications described in paragraph (4) of subdivision (a) of Section 1786.16. From the effective date of this title, the investigative consumer reporting agency shall keep a record of the purposes for which information is sought, as stated by the user. Every investigative consumer reporting agency shall make a reasonable effort to verify the identity of a new prospective user and the uses certified by the prospective user prior to furnishing the user any investigative consumer reports. No investigative consumer reporting agency may furnish any investigative consumer reports to any person unless it has <<-* * *->><<+a written agreement+>> that the investigative consumer reports will be used by that person <<+only+>> for purposes listed in Section 1786.12.

- (b) Whenever an investigative consumer reporting agency prepares an investigative consumer report, it shall follow reasonable procedures to assure maximum possible accuracy of the information concerning the individual about whom the report relates. <<+An investigative consumer reporting agency shall retain the investigative consumer report for a period of three years.+>>
- (c) An investigative consumer reporting agency shall not make an inquiry for the purpose of preparing an investigative consumer report on a consumer for employment purposes if the making of the inquiry by an employer or prospective employer of the consumer would violate any applicable federal or state equal employment opportunity law or regulation.
- <<+(d) Any investigative consumer reporting agency that violates this section shall be liable to the consumer affected in an amount not less than twenty-five thousand dollars (\$25,000).+>>

SEC. 13. Section 1786.24 of the Civil Code is amended to read:

<< CA CIVIL § 1786.24 >>

- 1786.24. (a) If the completeness or accuracy of any item of information contained in his or her file is disputed by a consumer, and the dispute is conveyed directly to the investigative consumer reporting agency by the consumer, the investigative consumer reporting agency shall, without charge, reinvestigate and record the current status of the disputed information or delete the item from the file in accordance with subdivision (c), before the end of the 30-day period beginning on the date on which the agency receives the notice of the dispute from the consumer.
- (b) The agency shall notify any person who provided information in dispute at the address and in the manner specified by that person. The notice shall include all relevant information regarding the dispute that the investigative consumer reporting agency has received from the consumer. The agency shall also promptly provide to the person who provided the information in dispute all relevant information regarding the dispute that is received by the agency from the consumer during the reinvestigation.
- (c) In conducting a reinvestigation, the investigative consumer reporting agency shall review and consider all relevant information submitted by the consumer with respect to the disputed item of information.
- (d) Notwithstanding subdivision (a), an investigative consumer reporting agency may terminate a reinvestigation of information disputed by a consumer if the investigative consumer reporting agency reasonably determines that the dispute is frivolous or irrelevant, including by reason of a failure by a consumer to provide sufficient information to investigate the

disputed information. Upon making a determination that a dispute is frivolous or irrelevant, the investigative consumer reporting agency shall notify the consumer, by mail or, if authorized by the consumer for that purpose, by any other means available to the agency. In this notification, the investigative consumer reporting agency shall state the specific reasons why it has determined that the consumer's dispute is frivolous or irrelevant and provide a description of any information required to investigate the disputed information, that may consist of a standardized form describing the general nature of the required information.

- (e) If a reinvestigation is made and, after reinvestigation, the disputed item of information is found to be inaccurate, incomplete, or cannot be verified by the evidence submitted, the investigative consumer reporting agency shall promptly delete that information from the consumer's file or modify the information, as appropriate, based on the results of the reinvestigation, and shall notify the consumer that the information has been deleted or modified. <<+The consumer reporting agency shall also notify any and all sources from which the disputed information was obtained and inform them in writing of the reasons and results of the reinvestigation, and send a copy of this notification to the consumer.+>>
- (f) No information may be reinserted in a consumer's file after having been deleted pursuant to this section unless the person who furnished the information verifies that the information is complete and accurate. If any information deleted from a consumer's file is reinserted in the file, the investigative consumer reporting agency shall promptly notify the consumer of the reinsertion in writing or, if authorized by the consumer for that purpose, by any other means available to the agency. As part of, or in addition to, this notice, the investigative consumer reporting agency shall provide to the consumer in writing (1) a statement that the disputed information has been reinserted, (2) the name, address, and telephone number of any furnisher of information contacted or that contacted the investigative consumer reporting agency in connection with the reinsertion, and the telephone number of the furnisher, if reasonably available, and (3) a notice that the consumer has the right to a reinvestigation of the information reinserted by the investigative consumer reporting agency and to add a statement to his or her file disputing the accuracy or completeness of the information.
- (g) An investigative consumer reporting agency shall provide notice to the consumer of the results of any reinvestigation under this section by mail or, if authorized by the consumer for that purpose, by other means available to the agency. The notice shall include (1) a statement that the reinvestigation is completed, (2) an investigative consumer report that is based on the consumer's file as that file is revised as a result of the reinvestigation, (3) a description or indication of any changes made in the investigative consumer report as a result of those revisions to the consumer's file, (4) a notice that, if requested by the consumer, a description of the procedure used to determine the accuracy and completeness of the information shall be provided to the consumer by the investigative consumer reporting agency, including the name, business address, and telephone number of any furnisher of information contacted in connection with that information, (5) a notice that the consumer has the right to add a statement to the consumer's file disputing the accuracy or completeness of the information, and (6) a notice that the consumer has the right to request that the investigative consumer reporting agency furnish notifications under subdivision (k).
- (h) The presence of information in the consumer's file that contradicts the contention of the consumer shall not, in and of itself, constitute reasonable grounds for believing the dispute is frivolous or irrelevant.
- (i) If the investigative consumer reporting agency determines that the dispute is frivolous or irrelevant, or if the reinvestigation does not resolve the dispute, or if the information is reinserted into the consumer's file pursuant to subdivision (f), the consumer may file a brief statement setting forth the nature of the dispute. The investigative consumer reporting agency may limit these statements to not more than <<+500+>> words if it provides the consumer with assistance in writing a clear summary of the dispute.
- (j) Whenever a statement of dispute is filed, the investigative consumer reporting agency shall, in any subsequent investigative consumer report containing the information in question, clearly note that the information is disputed by the consumer and shall include in the report either the consumer's statement or a clear and accurate summary thereof.

writing, that this notification not be given to all persons or to any specified persons+>>. The investigative consumer reporting agency shall clearly and conspicuously disclose to the consumer his or her rights to make a request <<+that+>> this notification <<+not be made+>>.

- (l) An investigative consumer reporting agency shall maintain reasonable procedures designed to prevent the reappearance in a consumer's file and in investigative consumer reports information that has been deleted pursuant to this section and not reinserted pursuant to subdivision (f).
- (m) If the consumer's dispute is resolved by deletion of the disputed information within three business days, beginning with the day the investigative consumer reporting agency receives notice of the dispute in accordance with subdivision (a), the investigative consumer reporting agency shall be exempt from requirements for further action under subdivisions (g), (i), and (j), if the agency: (1) provides prompt notice of the deletion to the consumer by telephone, (2) provides written confirmation of the deletion and a copy of an investigative consumer report of the consumer that is based on the consumer's file after the deletion, and (3) includes, in the telephone notice or in a written notice that accompanies the confirmation and report, a statement of the consumer's right to request under subdivision (k) that the agency <<+not+>> furnish notifications under that subdivision.
- (n) Any investigative consumer reporting agency that compiles and maintains files on consumers on a nationwide basis, as defined in the federal Fair Credit Reporting Act, as amended (15 U.S.C. Sec. 1681 et seq.), shall implement an automated system through which furnishers of information to that agency may report the results of a reinvestigation that finds incomplete or inaccurate information in a consumer's file to other investigative consumer reporting agencies.
- (o) All actions to be taken by an investigative consumer reporting agency under this section are governed by the applicable time periods specified in Section 611 of the federal Fair Credit Reporting Act, as amended (15 U.S.C. Sec. 1681i).

SEC. 14. Section 1786.26 of the Civil Code is amended to read:

<< CA CIVIL § 1786.26 >>

1786.26. <<-* * *->><<+(a)+>> Except as otherwise provided in subdivision <<+(c)+>>, an investigative consumer reporting agency may charge a consumer a fee not exceeding eight dollars (\$8) for making disclosures to the consumer pursuant to Sections 1786.10, 1786.11, and 1786.22. Any charges shall be indicated to the consumer prior to disclosure.

<<+(b)+>> An investigative consumer reporting agency shall not impose any charge for providing notice to a consumer required under Section 1786.24<<+, furnishing an investigative consumer report pursuant to Section 1786.24,+>> or notifying a person pursuant to subdivision (k) of Section 1786.24 of the deletion of information that is found to be inaccurate or that cannot be verified.

<<+(c)+>> Upon the request of the consumer, an investigative consumer reporting agency shall make all disclosures pursuant to Section 1786.10 and 1786.22 once during any 12-month period without charge to that consumer if the consumer certifies in writing that he or she (1) is unemployed and intends to apply for employment in the 60-day period beginning on the date the certification is made, (2) is a recipient of public welfare assistance, or (3) has reason to believe that the file on the consumer at the investigative consumer reporting agency contains inaccurate information due to fraud.

<<+(d)+>> An investigative consumer reporting agency shall not impose any charge on a consumer for providing any notification or making any disclosure required by this title, except as authorized by this section.

SEC. 15. Section 1786.28 of the Civil Code is amended to read:

<< CA CIVIL § 1786.28 >>

- 1786.28. (a) Each investigative consumer reporting agency <<-* * *->><+ that collects, assembles, evaluates,+>> compiles<<+,+>> reports<<+, transmits, transfers, or communicates+>> items of information concerning consumers which are matters of public record shall specify in any report containing public record information the source from which <<+this +>> information was obtained, including the particular court, if <<-* * *->><+applicable+>>, and the date that <<+this +>> information was initially reported or publicized.
- (b) A consumer reporting agency which furnishes a consumer report for employment purposes and which for that purpose compiles<<-* * *->><<+, collects, assembles, evaluates,+>> reports<<+, transmits, transfers, or communicates+>> items of information on consumers which are matters of public record and are likely to have an adverse effect upon a consumer's ability to obtain employment shall in addition maintain strict procedures designed to insure that whenever public record information

which is likely to have an adverse effect on a consumer's ability to obtain employment is reported it is complete and up to date. For purposes of this paragraph, items of public record relating to arrests, indictments, convictions, suits, tax liens, and outstanding judgments shall be considered up to date if the current public record status of the item at the time of the report is reported.

SEC. 16. Section 1786.29 is added to the Civil Code, to read:

1786.29. An investigative consumer-reporting agency shall provide the following notices:

- (a) As a cover sheet to any report, a notice in at least 16 point type that sets forth the following disclosures or warnings:
- (1) The report does not guarantee the accuracy or truthfulness of the information as to the subject of the investigation, but only that it is accurately copied from public records. Evidence of identity theft may or may not be identified from this report.
- (2) The recipient of this report shall give a copy of this report to the subject of the report.
- (3) Failure to provide a copy of the report as required by law may expose you to liability as specified in Section 1786.50.
- (b) An investigative consumer reporting agency shall provide a consumer seeking to obtain a copy of a report or making a request to review a file, a written notice in simple plain English and Spanish setting forth the terms and conditions of his or her right to receive all disclosures as provided in Section 1786.26.

SEC. 17. Article 3 (commencing with Section 1786.40) of Title 1.6A of Part 4 of Division 3 of the Civil Code is repealed.

SEC. 18. Section 1786.50 of the Civil Code is amended to read:

- 1786.50. (a) <<+In addition to the penalty specified in Section 1786.20, a+>>ny investigative consumer reporting agency or user of information that fails to comply with any requirement under this title with respect to an investigative consumer report is liable to the consumer who is the subject of the report in an amount equal to the sum of all the following:
- (1) Any actual damages sustained by the consumer as a result of the failure or, except in the case of class actions, <<+ten+>> thousand <<-* * *->> dollars (\$<<+10,000+>>), whichever sum is greater<<-* * *->><+.+>>
- (2) In the case of any successful action to enforce any liability under this chapter, the costs of the action together with reasonable attorney's fees as determined by the court.
- (b) If the court determines that the violation was grossly negligent or willful, the court may, in addition, assess, and the consumer may recover, punitive damages.
- (c) Notwithstanding subdivision (a), an investigative consumer reporting agency or user of information that fails to comply with any requirement under this title with respect to an investigative consumer report shall not be liable to a consumer who is the subject of the report where the failure to comply results in a more favorable investigative consumer report than if there had not been a failure to comply.

SEC. 19. Section 1786.52 of the Civil Code is amended to read:

- 1786.52. Nothing in this chapter shall in any way affect the right of any consumer to maintain an action against an investigative consumer reporting agency, a user of an investigative consumer report, or an informant for invasion of privacy or defamation. An action to enforce any liability created under this title may be brought in any appropriate court of competent jurisdiction within two years from the date <<-* * *->><<+of discovery+>>.
- (a) Any investigative consumer reporting agency or user of information against whom an action brought pursuant to Section 1681n or 1681o of Title 15 of the United States Code is pending shall not be subject to suit for the same act or omission under Section 1786.50.

(b) The entry of a final judgment against the investigative consumer reporting agency or user of information in an action brought pursuant to the provisions of Section 1681n or 1681o of Title 15 of the United States Code shall be a bar to the maintenance of any action based on the same act or omission which might be brought under this title.

SEC. 20. Section 1786.53 is added to the Civil Code, to read:

1786.53. Any person who collects, assembles, evaluates, compiles, reports, transmits, transfers, or communicates information on a consumer's character, general reputation, personal characteristics, or mode of living for the purposes specified in subdivision (a) of Section 1786, in lieu of using the services of an investigative consumer reporting agency, shall provide that information to the consumer at the time of the meeting or interview with the consumer, or within seven days of the date the person obtains the information regarding the consumer, whichever is earlier.

SEC. 21. Title 1.81.3 (commencing with Section 1798.92) is added to Part 4 of Division 3 of the Civil Code, to read:

TITLE 1.81.3. IDENTITY THEFT

1798.92. For the purposes of this title:

- (a) "Claimant" means a person who has or purports to have a claim for money or an interest in property in connection with a transaction procured through identity theft.
- (b) "Identity theft" means the unauthorized use of another person's personal identifying information to obtain credit, goods, services, money, or property.
- (c) "Personal identifying information" means a person's name, address, telephone number, driver's license number, social security number, place of employment, employee identification number, mother's maiden name, demand deposit account number, savings account number, or credit card number.
- (d) "Victim of identity theft" means a person who had his or her personal identifying information used without authorization by another to obtain credit, goods, services, money, or property, and did not use or possess the credit, goods, services, money, or property obtained by the identity theft, and filed a police report in this regard pursuant to Section 530.5 of the Penal Code.

- 1798.93. (a) A person may bring an action against a claimant to establish that the person is a victim of identity theft in connection with the claimant's claim against that person. If the claimant has brought an action to recover on its claim against the person, the person may file a cross-complaint to establish that the person is a victim of identity theft in connection with the claimant's claim.
- (b) A person shall establish that he or she is a victim of identity theft by a preponderance of the evidence.
- (c) A person who proves that he or she is a victim of identity theft, as defined in Section 530.5 of the Penal Code, as to a particular claim, shall be entitled to a judgment providing all of the following, as appropriate:
- (1) A declaration that he or she is not obligated to the claimant on that claim.
- (2) A declaration that any security interest or other interest the claimant had purportedly obtained in the victim's property in connection with that claim is void and unenforceable.
- (3) An injunction restraining the claimant from collecting or attempting to collect from the victim on that claim, from enforcing or attempting to enforce any security interest or other interest in the victim's property in connection with that claim, or from enforcing or executing on any judgment against the victim on that claim.
- (4) If the victim has filed a cross-complaint against the claimant, the dismissal of any cause of action in the complaint filed by the claimant based on a claim which arose as a result of the identity theft.
- (5) Actual damages, attorney's fees, and costs, and any equitable relief that the court deems appropriate. In order to recover actual damages or attorney's fees in an action or cross-complaint filed by a person alleging that he or she is a victim of identity

theft, the person shall show that he or she provided written notice to the claimant that a situation of identity theft might exist, including, upon written request of the claimant, a valid copy of the police report or the Department of Motor Vehicles investigative report promptly filed pursuant to Section 530.5 of the Penal Code at least 30 days prior to his or her filing of the action, or within his or her cross-complaint pursuant to this section.

- (6) A civil penalty, in addition to any other damages, of up to thirty thousand dollars (\$30,000) if the victim establishes by clear and convincing evidence all of the following:
- (A) That at least 30 days prior to filing an action or within the cross-complaint pursuant to this section, he or she provided written notice to the claimant at the address designated by the claimant for complaints related to credit reporting issues that a situation of identity theft might exist and explaining the basis for that belief.
- (B) That the claimant failed to diligently investigate the victim's notification of a possible identity theft.
- (C) That the claimant continued to pursue its claim against the victim after the claimant was presented with facts that were later held to entitle the victim to a judgment pursuant to this section.

1798.94. An action or cross-complaint brought under this title that joins other claimants as defendants in the same action or cross-complaint shall be deemed to comply with Section 379 of the Code of Civil Procedure.

1798.95. A court shall have continuing jurisdiction over an action or cross-complaint filed pursuant to this title in order to provide for the joinder of related causes of action based on the theft of the same person's identity and the joinder of further defendants based upon the theft of the same person's identity, regardless of whether a final judgment has been entered as to any defendant. The court's continuing jurisdiction shall terminate 10 years after filing of the original action unless the court, prior to that date, finds good cause to extend jurisdiction over the matter.

1798.96. Any action brought pursuant to this title or any joinder of a defendant pursuant to Section 1798.82 may be brought within four years of the date the person who alleges that he or she is a victim of identity theft knew or, in the exercise of reasonable diligence, should have known of the existence of facts which would give rise to the bringing of the action or joinder of the defendant.

1798.97. (a) This title does not apply to a transaction subject to Section 1747.10.

- (b) Nothing is this title shall be construed to affect a claimant's rights and remedies against a person who perpetrates identity theft or against any person who used or possessed the credit, goods, services, or property obtained by identity theft.
- (c) This title is cumulative to the rights and remedies provided under other laws.

SEC. 22. Section 1.5 of this bill incorporates amendments to Section 1785. 10 of the Civil Code proposed by both this bill and AB 488. It shall only become operative if (1) both bills are enacted and become effective on or before January 1, 2002, (2) each bill amends Section 1785.10 of the Civil Code, and (3) this bill is enacted after AB 488, in which case Section 1 of this bill shall not become operative.

CA LEGIS 354 (2001)

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EXHIBIT L

UNITED STATES DISTRICT COURT for the CENTRAL DISTRICT OF CALIFORNIA (Western Division - Los Angeles) CIVIL DOCKET FOR CASE #: 2:12-cv-06284-BRO-E

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EXHIBIT M

General Docket United States Court of Appeals for the Ninth Circuit

Court of Appeals Docket #: 12-57246 Docketed: 12/12/2012

Nature of Suit: 3480 Consumer Credit Gabriel Moran v. The Screening Pros

Appeal From: U.S. District Court for Central California, Los Angeles

Fee Status: Paid

Case Type Information:

civil
 private
 null

Originating Court Information:

District: 0973-2 : <u>2:12-cv-05808-SVW-AGR</u>

Court Reporter: Blanca Carvajal

Trial Judge: Stephen V. Wilson, District Judge

Date Filed: 07/05/2012

Date Order/Judgment: Date Order/Judgment EOD: Date NOA Filed: Date Rec'd COA:

11/20/2012 11/21/2012 12/11/2012 12/11/2012 12/12/2012

Prior Cases:

None

Current Cases:

None

GABRIEL FELIX MORAN

Plaintiff - Appellant,

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1 of 8 10/13/2014 3:50 PM

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(see above)

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Pahl & McCay Suite 1500

225 W. Santa Clara Street San Jose, CA 95113 GABRIEL FELIX MORAN,

Plaintiff - Appellant,

٧.

THE SCREENING PROS, LLC, a California corporation,

Defendant - Appellee.

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12/	12/2012	14 pg, 487.46 KB	DOCKETED CAUSE AND ENTERED APPEARANCES OF COUNSEL. SEND MQ: Yes. The schedule is set as follows: Mediation Questionnaire due on 12/19/2012. Transcript ordered by 01/10/2013. Transcript due 04/10/2013. Appellant Gabriel Felix Moran opening brief due 05/20/2013. Appellee The Screening Pros, LLC answering brief due 06/19/2013. Appellant's optional reply brief is due 14 days after service of the answering brief. [8435401] (BG)
12/	12/2012	2 pg, 462.45 KB	Filed representation notice of Devin H. Fok for Appellant. Served on 12/11/2012. [8435462] (BG)
01/	09/2013	1 pg, 25.32 KB	Filed clerk order (Deputy Clerk: EPM): The Court of Appeals' records do not indicate that appellant has filed a Mediation Questionnaire in accordance with Circuit Rule 3-4. Within seven (7) days of the filing of this order, appellant shall: (a) file a Mediation Questionnaire (available on the court's website, www.ca9.uscourts.gov); (b) dismiss the appeal voluntarily pursuant to Fed. R. App. P. 42(b); or (c) show cause in writing why this appeal should not be dismissed pursuant to Ninth Cir. R. 42-1. Failure to comply with this order will result in dismissal pursuant to Ninth Cir. R. 42-1. [8467887] (WL)
01/	16/2013	4 pg, 103.01 KB	Filed (ECF) Appellant Gabriel Felix Moran Mediation Questionnaire. Date of service: 01/16/2013. [8477483] (JEK)
02/	11/2013	5 pg, 51.46 KB	Filed order MEDIATION (VLS): The Mediation Program of the Ninth Circuit Court of Appeals facilitates settlement while appeals are pending. See Fed. R. App. P. 33 and Ninth Cir. R. 33-1. The court has scheduled a telephone settlement assessment conference, with counsel only, on March 28, 2013, at 11:00 a.m. PACIFIC (San Francisco) Time to discuss whether this case is appropriate for participation in the Mediation Program. The briefing schedule previously set by the court remains in effect. [8507775] (WL)
04/	03/2013	6 1 pg, 32.23 KB	Filed order MEDIATION (CLR): The assessment conference originally scheduled for March 28, 2013, is rescheduled to May 28, 2013, at 3:00 p.m. PACIFIC (San Francisco) Time. The briefing schedule previously set by the court is reset as follows: appellant shall file an opening brief on or before June 27, 2013; appellee shall file an answering brief on or before July 29, 2013; appellant may file an optional reply brief within fourteen (14) days from the service date of the answering brief. [8575957] (BJB)
05/	29/2013	7 2 pg, 26.15 KB	Filed order MEDIATION (CLR): The briefing schedule previously set by the court is reset as follows: appellant shall file an opening brief on or before July 29, 2013; appellee shall file an answering brief on or before August 28, 2013; appellant may file an optional reply brief within fourteen (14) days from the service date of the answering brief. The court has determined that this appeal will not be selected for inclusion in the Mediation Program at this time. Counsel are requested to contact the Circuit Mediator should circumstances develop that warrant further settlement discussions while the appeal is pending. All further inquiries regarding this appeal, including requests for extensions of time, should be directed to the Clerk's office. [8646713] (WL)
07/	02/2013	8 2 pg, 94.32 KB	Filed (ECF) notice of appearance of Deepak Gupta for Appellant Gabriel Felix Moran. Date of service: 07/02/2013. [8688965] (DG)
07/	02/2013	9	Added attorney Deepak Gupta for Gabriel Felix Moran, in case 12-57246. [8689289] (JFF)
07/	03/2013	10 6 pg, 67.89 KB	Filed (ECF) Appellant Gabriel Felix Moran Motion to extend time to file Opening brief until 09/12/2013 at 12:00 am. Date of service: 07/03/2013. [8690704] (DG)
07/	10/2013	11 3 pg, 23.09 KB	Filed (ECF) Appellee The Screening Pros, LLC response non-opposing motion (,motion to extend time to file brief). Date of service: 07/10/2013. [8698798] (MJS)
07/	15/2013	12 2 pg, 91.82 KB	Filed (ECF) notice of appearance of Craig Martin Davis for Appellant Gabriel Felix Moran. Date of service: 07/15/2013. [8703794] (CMD)
07/	15/2013	1 3	Added attorney Craig Martin Davis for Gabriel Felix Moran [8704582] (JFF)
07/	17/2013	1 pg, 88.11 KB	Filed clerk order (Deputy Clerk: LBS): Appellant's unopposed motion for an extension of time to file the opening brief is granted. The opening brief is due September 12, 2013; the answering brief is due October 15, 2013; and the optional reply brief is due within 14 days after service of the answering brief. [8707164] (LBS)
07/	17/2013	15 2 pg, 14.83 KB	Filed (ECF) notice of appearance of Meredith, Patricia, Desautels Taft for Appellant Gabriel Felix Moran. Date of service: 07/17/2013. [8707758] (MD)
07/	17/2013	1 6	Added attorney Meredith Desautels Taft for Gabriel Felix Moran, in case 12-57246. [8707997] (JFF)
09/	06/2013	17 5 pg, 66.07 KB	Filed (ECF) Appellant Gabriel Felix Moran Unopposed Motion to extend time to file Opening brief until 09/27/2013 at 12:00 pm, Motion to extend time to file appendix until 09/27/2013 at 12:00 pm. Date of service: 09/06/2013. [8772668] (DG)

09/11/2013	18 1 pg, 33.43 KB	Filed clerk order (Deputy Clerk: LBS): Appellant's unopposed motion for a second extension of time to file the opening brief and excerpts of record is granted. The opening brief and excerpts of record are due
		September 27, 2013; the answering brief is due October 28, 2013; and the optional reply brief is due within 14 days after service of the answering brief. [8777450] (WL)
09/27/2013	19 77 pg, 4.57 MB	Submitted (ECF) excerpts of record. Submitted by Appellant Gabriel Felix Moran. Date of service: 09/27/2013. [8799170] (DG)
09/27/2013	20 47 pg, 298.43 KB	Submitted (ECF) Opening Brief for review. Submitted by Appellant Gabriel Felix Moran. Date of service: 09/27/2013. [8801013] (DG)
09/30/2013	21 2 pg, 86.93 KB	Filed clerk order: The opening brief [20] submitted by Gabriel Felix Moran is filed. Within 7 days of the filing of this order, filer is ordered to file 7 copies of the brief in paper format, accompanied by certification, attached to the end of each copy of the brief, that the brief is identical to the version submitted electronically. Cover color: blue. The paper copies shall be printed from the PDF version of the brief created from the word processing application, not from PACER or Appellate ECF. The Court has reviewed the excerpts of record [19] submitted by Gabriel Felix Moran. Within 7 days of this order, filer is ordered to file 4 copies of the excerpts in paper format, with a white cover. The paper copies must be in the format described in 9th Circuit Rule 30-1.6. [8803320] (LA)
10/04/2013	22 29 pg, 148.84 KB	Submitted (ECF) Amicus brief for review (by government or with consent per FRAP 29(a)). Submitted by Consumer Financial Protection Bureau joined by Federal Trade Commission. Date of service: 10/04/2013. [8809793][COURT UPDATE: Attached corrected brief. Resent NDA. 10/07/2013 by RY] (KB)
10/04/2013	23 33 pg, 255.1 KB	Submitted (ECF) Amicus brief for review. Submitted by East Bay Community Law Center. Date of service: 10/04/2013. [8810684][COURT UPDATE: Attached corrected brief. Edited docket text to reflect content of filing (brief only). Resent NDA. 10/08/2013 by RY] (TSK)
10/04/2013	24 4 pg, 96.5 KB	Filed (ECF) East Bay Community Law Center et. al Motion to become amicus curiae. Date of service: 10/04/2013. [8810696] (TSK)
10/07/2013	25	Entered appearance of Amici Curiae Consumer Financial Protection Bureau and FTC; Amicus Curiae - Pending East Bay Community Law Center, et al. [8811959] (LA)
10/07/2013	26 2 pg, 86.69 KB	Filed clerk order: The amicus brief [22] submitted by Consumer Financial Protection Bureau and FTC is filed. Within 7 days of the filing of this order, filer is ordered to file 7 copies of the brief in paper format, accompanied by certification, attached to the end of each copy of the brief, that the brief is identical to the version submitted electronically. Cover color: green. The paper copies shall be printed from the PDF version of the brief created from the word processing application, not from PACER or Appellate ECF. [8811965] (LA)
10/08/2013	27	Filed Appellant Gabriel Felix Moran paper copies of excerpts of record [19] in 1 volume(s). [8814431] (CT)
10/08/2013	28	Received 7 paper copies of Opening brief [20] filed by Gabriel Felix Moran. [8814780] (SD)
10/11/2013	29	Received 7 paper copies of Amicus brief [22] filed by Consumer Financial Protection Bureau and FTC. [8818726] (SD)
10/17/2013	□ 30	Filed (ECF) Streamlined request for extension of time to file Answering Brief by Appellee The Screening Pros, LLC. New requested due date is 11/27/2013 at 11:59 pm. [8826290] (MJS)
10/18/2013	31	Streamlined request [30] by Appellee The Screening Pros, LLC to extend time to file the brief is approved. Amended briefing schedule: Appellee The Screening Pros, LLC answering brief due 11/27/2013. The optional reply brief is due 14 days from the date of service of the answering brief. [8827362] (GS)
11/06/2013	32 2 pg, 42.07 KB	Filed clerk order (Deputy Clerk: LBS): The motion of East Bay Community Law Center for leave to file an amicus curiae brief in support of the appellant, and any response thereto, shall be referred to the panel that will consider the merits of the case for resolution. East Bay Community Law Center is reminded that a motion for leave to file an amicus curiae brief is to state that movant endeavored to obtain the consent of all parties to the filing of the brief as an alternative to filing a motion. See 9th Cir. R. 29-3. Within 7 days after the date of this order, amici curiae is ordered to file 7 copies of the brief in paper format, with a green cover, accompanied by certification (attached to the end of each copy of the brief) that the brief is identical to the version submitted electronically. A sample certification is available on the Court's website, www.ca9.uscourts.gov at the Electronic Filing - ECF link. The paper copies shall be printed from the PDF version of the brief created from the word processing application, not from PACER or Appellate ECF. The paper copies shall be submitted to the principal office of the Clerk. For regular U.S. mail, the address is P.O. Box 193939, San Francisco, CA 94119-3939. For overnight mail, the address is 95 Seventh Street, San Francisco, CA 94103-1526. [8852313] (BJB)
11/12/2013	□ 33	Received 7 paper copies of Amicus brief [23] filed by East Bay Community Law Center. [8858915] (SD)

11/15/2013	34 6 pg, 353.02 KB	Filed (ECF) Appellee The Screening Pros, LLC Motion to extend time to file Answering brief until 01/27/2014 at 11:59 pm. Date of service: 11/15/2013. [8864290] (MJS)
11/15/2013	35 6 pg, 353.81 KB	Filed (ECF) Appellee The Screening Pros, LLC Amended Motion to extend time to file Answering brief until 01/27/2014 at 11:59 pm. Date of service: 11/15/2013. [8865000] (MJS)
11/20/2013	36 1 pg, 85.38 KB	Filed clerk order (Deputy Clerk: LKK): Granting Motion (ECF Filing) filed by Appellee The Screening Pros, LLC; Granting Motion (ECF Filing) motion to extend time to file brief filed by Appellee The Screening Pros, LLC Appellee The Screening Pros, LLC answering brief due 01/27/2014. The optional reply brief is due 14 days after service of the answering brief. [8870499] (LKK)
01/27/2014	37 522 pg, 18.35 MB	Submitted (ECF) Answering Brief and supplemental excerpts of record for review. Submitted by Appellee The Screening Pros, LLC. Date of service: 01/27/2014. [8954138] (MJS)
01/27/2014	38 41 pg, 1.66 MB	Filed (ECF) Appellee The Screening Pros, LLC Motion to take judicial notice of Congressional Record and FTC Staff Report. Date of service: 01/27/2014. [8954187] (MJS)
01/28/2014	39 2 pg, 87.17 KB	Filed clerk order: The answering brief [37] submitted by The Screening Pros, LLC is filed. Within 7 days of the filing of this order, filer is ordered to file 7 copies of the brief in paper format, accompanied by certification, attached to the end of each copy of the brief, that the brief is identical to the version submitted electronically. Cover color: red. The paper copies shall be printed from the PDF version of the brief created from the word processing application, not from PACER or Appellate ECF. The Court has reviewed the supplemental excerpts of record [37] submitted by The Screening Pros, LLC. Within 7 days of this order, filer is ordered to file 4 copies of the excerpts in paper format, with a white cover. The paper copies must be in the format described in 9th Circuit Rule 30-1.6. [8956232] (TLH)
01/31/2014	40	Filed Appellee The Screening Pros, LLC paper copies of supplemental excerpts of record [37] in 2 volumes [8961278] (CT)
01/31/2014	41	Received 7 paper copies of Answering brief [37] filed by The Screening Pros, LLC. [8961668] (SD)
02/03/2014	42 31 pg, 212.56 KB	Submitted (ECF) Amicus brief for review (by government or with consent per FRAP 29(a)). Submitted by National Multifamily Resident Information Council. Date of service: 02/03/2014. [8962901] (ASH)
02/03/2014	43	Entered appearance of Amicus Curiae National Multifamily Resident Information Council. [8963994] (LA)
02/03/2014	44 2 pg, 86.67 KB	Filed clerk order: The amicus brief [42] submitted by National Multifamily Resident Information Council is filed. Within 7 days of the filing of this order, filer is ordered to file 7 copies of the brief in paper format, accompanied by certification, attached to the end of each copy of the brief, that the brief is identical to the version submitted electronically. Cover color: green. The paper copies shall be printed from the PDF version of the brief created from the word processing application, not from PACER or Appellate ECF. [8963999] (L.
02/03/2014	45 19 pg, 82.76 KB	Submitted (ECF) Amicus brief for review (by government or with consent per FRAP 29(a)). Submitted by Amicus Brief of California Apartment Association in Support of the Positions of Appellee Screening Pros, LLC and Affirmance of the District Court's Grant of Summary Judgment and Order Granting Appellee's Motion to Dismiss. Date of service: 02/03/2014. [8964102][COURT UPDATE: Attached corrected brief. Resent NDA. 02/04/2014 by RY] (KM)
02/04/2014	46	Entered appearance of Amicus Curiae California Apartment Association. [8965772] (LA)
02/04/2014	47 2 pg, 86.62 KB	Filed clerk order: The amicus brief [45] submitted by California Apartment Association is filed. Within 7 day of the filing of this order, filer is ordered to file 7 copies of the brief in paper format, accompanied by certification, attached to the end of each copy of the brief, that the brief is identical to the version submitted electronically. Cover color: green. The paper copies shall be printed from the PDF version of the brief created from the word processing application, not from PACER or Appellate ECF. [8965774] (LA)
02/04/2014	48	Received 7 paper copies of Amicus brief [42] filed by National Multifamily Resident Information Council. [8966673] (SD)
02/05/2014	49	Filed (ECF) Streamlined request for extension of time to file Reply Brief by Appellant Gabriel Felix Moran. New requested due date is 03/12/2014 at 12:00 am. [8967999] (DG)
02/06/2014	□ 50	Streamlined request [49] by Appellant Gabriel Felix Moran to extend time to file the brief is approved. Amended briefing schedule: the optional reply brief is due 3/12/14. [8969038] (CG)
02/07/2014	5 1	Received 7 paper copies of Amicus brief [45] filed by California Apartment Association. [8970729] (SD)
03/08/2014	52	Filed (ECF) Appellant Gabriel Felix Moran Unopposed Motion to extend time to file Reply brief until

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03/10/2014	53 1 pg, 84.67 KB	Filed clerk order (Deputy Clerk: amt): Granting (ECF Filing) motion to extend time to file reply brief. The reply brief is due April 11, 2014. [9009248] [12-57246] (AT)
04/07/2014	54 5 pg, 67.52 KB	Filed (ECF) Appellant Gabriel Felix Moran Unopposed Motion to extend time to file a reply until 04/18/2014 at 12:00 pm. Date of service: 04/07/2014. [9046881] (DG)
04/08/2014	55 1 pg, 84.67 KB	Filed clerk order (Deputy Clerk: amt): Granting unopposed late (ECF Filing) motion to extend time to file reply filed by Appellant Gabriel Felix Moran. The reply brief is due April 18, 2014. [9049083] [12-57246] (AT)
04/18/2014	56 23 pg, 147.6 KB	Submitted (ECF) Reply Brief for review. Submitted by Appellant Gabriel Felix Moran. Date of service: 04/18/2014. [9064586] (DG)
04/21/2014	57 2 pg, 86.49 KB	Filed clerk order: The reply brief [56] submitted by Gabriel Felix Moran is filed. Within 7 days of the filing of this order, filer is ordered to file 7 copies of the brief in paper format, accompanied by certification, attached to the end of each copy of the brief, that the brief is identical to the version submitted electronically. Cover color: gray. The paper copies shall be printed from the PDF version of the brief created from the word processing application, not from PACER or Appellate ECF. [9065356] (CT)
04/24/2014	□ 58	Received 7 paper copies of Reply brief [56] filed by Gabriel Felix Moran. [9070870] (SD)

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